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# GALLATIN FIELD AIRPORT MASTER PLAN UPDATE TERMINAL FEASIBILITY STUDY

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### GALLATIN FIELD AIRPORT MASTER PLAN UPDATE/TERMINAL FEASIBILITY STUDY CHAPTER 1 - INVENTORY

#### I. HISTORY OF GALLATIN FIELD

GALLATIN Field, southwestern Montana's major airport, began operating at its present site in 1941, and since those early days has undergone significant expansion and improvements to meet the continuing needs of increased passenger numbers. Today, Gallatin Field is served by Delta Air Lines, Northwest Airlines and Continental Airlines, as well as two commuter airlines, Horizon Air and Skywest Airlines. Additionally, current fixed base operator (FBO) service at the airport is provided by Sunbird Aviation, Arlin's Aircraft, John's Flying Service and Gallatin Flying Service.

Known as Siefert Airport and named for Gallatin County aviation pioneer Wayne Siefert, the area's first airfield was built in 1928 near Belgrade, but subsequently relocated because of high tension wires. Siefert, together with E. R. Kahla, secured land for a second airport through a lease agreement with the State of Montana and the Belgrade Chamber of Commerce. Located one-half mile north of Belgrade near the current site of Gallatin Field, the airport opened in 1929 with six 100-foot wide and 1200-1300 foot long runways.

Eleven years later in 1941, the Civil Aeronautics Administration (CAA) financed construction of Gallatin Field, after the City of Bozeman agreed to provide title to the runway areas and adjacent lands that would be improved.

In order to provide a training school for pilots just prior to World War II, the CAA actively participated in the construction of the airport, which took place in mid-1941 and included four runways, each 4,700 feet long and 150 feet wide. John F. Lynch, who with his brother in 1940 offered the initial FBO service to the airport, took charge in late 1941 of the fastest growing air school in Montana.

The 1940s heralded in the beginning of the airport's major construction era and included 5,400 feet of paved Runway 12-30, 5100 feet of paved Runway 16-34, turf Runways 3-21 (5,200 feet) and 7-25 (5,000 feet) and taxiways "A" and "B." The air carrier apron and lighting on Runways 16-34, 12-30 and taxiways "A and B" were also completed during the 1940s. Gallatin Field became a city-county airport in 1942, and Gallatin County purchased one half interest in the land in 1944. A 35 by 75-foot quonset hut was built in 1947 as a temporary "depot" for Northwest Airlines, which began regular commercial service in June of that year. In 1950-1951 an airport administration building, designed by Fred Willson, was constructed for \$153,000, \$140,000 of which was funded through a county bond issue, with the remaining balance provided by the CAA. This building currently houses the FAA Flight Service Station and several construction management and architectural/engineering consulting firms.

Taxiway "C" was also constructed in 1951 to complete the airport layout shown in Figure 1-1 on the following page. Gallatin County levied a 0.9 mill tax designated for airport construction and maintenance during the 1950s.

## GALLATIN FIELD AIRPORT 1951 AIRPORT - FACILITY SKETCH



N.A.P. YEAR									
PRES.CLASS	3	PROP.CL	ASS		SEC.6	T1S	R5E	AIRPORT - GALLA	TIN FIELD
					ELEV.	4461	C&GS	CITY - BOZEMAN	(BELGRADE)
		1			LAT.	45' 46	s' 30"	COUNTY - GALLA	ΠN
					LONG.	11. 09	30"	STATE - MONTAN	A
NO RE	VISION	s	BY	DATE	DRAW	N BY:	PDA	DATA BY - CSK	DATE - 2/12/51

New construction to meet the growing needs of Gallatin Field was made possible by an airport bond issue passed in 1960 with \$150,000 of the funding coming from local taxpayers and the remaining \$135,000.00 from matching federal airport monies. Construction included reconstruction of 150-foot by 5410-foot pavement on Runway 12-30, a new 120-foot by 640-foot general aviation apron, air carrier apron reconstruction and expansion, reconstruction of taxiway "A" and new medium intensity lighting on Runway 12-30.

Runway 12-30 was extended to 6,500 feet in 1963, permitting use of the airport by transport aircraft such as the Douglas DC-6 or Lockheed Electra. Taxiway C and Taxiway D, which served Runways 12 and 16, were constructed in 1965.

Anticipated jet service by Northwest Airlines and Frontier Airlines necessitated a number of improvements be made in the late sixties to Gallatin Field. The main Runway 12-30 was extended and paved to 9,000 feet; Taxiway "C" was widened and overlaid, including new lighting, and the air carrier apron was again expanded and overlaid. The \$606,000 price tag for the improvements would be paid for by a \$285,000 bond issue approved by taxpayers in January 1968, and the remainder provided by the Federal Aviation Administration. The airport was additionally supported by a City and County tax levy for maintenance, operations and administration.

A FAA planning grant in 1972 resulted in development of the first Master Plan for Gallatin Field. Runway 16-34, the N-S Runway, was abandoned due to lack of use and cost of maintenance.

In December 1971, the Montana Legislature passed a bill authorizing the establishment of Airport Authorities in Montana, and in November 1972 Gallatin Field became an Airport Authority.

To facilitate construction of the new terminal, the Airport Authority sold revenue bonds in 1974 to finance a new FBO building, relocate Federal Aid Secondary (FAS) 290, the road around the west perimeter of the airport, relocate existing FBO buildings and construct a new general aviation apron. The Authority also set aside a total of 170 acres for an industrial park east of relocated Runway 3-21. The turf Runway 3-21 was relocated to permit closing the old crosswind runway due to the new terminal building construction.

In 1976, the Authority sold \$2,400,000 of revenue bonds to construct a new 40,000 square foot terminal building, new air carrier apron, widen, strengthen and extend taxiways, construct new terminal access road and to extend water and sewer utilities to the new terminal building and the old terminal building. The Authority provided land to the Town of Belgrade for construction of a sewage treatment facility (lagoons) and shared 50-50 in the cost of a 500,000 gallon water tank with the town. Total cost of the project was about \$4,400,000.

Gallatin Field was honored in December 1978 as the recipient of a regional award for environmental design presented by the FAA and was recognized for its new airport terminal and work on its master plan. M.M. Martin, FAA director stated, "The building is highly functional and an outstanding example of use of design, art and architecture to enhance the compatibility of airport structures with their surrounding environment."

The 1980s was a decade marked by continued growth for Gallatin Field as a result of the Airport Improvement Program whereby the FAA provided a maximum of 90 percent of the funding for airport improvements. In addition to runway, taxiway, apron, and access road improvement projects, a 36-foot by 56-foot fire station was built in 1983, an addition to the snow removal equipment building was constructed in 1988, and a passenger terminal door replacement project was completed in 1990. Gallatin Field also acquired snow removal equipment, additional land, installed a security fence, upgraded the taxiway lighting system, and purchased an emergency standby generator. For a complete list of projects and funding sources from 1972-1992, see Table 1-1.

Also, during the 1980s, the third major carrier, Delta Airlines-previously Western Airlines, initiated service to Gallatin Field.

Strong, broad-based community support has enabled Gallatin Field to move from its simple beginnings through a succession of on-going expansion and improvements of both facilities and services to the viable position it now holds in Gallatin County. The efforts of dedicated and farsighted airport managers, John Lynch, 1941-1944, Joe Monger 1944-1956, Edwin Iverson, 1957-1970, Frank Wolcott, 1970-1981, and Ted Mathis, 1981-present and past board members, as well as the current Airport Authority Board members, Steve Williamson, James C. Taylor, Sue Leigland, Robert A. Taylor and Richard R. Roehm, have made it possible for Gallatin Field to contribute to the economic well-being of Gallatin County and its trade area.

# TABLE 1-1 FEDERALLY FUNDED AIRPORT DEVELOPMENTS 1974-1992

VERD	PROJECT PA	A PROJECT NO.	COST
1974	Electrical work at terminal building. Relocation of FAS 290, R/W 3-21 and connecting taxiways; enlarge G.A. apron; G.A. taxiway construction; boundary fence: emergency generator; relocation of irrigation ditch; site clearance new G.A. apron and building relocation.	A.D.A.P. 02	\$1,300,000
1976	Elevated water tank and water system; sanitary sewer and storm drains; T/W lighting; pave taxiways, air carrier and G.A. apron, access road; striping of access road; security fence.	A.D.A.P. 04	\$1,826,000
1977	R/W 12-30 overlay PFC and marking, snow removal equipment		\$ 726,000
1978	T/W lighting, extension of T/W A & E; marking; overlay T/W C	A.D.A.P. 06	\$ 737,000
1979	R/W 12-30 medium intensity lighting	A.D.A.P. 07	\$ 172,000
1983	36x56' fire station building and asphalt concrete apron; asphalt concrete driveway and parking lot; remove and relocate fence, gate. Snow plow truck, snowplow and sande 1 ton 4 wheel drive truck and land acquisition.	A.I.P 01 pr;	\$ 302,000
1980-1983	Land acquisition and Noise Study	A.I.P. 02	\$1,168,000
1983	Bituminous fog seal and marking on Runway 12-30 relocate county road.	A.I.P. 03	\$ 96,000
1984	Bituminous plant seal mix for apron, T/W, general aviation apron, general aviation T/W and access road; security fend	A.I.P. 04	\$ 801,000
1985	Pave Runway 3-21 and connecting taxiways; storm water and irrigation conduits; regrade safety area c Runway 12-30; security fence.	A.I.P. 05	\$ 700,00
1986	Security fence, R/W 12-30 blast pads, improvements to terminal access road and airport service road.	A.I.P. 06	\$ 528,00
 1986	High speed runway sweeper; upgrade radio security radio system.	A.I.P. 07	\$ 90,00
1988	R/W 12-30 overlay and shoulder stabilization; reconstruct of T/W lighting system and shoulder stabilization; snow removal equipment building.		\$1,768,00
1990	Terminal door replacement; truck mounted sander unit; 4 wh drive loader.	neel A.I.P. 09	\$ 280,00
1990	Pave airport service roads and emergency standby generator.	A.I.P. 10	\$ 323,00
1990	Airport Rescue Fire Fighting Vehicle	A.I.P. 11	\$ 308,00
1991	Gallatin Field Airport Master Plan Update/Terminal Feasib Study	llity A.I.P. 12	\$ 120,80
 1991	Snow Blower	A.I.P. 13	\$ 235,00
1992	Accell/Decell Lanes, T/W Guidance Signing Safety Area Improvements	A.I.P. 14	\$ 510,00

#### **II. AIRPORT FACILITIES**

Located one-half mile east of Belgrade and eight miles northwest of Bozeman, Gallatin Field Airport (latitude North 45°46.8' and longitude West 111°09.2') lies towards the center (N-S) of the East Gallatin River Valley and about 10 nautical miles to the west of the Bridger Mountain Range.

The Airport Authority owns approximately 1600 acres of land in fee, has airport construction easements over 600 acres of state land and a lease agreement on slightly over five acres. In addition, the airport has Runway Protection Zone easements over 45 acres. Gallatin Field is zoned by the City of Belgrade as "PL-1" (Public Lands 1). There is some Business-2 (B-2) zoning south of Gallatin Field and a small area of Residential 2 (R-2) is located off of the northwest corner of the airport property. The land to the north and east of the airport is not zoned.

#### Buildings

Constructed in 1977-1978 at a cost of \$1,680,000, the terminal building currently houses commercial air carrier operations, baggage handling, concessions, a restaurant, lounge, car rentals, the airport manager's office, passenger waiting and secured hold areas. Table 1-2 reflects the current uses of the terminal building.

# TABLE 1-2 GALLATIN FIELD BOZEMAN, MONTANA Passenger Terminal Building Square Footage

#### I. Revenue Areas

	Airline Exclusive Use Airline Common Use	6891 9903	
	Subtotal Airline Use		16,794
	Concession Airport Administration	5520 660	
	Subtotal Concession		6,180
	Total Revenue Areas		22,974
II.	Public Areas		8,442
III.	Other Areas		
	Mechanical First and Second Floor Basement Mechanical	375 <u>9725</u>	
	Subtotal Other Areas		<u>10,100</u>
	Total Building Area		41,516

Figure 1-2 shows the layout of the air carrier terminal site, the general aviation aprons and the relationship of buildings on the airport property. Gallatin Field owns the terminal building (1) fire station (2) FAA-FSS building (4) Sunbird Aviation Building (6) airport manager's residence (12) a portion of a hangar (21), the old National Guard complex (31) and an equipment maintenance building (32).

Presently there is hangar space for 80 aircraft.



#### Navigation Aids

Navigation aids may be separated into two general classifications: en-route navigation aids, and terminal area navigation and landing aids. In flight aircraft using instruments only can utilize en-route navigation aids such as Non-Directional Beacon (NDB); Very High Frequency Omnidirectional Range (VOR); Distance Measuring Equipment (DME); Tactical Air Navigation (TACAN): and Very High Frequency Omnidirectional Range/Tactical Air Navigation (VORTAC) to achieve accurate navigation. Gallatin Field has a collocated VOR/DME navigational aid located north of runway 12-30 at approximately mid-field, and an NDB (compass locator station) installed at the ILS Outer Marker 8 miles west of the airport

Terminal area navigation and landing aids include Instrument Landing Systems (ILS), Precision Approach Radar (PAR) and Microwave Landing Systems (MLS). Runway 12 of Gallatin Field is equipped with an ILS that provides continuous vertical and horizontal guidance to landing aircraft by identifying the position of the aircraft relative to the correct glide path and the extension of the Runway 12-30 centerline. The PAR and MLS may be installed in the future at Gallatin Field, particularly if the FAA constructs and operates a Control Tower.

Additional landing aids at the airport include an airport beacon, (rotating green and white), a lighted wind cone, a segmented circle, runway end identifier lights (REIL Runway 30), medium intensity approach lighting system with runway alignment indicator lights (MALSR Runway 12), visual approach slope indicators (VASI Runway 12 and 30) and a FAA Flight Service Station.

The Flight Service Station (FSS) gives pilots weather and navigational information 24 hours a day. The FAA is planning, however, to service the entire state with a single FSS, located in Great Falls, Montana. Gallatin Field has been selected as a remote FSS and will continue to provide 24-hour weather observations. Pilot briefings will be provided on a hourly reduced workday.

#### Runways

Gallatin Field has two active Runways, 12-30 and 3-21. Runway 12-30, an instrument runway, is used by air carriers and general aviation airplanes; the crosswind Runway 3-21 is a visual runway used by general aviation aircraft weighing less than 12,500 pounds.

Runway 12 has a precision instrument approach equipped with an ILS, a four-box Visual Approach Slope Indicator (VASI-4) and Medium Intensity Approach Lighting System with Runway Alignment Indicator Lights (MALSR). Runway 30 has a visual approach with a four box VASI-4 and Runway End Identifier Lights (REIL).

Runway 3-21 is 3,412 feet long by 60 feet wide. The runway has no runway lights or navigational aids. Table 1-3 provides additional information on the physical characteristics of the runways and Figure 3 shows the runway, taxiway and apron layout.

# TABLE 1-3 RUNWAY CHARACTERISTICS

			DESIGN	1	SINGLE	DUAL	DUAL	RUNNAY
RUNDAY	IAN, CTTH	WIDTH	GROUP	SURFACE	WHERE.	WHEEL	TANDEN	LIGHTING
12-30	9,000	150'	C IV	ASPHALT (PFC)	140,000	200,000	400,000	M.I.
3-21	3,412	60'	ві	ASPHALT (PFC)	12,500			NONE

#### Taxiways

Parallel Taxiway "A" connects opposite ends of Runway 12-30. A distance of 750 feet separates the centerline of the Runway from the taxiway centerline. Taxiways "B", "C," and "D" provides intermediate access from "A" to Runway 12-30. For specific widths, lengths, pavement type and strength and taxiway lighting, see Table 1-4 below:

#### TABLE 1-4 AIRPORT TAXIWAY DATA

	Width	6c		Single	Dual	Dual	
	Design (	roup	Surface	Wheel	Wheel	Tandem	Lighting
-				140.000	200.000	400,000	M.I.
A	75'-90'	IV	Asphalt, PFC	140,000	200,000		
B.C.D & E	75'	IV	Asphalt, PFC	140,000	200,000	400,000	M.I.

1 - 11

#### Aprons

The 627-foot by 340-foot commercial air carrier apron on the northeast side of the terminal building consists of 146,231 square feet of asphaltic concrete pavement and 94,125 square feet of concrete portland cement pavement. The ramp parking area can presently accommodate up to three 727 type aircraft. The apron strength is equivalent to that of Runway 12-30.

The 435-foot by 1340-foot general aviation apron begins approximately 1500 feet to the southeast of the terminal building, has 582,900 square feet of asphaltic concrete pavement and 71 aircraft tie-down positions for light aircraft.

#### ARFF and Snow Removal Equipment

Aircraft Rescue and Fire Fighting (ARFF) equipment owned by the Airport includes a Walters Crash/Fire/Rescue truck, and a Model 1500 Oshkosh Fire Truck. Snow removal equipment owned by Gallatin Field includes two rotary snow blowers, a broom blower truck, two front-end loaders and three dump trucks with 12-foot blades.

#### Utilities

Gallatin Field is connected to the City of Belgrade's water and sewage systems, receives electrical power and natural gas from the Montana Power Company and telephone service through the U.S. West exchange in Belgrade.

#### Access

U.S. Highway 10, a two-lane paved road is the primary access to Gallatin Field. One and one-half miles southwest of the airport entrance on Highway 10 is the Belgrade Interchange to Interstate 90 and seven and one-half miles to the southeast in Bozeman is the Seventh Avenue Interchange to the same Interstate Highway.

A two-lane paved road, approximately three-quarters of a mile long from U.S. Highway 10, leads to the terminal building and other airport facilities. The one-way loop road around the public parking lot moves traffic flow through the terminal loading zone and to the parking facilities that include a 280-space public parking area, 193 spaces for car rental vehicles, 98 spaces for employees, and 36 spaces for ready-rental cars.



02



#### Approaches

Safety requirements during takeoff and landing demand that imaginary surfaces extending from runway ends called "approaches" are either owned or controlled by airports.

A civilian airport approach, as defined in the FAA's Federal Aviation Regulations (FAR) Part 77.25, is a surface longitudinally centered on the extended runway centerline and extending upward and outward from each end of the primary surface. The inner width of the approach surface is the same width as the primary surface.

The primary surface is centered longitudinally on a runway and extends 200 feet beyond each end of the runway. The width of the primary surface depends upon the existing or planned approach (ie. visual, nonprecision, precision) for the runway. In a case such as Runway 12-30, where Runway 12 has a precision approach and Runway 30 has a visual approach, the inner width of the visual approach would be the same as the more critical precision approach.

The minimum allowable "vertical" slope of the approach surface, as determined in FAR Part 77.25, also depends on the type of approach. For precision instrument runways, the outer portion of the approach slope is 40:1 (horizontal to vertical) and the inner portion is 50:1. For nonprecision instrument approaches, the slope is 34:1, while visual approaches require 20:1.

Objects such as trees, towers, buildings or terrain determine the approach slope ratio. Any object which penetrates the FAR Part 77 approach surface is considered an "obstruction." The FAA determines if the obstruction is an aviation hazard which must be lighted, removed or dealt with in some other manner acceptable to the FAA.

FAR Part 77 approach surfaces criteria which apply to the Gallatin Field Airport are shown in Table 1-5.

A 50:1 approach means that for every 50 feet measured outward (horizontally), the approach surface slopes upward (vertically) one foot. For example, the required approach surface for Runway 12 begins 200 feet beyond the runway threshold and is 1,000 feet wide at this location. The approach surface extends 10,000 feet horizontally at a 50:1 slope, and then extends an additional 40,000 feet horizontally at a 40:1 slope. Therefore, the approach surface extends 50,000 horizontal feet beyond the primary surface and rises 1,200 feet above the runway threshold. The approach surface is 1,000 feet wide at the end of the primary surface (200 feet from the Runway 12 threshold) and expands to 16,000 feet wide at a point 50,000 feet from the end of the primary surface. Figure 1-4 illustrates the imaginary surfaces at Gallatin Field.



# TABLE 1-5 FAR PART 77 APPROACH SLOPE REQUIREMENTS GALLATIN FIELD AIRPORT

RUNHAY	CATEGORY	RUNAY	INNER EDGE	OUTER EDGE	HORIZONTAL DISTANCE	SLOPE
Precisi	ion Instrument	* 12	1,000'	16,000'	10,000' 40,000'	50:1 40:1
	Runways Servi Aircraft	ng 30	1,000'	2,000'	5,000'	20:1
Visual	Runway	3 & 21	500'	1,250'	5,000'	20:1

A precision instrument approach requires a 50:1 slope extending for 10,000 and additional 40:1 slope extending for 40,000'. Runway 30 is a future nonprecision or precision instrument runway. Source: Federal Aviation Regulations Part 77.25

#### **III. AIRSPACE UTILIZATION**

While in flight, aircraft may occupy one of two vertically separated airspaces or airways classified in the United States as, "Victor" and "Jet." Victor airways extend from the Minimum En-route Altitude (or minimum safe altitude) up to but not including 18,000 feet above sea level (MSL) and are also known as the VOR system or low altitude federal airways. Jet routes extend upward from 18,000 feet. Victor airways and Jet routes in the vicinity of Gallatin Field Airport are shown on Figure 1-5.

Along with Victor airways and Jet routes, there are also three military training routes in the vicinity of the airport. Military training route IR 301 is located approximately 35 miles southwest of Butte, IR 313 is approximately 30 miles to the south of Bozeman, and the third route is midway between Big Timber and Billings. These routes are also shown on Figure 1-5. Pilots should refer to sectional charts for locations of military training routes, as they are subject to change.

Presently and in the foreseeable future, Gallatin Field is sufficiently separated from nearby airports to prevent air space conflicts. The closest year around airports to Gallatin Field with instrument flight operations are Helena (95 miles) and Butte (82 miles). The nearest public airport serving small aircraft is Progreba Field in Three Forks, 22 air miles west of Gallatin Field. Although pleasure flying and flight instruction are conducted from that airport, its primary function is to serve agriculture, small local industry and recreation.

West Yellowstone airport, 90 miles to the south, is seasonal, with the ILS and other navigational aids operational June through September.



Currently, Gallatin Field has 14 commercial flights daily: Delta, 5; Northwest, 3; Continental, 4; Horizon 2;. See Table 1-6 for flight numbers, times and destinations.

# TABLE 1-6 GALLATIN FIELD, BOZEMAN, MONTANA AIRLINE FLIGHT SCHEDULE

	Arrives:	=======================================	<b>,,,,,,,,,,,,,,,,,,,,,</b> ,,,,,,,,,,,,,,,	
Flight#	Departs:	From:		Aircraft
DL 1157	6:30 a.m. 7:00 a.m.	Butte	Salt Lake City	727
CO 1602	7:48 a.m. 8:10	Missoula	Denver	727
NW 646	 8:10 a.m.	Bozeman	Billings Minneapolis/St. Paul	DC-9 727
AS 2371	a.m. 8:45 a.m.	Bozeman (Sunda <b>y</b> Only)	Butte Spokane	Metro
NW 1762	 9:00 a.m.	Bozeman (Sunday Only)	Minneapolis/St. Paul	DC-9
AS 2322 AS 2375	10:50 a.m. 11:10 a.m.	Spokane (Except Sunday)	Spokane	Metro
DL 1647	12:05 p.m. 12:30 p.m.	Salt Lake City	Butte	DC-9
NW 1045 NW 1046	12:06 p.m. 12:50 p.m.	Billings Minneapolis/St.Paul	Billings Minneapolis/St.Paul	727 MD80
AS 2314 AS 2467	12:50 p.m. 1:10 p.m.	Spokane (Saturday Only)	Spokane	Metro
NW 1761	1:17 p.m. p.m.	Minneapolis/St.Paul (Saturday Only)	Bozeman	DC-9
CO 1091	1:30 p.m. 1:50 p.m.	Denver	Missoula	727
DL 1486	2:08 p.m. 2:35 p.m.	Butte	Salt Lake City	727
NW 1047 NW 1048	2:07 р.ш. 3:20 р.ш.	Billings Minneapolis/St.Paul	Billings Minneapolis/St.Paul	DC-9
CO 1747 CO 1747	3:47 p.m. 4:07 p.m.	Missoula	Denver	727
DL 1602 DL 703	5:20 p.m. 6:05 p.m.	Salt Lake City	Salt Lake City	737
AS 2388 #AS 2303	7:30 p.m. 3 7:50 p.m.	Missoula & Spokane (Except Saturday)	Helena	Metro
NW 1515	9:45 p.m.	Billings Minneapolis/St. Paul	Bozeman	727 DC-9
CO 1259 CO 1259	9:20 p.m. 9:45 p.m.	Denver	Missoula	727 737
DL 930	10:20 p.m. 10:40 p.m.	Salt Lake City	Butte	727
Effecti	<b>ve</b> 2/01/93 TO	4/05/93 AS - Horizon DL - Delta	CO - Contine NW - Northwe	

# On Saturday Night, AS 2303 does not leave. It stays overnight and leaves Sunday morning as AS 2371.

## Area Airports

Gallatin Field is the only air carrier airport within the six-county area of Broadwater, Gallatin, Jefferson, Madison, Meagher and Park counties. However, the Bert Mooney Airport in Butte and the Helena Regional Airport service areas overlap the edges of the Gallatin Field trade area. The state owned Yellowstone Airport at West Yellowstone has supported seasonal air carrier and commuter service in the past and may do so again in the future. General aviation airports in the six-county area are listed in Table 1-7 below, and their location is shown on Figure 1-6. Additionally, there are a number of small private airstrips.

COUNTY			RUNTAY	
AIRPORT ORI	ENTATION	LENGTH	SURFACE	LIGHTS
************************		**************		
ROADWATER COURTY				
CANYON FERRY	16/34	3,200	TURF	NONE
TOWNSEND	16/34	4,000	ASPHALT	M.I.R.L.
ALLATIN COUNTY				
THREE FORKS	2/20	4,100	ASPHALT	M.I.R.L.
W YELLOWSTONE	1/19	8,400	ASPHALT	H.I.R.L.
EFFERSON COUNTY				
BOULDER	11/29	3,650	TURF	NONE
ADISON COUNTY				
ENNIS (BIG SKY)	16/34	4,700	ASPHALT	M.I.R.L.
ENNIS (SPORTSMAN'S FIELD)	18/36	3,667	GRAVEL	NONE
TWIN BRIDGES	16/34	4,300	ASPHALT	M.I.R.L.
EAGHER COUNTY				
WHITE SULPHUR SPRINGS	1/19	6,100	ASPHALT	M.I.R.L.
ARK COUNTY				
LIVINGSTON	4/22	5,700	ASPHALT	M.I.R.L.
GARDINER	10/28	3,215	TURF	L.I.R.L.
WILSALL	1/19	3,100	TURF	NONE

#### TABLE 1-7 AREA GENERAL AVIATION AIRPORTS



1

\*

\*

# Air Carrier Landing Minimums

Minimum conditions during periods of poor weather are established by the FAA using procedures in the "Terminal Instrument Procedures (TERPS) Manual," which is published jointly by the FAA and Departments of the Army, Navy and Air Force. The terrain around Gallatin Field permits an excellent minimum decent altitude of 200 feet above ground level (AGL) with a minimum visibility of one-half mile. The instrument landing minimums at Gallatin Field are compared to Butte, Helena and Billings shown in Table 1-8.

			TABL	E 1-8			
AIR C	ARRIER	ILS	LANDING	MINIMUMS	-	AREA	AIRPORTS

	*===*==================================	.==========	
CITY	AIRPORT	CEILING (AGL)	MIN. VISIBILITY (MILES)
		===========	
BILLINGS	LOGAN INTERNATIONAL	200'	1/2
BOZEMAN	GALLATIN FIELD	200'	1/2
BUTTE	BERT MOONEY	1000'	3
HELENA	HELENA REGIONAL	200'	1/2

#### Meteorological

Of all the meteorological variables, wind has, by far, the greatest impact on airport design, and therefore, is the primary factor in determining runway alignment. Generally, runways are aligned with the direction of the prevailing wind to minimize crosswind interference. To determine the dominant direction of prevailing winds, a "wind rose" is developed to plot the percentage of time that winds of given velocities come from the different compass headings and wind velocity. Once a wind rose has been completed for a given site, it can be used to check the "wind coverage," of specific runway alignments on the wind rose. From this, the percentage of time that crosswinds will be equal to or less than the specified velocity for each runway alignment The FAA recommends that an airport have a can be calculated. minimum of 95 percent wind coverage for a 10.5 knot crosswind component for aircraft weighing 12,500 lbs or less. Aircraft weighing less than this may not be able to safely operate in a crosswind greater than 10.5 knots. Heavier aircraft, however, can operate safely in crosswinds up to 13 knots. If 95 percent coverage cannot be realized on one runway, a combination of two or more runways may be justified.

To update the wind analysis for the Gallatin Field runways, five individual wind roses were completed based on data gathered by the Bozeman Flight Service Station, which records wind speed and direction on an hourly basis. The data was sorted and summarized for the months of October 1989 through March 1991. A summary of the 11,339 wind readings is provided below in Table 1-9. The five wind roses are shown on Figures 1-7 through 1-11.

# TABLE 1-9 WIND DATA OCTOBER 1989 - MARCH 1991

## HOURLY OBSERVATIONS OF WIND SPEED (KNOTS)

					(KNOTS)				41	
DIREC-	0-3	4-6	7-10	11-16	17-21	22-27	28-33		OVER 1	
								******		
					-					171
	15	114	38	2	2					104
2	10	75	18	1						123
3	17	86	19	1						133
ł	10	95	21	6	1					139
5	14	94	26	<u>+</u>	1					143
5	12	97	29	5						14
,	16	102	22	7						143
3	20	86	34	3						16
)	24	117	24	1						20
0	21	142	37	2						20
1	29	191	52	3	2					
12	20	258	82	7	1					36
13	38	316	121	20	2					49
14	23	346	146	21						53
15	36	387	162	32	1					61
16	34	390	184	27						63
17	45	367	140	21	3					57
18	47	304	108	13	2					47
19	37	213	54	12						31
20	18	148	49	16	4					23
21	18	165	70	56	14	1				32
22	25	127	93	108	26	8				38
23	25	147	109	173	49	10				51
24	19	153	130	107	35	6				45
	16	140	138	96	23	6				41
25 26	10	120	101	67	- 9	2				20
20	21	131	133	84	12	1				38
		102	97	56	11	-				28
28	16		110	63	19				1	30
29	11	103	111	64	15	2		1	-	35
30	12	153		61	8	2		-		32
31	10	119	120	44	9	1				27
32	11	120	89			1				28
33	17	124	106	36	5 3					27
34	22	133	88	24	-					22
35	15	115	73	16	1					23
36	17	141	65	10	1					23
TOTAL	750	6021	2999	1269	259	39		1	1	1133

Using the above information, wind roses were completed and wind coverage calculated for Runway 12-30 @ 10.5 knots, Runway 12-30 @ 13 knots, Runway 3-21 @ 10.5 knots, a combination of Runway 12-30 @ 10.5 knots and 3-21 @ 10.5 knots and Runway 12-30 @ 13.0 knots and 3-21 @ 10.5 knots.

Previous wind roses completed for Gallatin Field on data from January 1965 through December 1969 are compared to the present results in Table 1-10.

Although the combination of Runways 12-30 and 3-21 yielded similar results to the 1965-1969 wind analysis, the individual runways yielded a lower wind coverage. Runway 12-30, with a 13 knot crosswind, still meets the FAA recommended 95 percent minimum wind coverage for air carrier aircraft. Although this air carrier runway meets the minimum requirements, the development of Runway 3-21 will be reviewed in further detail in Chapter 4, Facility Requirements, to determine if the expansion of Runway 3-21 would provide increased safety to commercial commuter aircraft serving the airport.

The following five (5) figures represent the wind roses developed in this study.

# TABLE 1-10 ALL WEATHER WIND ROSE COMPARISON GALLATIN FIELD

RUNWAY OR	VELOCITY	PERCENT COVERAGE	PERCENT COVERAGE
COMBINATION	KNOTS	1965-1969	1988-1991
12-30 12-30 3-21 12-30 & 3-21 12-30 & 3-21	10.5 13.0 10.5 10.5 13.0 (12-30) 10.5 (3-21)	96.28 97.98 96.30 98.52 99.63	92.417 95.230 94.851 99.492 99.795

# GALLATIN FIELD AIRPORT ALL WEATHER WIND ROSE RUNWAY 12-30 10.5 KNOTS



October, 1989 – March, 1991

Magnetic Declination 15 37'E.

# GALLATIN FIELD AIRPORT ALL WEATHER WIND ROSE RUNWAY 12-30 13.0 KNOTS



Observation Period October, 1989 - March, 1991

Magnetic Declination 15 37'E.

# GALLATIN FIELD AIRPORT ALL WEATHER WIND ROSE RUNWAY 03-21 10.5 KNOTS



Observation Period October, 1989 - March, 1991 Magnetic Declination 15 37'E.



Observation Period October, 1989 - March, 1991

Magnetic Declination 15 37'E.



Observation Period October, 1989 - March, 1991 Magnetic Declination 15 37'E.

## GALLATIN FIELD AIRPORT MASTER PLAN UPDATE/TERMINAL FEASIBILITY STUDY

#### CHAPTER 2 - FORECASTING

#### I. INTRODUCTION

This chapter looks at forecasts of aviation demand for Gallatin Field Airport through the year 2010. Projections for growth in population, industry, and travel will be made as a guide to the necessity and timing of new or expanded facilities A number of socioeconomic factors influence of the airport. planning for future needs. This chapter examines population, employment by trade, income, taxes and major industries for the past five to ten years as a means to extrapolating into the future of the airport. For the purposes of this report the trade area of Gallatin Field Airport is Gallatin County and the five surrounding counties: Broadwater, Jefferson, Madison, Meagher and Park (see Figure 1-6, Chapter 1).

#### II. POPULATION

The decade 1970-1980 saw rapid growth (13.3%) in the entire State of Montana and particularly for three counties in the trade Broadwater (29.3%), Gallatin (31.9%) and Jefferson area: In the following decade economic conditions turned down (34.2%). in Montana, and there was much slower growth. However, Gallatin County still grew at a 17.7% rate to finish 1990 with 50,463 people. The growth far outstripped the 1.6% growth rate in Montana's entire population for 1980-1990. (See Table 2-1).

ITEM	LAND AREA	PRELIM.	POPULATION		% CHANGE	% CHANGE		
	90. MI.	1970 CENSUS	1980	1990	1970-1980	1980-1990		
NONTARA	145,392	694,409	786,690	799,065	13.3	1.6		
BROADWATER	1,188	2,526	3,267	3,318	29.3	1.6		
GALLATIN	2,510	32,505	42,865	50,463	31.9	17.7		
JEFFERSON	1,656	5,238	7,029	7,939	34.2	13.0		
MADISON	3,590	5,014	5,448	5,989	8.7	9.9		
MEAGHER	2,392	2,122	2,154	1,819	1.5	-15.6		
PARK	2,910	11,261	12,935	14,562	14.9	12.6		

#### TABLE 2-1 TRADE AREA POPULATIONS

Sources: 1. 1990 Preliminary Census of Population and Housing, Public Law 94-171 File.

U.S. Bureau of Census, Census Population: 1980, V.1, PC80-1-AZ8 Numbers of Inhabitants, Mont.
COUNTY/TOWN	POPULATION	HOUSING UNITS
BROADWATER	3,318	1,593
Townsend	1,635	749
GALLATIN	50,463	21,350
Belgrade	3,411	1,290
Bozeman	22,660	9,117
Manhattan	1,034	417
Three Forks	1,203	549
West Yellowstone	913	675
JEFFERSON	7,939	3,302
Boulder	1,316	521
Whitehall	1,067	502
MADISON	5,989	3,902
Ennis	773	395
Sheridan	652	344
Twin Bridges	374	232
Virginia City	142	124
MEAGHER	1,819	1,259
White Sulphur Springs	963	512
PARK	14,562	6,926
Clyde Park	282	130
Livingston	6,701	3,137

# TABLE 2-1APOPULATION (1990) OF MAJOR TOWNS

Source: 1990 Preliminary Census of Population and Housing, Public Law 94-171 File.

In 1988 the U.S. Bureau of Census made population projections for the State of Montana for each 5 year period from 1990 to 2010. For the twenty year period the census forecast a decrease in population of 0.6% or 0.03% per year. Both the National Planning Association and Woods & Poole Economics, Inc. projected state and county populations for the same twenty-year period.

Using the census for the 1990 population, the National Planning Association forecasts a State of Montana growth at 0.71.% per year, the trade area at an average of 0.8% per year and Gallatin County at 1.16% per year.

Woods and Poole project a State of Montana growth at 0.50% per year, the trade area at an average of 1.2% per year and Gallatin County at 1.17% per year. (See Table 2-2).

2-2

Both historical data for the last 10 years and population projections indicate that while the State may continue growing slowly, Gallatin County and the neighboring counties will be growing at a much faster rate.

## TABLE 2-2 POPULATION PROJECTIONS: 1990-2010 CURRENT CENSUS

	1990	1995	2000	2005	2010	1990-2010	
ONTANA (U.S. Bureau of Census)	799,065	798,000	794,000	792,000	794,000		-0.3
JNIANA (U.S. Bureau or Cenada)	(805,000)	,					
ONTANA (National Planning Assoc.)	799,065	840,430	865,800	890,270	913,090	14.3	0.71
	(814,570)						
Broadwater	3,318	3,990	4,160	4,310	4,460	34.4	1.72
	(3,790)						
Gallatin	50,463	54,140	57,220	59,880	62,200	23.3	1.16
	(50,540)						
Jefferson	7,939	8,950	9,340	9,680	9,990	25.8	1.29
	(8,500)						
Madison	5,989	5,790	5,910	6,030	6,140	2.5	0.13
	(5,690)						
Meagher	1,819	2,060	2,080	2,110	2,140	17.7	0.88
	(2,060)						
Park	14,562	12,580	12,850	13,160	13,450	-7.6	-0.38
ONTANA (Woods & Poole)	799,065	841,169	852,487	863,883	879,122	10.0	0.50
	(827,087)						
Broadwater	3,318	3,821	4,025	4,242	4,481	35.0	1.75
	(3,613)						
Gallatin	50,463	54,579	57,744	60,177	62,277	23.4	1.17
	(50,162)						
Jefferson	7,939	9,440	10,415	11,519	12,799	61.2	3.06
	(8,579)						
Madison	5,989	5,934	6,085	6,255	6,477	8.2	0.41
	(5,785)						
Meagher	1,819	2,208	2,214	2,219	2,226	22.4	1.12
	(2,200)						
Park	14,562	13,318	13,318	13,487	13,604		-0.33

Sources: U.S. Bureau of Census, National Planning Association

and Woods and Pole Economics (1989 Projection)

#### III. EMPLOYMENT

The rapid population growth of 1970-1980 was accompanied by an increase in the labor force of 36.1% for the State of Montana, 50.0% for the trade area and 59.8% for Gallatin County. The number of employed people in the six county trade area increased from 20,956 to 32,085 between 1970 and 1980; the unemployment rate was 5.4% and 6.7% (compared to 6.0% and 8.1% for the State).

From 1980 to 1987 the work force increased 25.3%; in Gallatin County 26.8%. Employed people in the six-county area increased from 32,085 to 40,487 (See Table 2-3); the unemployment rate was 6.7% in 1980 and 6.2% in 1987 (compared to 8.1% and 7.4% for the State of Montana). Based on the projected population increase of about 1% per year, the trade area will most likely experience a slow, steady increase in employment.

## TABLE 2-3 EMPLOYMENT STATISTICS

	*****************		**************		
OCATION/YEAR					
ABOR FORCE	EMPLOYED	UNEMPLOYED	UNEMPLOYMENT	RATE	
		********************			**********************
J.S.					
1970					
1980					7.1
1987					6.2
IONTANA.					
1970	266,395	244,608		16,041	6.0
1980	362,656	328,316		29,530	8.1
L987	403,000	373,000		30,000	7.4
BROADWATER					
1970	920	887		33	3.6
1980	1,415	1,270		145	10.2
.987	1,528	1,382		146	9.6
.970	12,877	12,129	1	699	5.4
.980	20,581	19,132		1,418	6.9
.987	26,096	24,613	1	1,483	5.7
EFFERSON					
.970	1,768	1,688	I	80	4.5
.980	3,081	2,898	1	183	5.9
.987	5,424	5,170	)	254	4.7
TADISON					
.970	2,017	1,189	)	114	5.7
.980	2,537	2,451		86	3.4
1987	3,208	3,001		207	6.5
TRAGHER					
1970	862	804	ł	58	6.7
1980	1,013	955	5	58	5.7
1987	1,075	985	i	90	8.4
PARK					
1970	4,512	4,259	•	253	5.6
1980	5,811	5,379	)	432	7.4
1987	5,835	5,330	5	499	8.6
RADE AREA					
.970	22,956	20,950	5	1,237	5.4
1980	34,438	32,08	5	2,322	6.7
1987	43,166	40,48	7	2,679	6.2

SOURCE: 1) U.S. Bureau of Census, Census of Population: 1970 and 1980 2.) Montana Department of Labor and Industry, Research and Analysis Bureau, Montana Employment and Labor Force. 3) U.S. Department of Labor, Bureau of Labor Statistics. Employment and earnings (monthly)

2-4

The primary industries in this area by employment type are: government, services, retail trade, farming, and transportation. Farming is the most significant industry in Broadwater, Madison and Meagher Counties. In Park County the transportation industry has been a large employer because of the Burlington Northern locomotive - repair operations. The BN operations were terminated in 1986, but Livingston Rebuild Center (LRC) reopened the shop in July of 1988. LRC currently employs 100 people.

#### IV. ECONOMIC FACTORS IN GALLATIN COUNTY

According to Table 2-4, the major industries in Gallatin County, as defined by annual average employment are:

- 1. government including federal, civilian, military, state and local;
- services such as hotels, lodging, personal services, business services, auto repair, amusement and recreation, health, legal and social services;
- 3. retail trade such as building materials and garden supplies, general merchandise, food stores, auto dealers, furniture stores, eating and drinking, miscellaneous retail.
- 4. Manufacturing and farming follows these in significance.

Government employees in Gallatin County numbered 4,413 in 1983 and 4,393 in 1987, with total wages of \$78.7 million and \$88.0 million, an increase of 11.5%. Bozeman is the home of Montana State University and currently employs 2000. The administrative office of the Gallatin National Forest is located in Bozeman and has 150 permanent employees, along with about 100 temporary staff. Other employers with more than 100 employees are the City of Bozeman, Gallatin County, the Soil Conservation Service and the Belgrade and Bozeman School Districts.

The service industry had 3,192 employees in 1983 and 3,642 (14.1%) in 1987. Wages increased from \$34.8 million to \$47.3 million (36.0% increase) respectively. The tourism industry is rapidly expanding in the trade area and particularly in Gallatin County where attractions include Yellowstone National Park, two downhill ski areas, snowmobiling, fishing, hunting, hiking and numerous golf courses. Because of the increasing number of people who wish to retire or have second homes in the county, there are economic spinoffs to all home-related services and products. Employers in this industry with over 100 employees are Big Sky of Montana, Inc. and Bozeman Deaconess Foundation (hospi-tal).

#### TABLE 2-4 TRADE AREA EMPLOYMENT BY INDUSTRY

	BROADEZ	TER	CALL	TIN	JEFFE	RSON	MAD	ISON	M	AGHER	P	RK
	1981	L <b>-1986</b>	1981-	1986	1981-	1986	1981	-1986	198	1-1986	1981	-1986
	*******		******				******					
TOTAL ALL INDUSTRIES	1,474	1,546	2,231	16,180	2,356	3,401	3,005	2,775	959	1,021	6,143	6,341
FARM	344	330	1,154	1,157	335	348	826	811	265	252	561	565
AGRICULTURAL FORESTRY,												
FISHING	14	13	208	313	26	34	61		44	52	70	102
MINING	10	38	81	158	91	179	200		11		17	91
GENERAL CONSTRUCTION	87	84	1,271	1,681	115	174	165	213	42	47	303	273
MANUFACTURING	113	141	1,424	1,304	31	121	38	40	106	37	366	332
TRANSPORTATION COMMUN.												
AND PUBLIC UTILITIES	29	56	854	1.037	63	102	92	118		34	1,288	931
WHOLESALE TRADE	111	72	620	888	18	20	61	31	L	L	54	87
RETAIL TRADE	256	259	4,685	5,538	287	431	387	377	153	174	1,103	1,033
FINANCE, INSURANCE												
REAL ESTATE	57	86	1,449	1,643	115	173	156	161			348	383
SERVICES	193	240	4,592	6,333	468	583	373	485	144	225	1,346	1,827
GOVERNMENT												
(FEDERAL, STATE, LOCAL												
MILITARY)	260	227	5,980	6,128	807	876	441	467	144	156	687	717

L - Less than 10 jobs. Estimates are included in total

Sources: 1. U.S. Bureau of Census, Census of Population: 1980 2. U.S. Department of Commerce, Bureau of Economic Analysis

Regional Economic Information System.

Retail trade is the third largest industry in annual wages In 1983 there were 3,940 employees and in 1987 4,328 paid. Wages increased from \$33.6 million to \$39.8 million (+9.8%). (+18.7% increase) respectively. Residential building permits in Bozeman reached a high in 1983-84 and dropped off rapidly toward In 1991 and 1992 the building industry the end of the decade. has rebounded in Gallatin County, accompanied by much higher sales volumes in building supply stores. Employers with over 100 employees are K Mart Corp. and McDonald's of Bozeman.

Gallatin County has two additional major employers: Louisiana Pacific, Inc. (forest products) and the Montana Power Company.

In summary, the industry which has shown the greatest increase in both annual average employment and annual wages is the service industry. Governmental employment should be stable in part because Montana State University's enrollment is consistently around 10,000 students. Retail trade is growing 5-6% per year and should benefit from increasing population, employment and Almost all sectors of the economy in the trade area are income. Personal income, per capita, increases at an average growing. rate of 5.1% (see Table 2-5) and property taxable valuations increase at an average rate of 1.1%. (see Table 2-6).

2 - 6

	1981	1982	1983	1984	1985	1986	AVERAGE
***************************************			***********		***********		
TATE OF MONTARA							
percent of national average)	90.2	87.8	86.1	82.6	79.4	80.8	84.5
ROADWATER	8,117	7,809	8,264	8,478	8,301	10,484	
percent of change)		-3.8	5.8	2.6	-2.1	26.3	5.8
percent of national average)	73.8	68.0	68.3	64.6	59.7	71.6	67.7
ALLATIN	8,913	9,301	9,999	10,645	10,941	11,336	
percent of change)		4.4	7.5	6.5	2.8	3.6	5.0
percent of national average)	81.4	81.0	82.6	81.2	78.7	77.4	80.4
EFFERSON	9,671	10,334	10,749	11,150	11,716	12,412	
percent of change)		6.9	4.0	3.7	5.1	5.9	5.1
percent of national average)	88.3	90.0	88.8	85.0	84.2	84.8	
ADISON	8,683	8,127	8,367	8,999	9,655	11,054	
percent of change)		-6.4	3.0	7.6	7.3	14.5	5.2
percent of national average)	79.3	70.8	69.1	68.6	69.4	75.5	.72.3
RACHER	9,006	8,801	8,551	8,622	8,343	10,933	
percent of change)		-2.3	-2.8	-0.8	-3.2	31.0	4.3
percent of national average)	82.3	76.7	70.7	65.7	60.0	74.7	71.
ARK	9,565	9,917	10,166	10,915	11,296	12,161	
percent of change)		3.7	2.5	7.4	3.5	7.7	5.0
percent of national average)	87.4	86.4	84.0	83.2	81.2	83.1	84.3

# TABLE 2-5 PER CAPITA PERSONAL INCOME\*

Source: U.S. Department of Commerce, Bureau of Economic Analysis, Regional Economic Information System.

## TABLE 2-6 PROPERTY TAX BASE TOTAL TAXABLE VALUE (dollars)

	1985	1986	1987	1988	AVERAGE
		*******	**********************		
MONTARA (X100)	2,370,133	2,306,287	2,000,745	1,942,950	
(percent changed)		-2.7	-13.2	-2.9	-6.3
BROADWATER	11,369,683	11,379,750	11,326,294	11,105,540	
(percent changed)		0.1	-0.5	-2.0	-0.9
GALLATIN	62,531,599	66,636,339	66,819,801	65,718,541	
(percent changed)		6.6	0.3	-1.6	1.8
JEFFERSON	17,395,169	17,577,928	19,961,290	20,422,174	
(percent changed)		-1.0	13.6	2.3	5.6
MADISON	17,806,981	16,754,704	17,765,597	16,921,768	
(percent changed)		-5.9	6.0	-4.8	-1.6
MEAGHER					
(percent changed)	8,108,625	7,825,647	8,206,466	7,973,271	
•		-3.5	4.9	-2.8	-0.5
PARK	18,929,185	20,465,935	20,236,075	20,165,026	
(percent changed)		8.1	-1.1	-0.4	2.2

Source: Montana Department of Revenue, Biennial Reports

#### V. AIRPORT ENPLANEMENTS AND OPERATIONS HISTORY AND FORECAST

The forecasts in this report are primarily based on historic information obtained from the FAA District Office, Bozeman Flight Service Station, Montana Aeronautics Division, local FBO's and Gallatin Field Airport management. National trends forecast in the FAA's publication "National Plan of Integrated Airport Systems (NPIAS) and the Terminal Area Forecasts (TAF) were generally applied to current activity levels to forecast passenger enplanements and aircraft operations. The annual enplanements at Gallatin Field have increased at approximately 10% per year for the past 20 years. This plan estimates a continual growth of passengers boarding airplanes at approximately 6,000 to 7,000 annually.

The forecasting efforts of this study considered many background factors. The Bozeman area has several special characteristics that influence projections. The sharp increase in the economic development of Gallatin County, and Bozeman in particular, is the result of combining these important factors.

The economic indicators point to a recent history of rapid development and a healthy indication of more of the same in the future. High-Tech light industrial activity is on the increase, and indicators show a continuance of that trend throughout the study. Much of the economic activity in the past has been centered around Montana State University. This will continue to be the case, however, to a relatively lesser extent since the size of the university has stabilized to a uniform enrollment. The business community outside the university is growing more rapidly than the educational institution and its associated elements.

Another important factor is the increased recreational activity in the area. Gallatin Field serves the rapidly expanding leisure market in the heart of a major vacation area of the Rocky Mountain West. These major vacation attractions include a great deal of outdoor recreation opportunities related to both summer and winter activities.

Gallatin Field is only 90 miles from one of the major gates to Yellowstone National Park and as such, serves as a gateway to many outdoor activities in the three major river and mountain drainage areas of the Gallatin, Madison, and Jefferson Rivers which flow together in Gallatin County near Gallatin Field to form the Missouri River. Fishing, hunting, camping, and many forms of associated activities are attracting increasing numbers of people to the area. Increased recreational activity is also associated with the winter activities of Big Sky and Bridger Bowl Ski areas.

In summary, the environment of rapid growth and increased economic activity, coupled with the rapidly expanding recreational industry in the trade area allows for strong growth in aviation activities of all kinds at Gallatin Field.

#### Historic Enplanement Data

Since the 1972 Gallatin Field Airport Master Plan was prepared, the enplanements (boardings) at the Gallatin Field Airport have increased significantly. The total boardings, shown in Table 2-7, have increased from 22,944 in 1972 to 153,812 in 1992. The percent change per year has ranged from a -15.8% to +49.1% with an overall average of +10.05% per year increase. The airport appears to have another record breaking year with boardings up in 1993.

The 1972 Master Plan directed much of its forecasting efforts to the impacts that the Big Sky Ski area would have on traffic at Gallatin Field. The plan divided the annual forecasts into two traffic categories, base traffic and traffic generated directly from the Big Sky development. The 1972 plan forecast that by 1980, approximately 60% of the passengers would be going to the Big Sky Resort and the remaining 40% would be Gallatin Field base traffic. This report estimated the total enplanements to begin at 26,915 in 1971 and reach an estimated 358,605 passenger boardings at Gallatin Field in 1990. However, the 1972 boarding projections were never reached and the significance of Big Sky was over estimated.

In October 1978, the "Airline Deregulation Act of 1978" was enacted. This act was intended to encourage, develop, and attain an air transportation system based on competitive markets. Although its effect on sparsely populated areas is typically a decline in passenger enplanements, Gallatin Field has maintained an upward growth. Gallatin Field has convenient connecting flights which have been supplemented by additional commuter flights since 1978. Table 2-7 depicts the Historic Airline Enplanements for scheduled air carrier, commuter and charter service between 1983 and 1992 as recorded by the Gallatin Airport Authority. Figure 2-2 graphically depicts the recent Historic Airline Enplanements.

Figure 2-1 shows the historic enplanements from 1972 to 1990, as well as the base traffic and base traffic plus Big Sky estimated by TAP in the 1972 Master Plan.

## TABLE 2-7 HISTORIC ENPLANEMENTS 1972-1992

	************				
YEAR	BOARDINGS	PERCENT CHANGE	YEAR	BOARDINGS	PERCENT CHANGE
1972	22.994	-4.7	1984	73,680	+1.8
1973	34,200	+49.1	1985	80,735	+9.6
1974	40,322	+17.9	1986	105,197	+30.3
1975	43,687	+8.3	1987	119,295	+13.4
1976	51,321	+17.5	1988	117,569	-1.4
1977	60,833	+18.5	1989	118,503	+.8
1978	56,493	-7.1	1990	128,675	+8.6
1979	69,177	+22.5	1991	141,898	+10.3
1980	70,253	+1.6	1992	153,812	+8.4
1981	59,186	-15.8			
1982	61,103	+3.2			
1983	72,395	+18.4			
Source:	Gallatin Air	port Authority Fil	.es		

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Historic Enplanements Actual & 1972 Master Plan

Figure 2-1

Total air carrier, commuter and charter enplanements have increased by approximately 112.4% from 1983 to the 1992 level of 153,812. With the exception of 1988, Gallatin Field enplanements have increased every year with an overall average increase of 10.0% per year. This trend continued in 1991 and 1992, with annual increases of 10.3% and 8.4% respectively. This data, compiled monthly is the most accurate source of historic enplanement data at the airport. Table 2-8 and Figure 2-2 depicts the Historic Airline Enplanements by carrier for 1983-1990.

## TABLE 2-8 HISTORIC AIRLINE ENPLANEMENTS BY CARRIER (1983-1990)

AIR CARRIERS	1983	1984	1985	1986	1987	1988	1989	1990
======================================	25,220	25,059	28,157	35,272	33,400	29,810	28,025	31,032
DELTA	20,210				45,594	43,468	53,633	57,664
Continental				3,201	36,055	32,520	29,954	32,562
FRONTIER	20,438	19,887	17,903	17,610				
VESTERN	25,221	26,777	33,455	45,796				
AIR CARRIER								
SUBTOTAL	70,879	71,723	79,515	102,879	114,950	105,789	111,612	121,258
SUBTOTAL								
CONNUTERS								
BRYWEST						3,979	2,832	3,226
BORIZON								3,322
N/W AIRLINK					904	4,483	4,040	3,353
CHARTER	1,516	1,948	1,220	1,414	862	3,770	706	869
COMMUTERS								
SUBTOTAL	1,516	1,948	1,220	2,318	5,345	11,789	6,891	7,41
TOTAL	72,395	73,671	80,735	105,197	120,295	117,587	118,503	128,67

Source: Gallatin Airport Authority Files

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Historic Enplanements Air Carrier and Commuter

#### Historic Operations Data

According to the Gallatin Airport Authority Files, total operations (landings and departures) at Gallatin Field Airport have increased approximately 3.8% from 29,154 operations in 1983 to the 1990 level of 30,264. Commuter operations starting in 1986 reached a peak in 1988 of 5,652 operations and have since stabilized in 1990 at 3,706 operations. General aviation has seen a decline of approximately 17.8 percent from 22,552 operations in 1983 to an estimated 18,540 operations in 1990. This is according to estimates made by Airport Management. Air carrier operations have seen a steady increase of approximately 21.5% from 6,602 operations in 1983 to 8,018 in 1990.

Gallatin Field Airport has benefited from constant air carrier service over the past years. Northwest, Frontier, and Western all served the airport in 1983 with Northwest, Delta, and Continental currently serving the airport. Commuter service has been offered by Northwest Airlink, as well as the current carriers of Skywest and Horizon Airlines.

Table 2-9 shows the Historic Aircraft operations for scheduled air carrier and commuter service, as well as General Aviation Traffic as recorded by the Gallatin Airport Authority for the years 1983 to 1990.

# TABLE 2-9HISTORIC OPERATIONS (1983-1990)

	1983	1984	1985	1986	1987	1988	1989	1990
					********			
AIR CARRIERS	6,602	6,604	6,988	7,290	8,308	7,254	7,598	8,018
COMMUTERS				790	3,444	5,652	3,928	3.706
GENERAL AVIATION	22,552	23,984	23,360	18,022	18,908	16,600	18,216	18,540
TOTAL OPERATIONS	29,154	30,580	30,348	26,102	30,660	29,506	29,742	30,264
	*******							
SOURCE: Gallatin	Field F	iles		_				

\* General Aviation Operations are Estimated

Gallatin Field Airport

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Historic Operations Commercial & General Aviation

Figure 2-3

Morrison CSSA

Historic operations data for the years 1983 through 1989 from the TAF (FY 1989-2005) are shown in Table 2-10. Operations data varies significantly from the operations data on file with Airport Management. The data compiled from the Gallatin Airport Authority with the exception of General Aviation Traffic is felt to better depict the operational trends at the airport because of continuous record keeping.

## TABLE 2-10 HISTORIC OPERATIONS TAF (1983-1989)

				*********		********
1983	1984	1985	1986	1987	1988	1989
********			*********			
7,000	7,000	4,000	6,000	6,000	9,000	6,000
		6,000	5,000	15,000	11,000	3,000
7,000	7,000	10,000	11,000	21,000	20,000	9,000
6,000	7,000	7,000	10,000	5,000	7,000	5,000
23,000	24,000	24,000	6,000	19,000	24,000	19,000
29,000	31,000	31,000	16,000	24,000	31,000	24,000
0	0	0	0	0	0	0
36,000	38,000	41,000	27,000	45,000	51,000	33,000
	1983 7,000 6,000 23,000 29,000 0	7,000         7,000           7,000         7,000           6,000         7,000           23,000         24,000           29,000         31,000           0         0	1983         1984         1985           7,000         7,000         4,000           6,000         6,000           7,000         7,000         10,000           6,000         7,000         7,000           23,000         24,000         24,000           29,000         31,000         0	1983         1984         1985         1986           7,000         7,000         4,000         6,000           6,000         6,000         5,000           7,000         7,000         10,000         11,000           6,000         7,000         7,000         10,000           23,000         24,000         24,000         6,000           0         0         0         0         0	1983         1984         1985         1986         1987           7,000         7,000         4,000         6,000         6,000           6,000         5,000         15,000           7,000         7,000         10,000         11,000         21,000           6,000         7,000         7,000         10,000         5,000           23,000         24,000         24,000         6,000         19,000           0         0         0         0         0	1983         1984         1985         1986         1987         1988           7,000         7,000         4,000         6,000         6,000         9,000           6,000         5,000         15,000         11,000           7,000         7,000         10,000         11,000         20,000           6,000         7,000         10,000         10,000         7,000           23,000         24,000         24,000         6,000         19,000         24,000           0         0         0         0         0         0         0

Flight Service Station (FSS Airport Advisories are shown)

Flight Service Station Airport Advisories are shown in Table 2-11 for the years 1983 through 1990.

An advisory is recorded each time a pilot requests specific information from the flight service station. FSS advisories may be below the total number of actual operations since all pilots do not contact the FSS. This information does, however, present an indication of the operational activity and serves as a basis for estimating aircraft operations, primarily general aviation.

Advisories have moderately increased from 30,442 in 1983 to 39,441 in 1990 (+29.6%). Although Flight Service Station Airport Advisories do not directly represent aircraft operation data, they do indicate areas of change.

FAA 5010 Airport Master Record forms were also reviewed and show activity levels comparable to the Terminal Area Forecasts. Since the levels are comparable, they are not tabulated in this report.

## TABLE 2-11

	1983	1984	1985	1986	1987	1988*	1989	1990
								******
AIR CARRIER								
IFR	6,961	6,285	6,773	7,262	8,379	8,056	7,733	8,083
VFR	54	42	25	8	29	84	138	137
SUBTOTAL	7,015	6,327	6,798	7,270	8,408	8,140	7,871	8,220
AIR-TAXI CO	MUTER							
IFR	98	121	272	424	3,000	3,835	4,669	3,542
VFR	135	333	1,021	1,788	2,789	2,949	3,110	2,228
SUBTOTAL	233	504	1,293	2,132	5,789	6,784	7,779	5,770
GENERAL								
IFR	2,085	2,539	2,144	1,749	1,557	1,681	1,805	2,059
VFR	20,662	20,231	19,571	18,910	18,875	18,856	18,836	2,280
SUBTOTAL	22,747	22,770	21,715	20,669	20,432	20,537	20,641	24,939
MILITARY								
IFR	283	221	177	133	136	241	345	24:
VFR	164	298	320	342	265	312	359	24:
SUBTOTAL	447	519	497	475	401	553	704	48
TOTAL CONTA	CTS30.442	30,120	30,303	30,536	35,030	36,014	36,995	39,41

## FLIGHT SERVICE STATION AIRPORT ADVISORIES (1983-1990)

Source: FAA Flight Service Activity Surveys.

Data unavailable estimated based on future and previous year.

#### Forecast Enplanements

Table 2-12 shows the forecast enplanements at Gallatin Field Airport as presented in the 1982 and 1988 Montana State Aviation System Plan update; Terminal Area Forecasts (TAF) FY 1987-2000; Terminal Area Forecasts (TAF) FY 1989-2005; and the National Plan of Integrated Airport Systems 1990-1999. With the exception of the TAF data for the State of Montana, each forecast pertained specifically to Gallatin Field Airport.

While the total growth for each forecast is comparable, the 1990 base year varies considerably, depending upon the historic data used.

## TABLE 2-12 FORECAST ENPLANEMENTS FROM PAST STUDIES

					*******	**********	********		***********
		PERCENT		PERCENT		PERCENT		PERCENT	
	1990	CHANGE/1	1995	CHANGE/1	2000	CHANGE/1	2005	CHANGE/1	2010
	========				********				***********
MSSPU 1988	130,000	9.2(1.9)	142,000	9.2(1.9)	155,000	15.5(3.1)	179,000	8.9(1.8)	195,000*
MSSPU 1982	100,000	25 (5.0)	125,000	20 (4.0)	150,000	16.7(3.3)	175,000	14.3(2.9)	200,000
TAF 1987-200	<u>o</u>								
AIR CARRIER	106,000	22.6(4.5)	130,000	19.2(3.9)	155,000	16.1(3.2)	180,000	13.9(2.8)	205,000
COMMUTER	0	0 (0)	0	0 (0)	0	0 (0)	0		0
AIR-TAXI	0	0 (0)	o	0 (0)	0	0 (0)	0		0
TOTAL	106,000	22.6(4.5)	130,000	19.2(3.9)	155,000	16.1(3.2)	180,000	13.9(3.8)	205,000
TAF 1989-200	5								
AIR CARRIER	119,000	22.7(4.5)	146,000	19.2(3.8)	174,000	15.5(3.1)	201,000	13.9(2.8)	229,000
COMMUTER	5,000	20.0(4.0)	6,000	33.3(6.7)	8,000	12.5(2.5)	9,000	22.2(4.5)	11,000
AIR-TAXI	0	0 (0)	0	0 (0)	0	0 (0)	0		
TOTAL	124,000	22.6(4.5)	152,000	19.7(4.0)	182,000	15.4(3.1)	210,000	14.3(2.9)	240,000
NPIAS	117,000	28.2(5.6)	150,000	24.0(4.8)	186,000	22.6(4.5)	228,000	18.4(3.7)	270,000
TAF STATE								31	12
(X x 1000)	914	16.9(3.4)	1,068	15.9(3.2)	1,238	16.0(3.2)	1,436*	16.0(3.2)	1,666*
FY 1987-2000									

\* INTERPOLATION OR RETRAPOLATION FROM DATA

1/ Percent Change - Average Per 5 Years and (Average Per 1 Year)

The study forecasts for the planning period 1990 through 2010 as shown in Table 2-14 were prepared in 1991 using actual enplanement data for 1990. The actual 1990 enplanements recorded by airport management were 122,127 for air carrier, 6548 for commuter and 869 for charters.

The determination of 1990 Air-Taxi enplanements from other than known charters required an analysis of the historic operations as shown in Tables 2-10 and 2-11. The Flight Service Station reported contacts with 5770 Air-Taxi/commuter aircraft in 1990. It was assumed that this number represented 100% of the Air-Taxi/commuter operation during 1990. The actual number of commuter operations recorded by airport management in 1990 was 3,706. The difference between the Air-Taxi/commuter contacts (5,770) and the actual commuter operations (3,706) recorded is 2,064, which were all considered Air-Taxi operations.

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In 1987, a ramp survey was conducted on 13 airports in Montana as part of the Montana State Aviation System Plan Update. The ramp survey showed an average enplanement of 1.91 passengers per itinerant General Aviation Departure. The Aircraft Owners and Pilots Association (AOPA) projected a factor of 2.96 in 1985. For Air-Taxi and general aviation enplanement forecasts in this study, the value of 1.91 was considered reasonable.

Assuming 1.91 enplanements per departure, the general aviation enplanements for 1990 was estimated to be 4,775 (5,000/2departures x 1.91 = 4,775). Also under the same assumption the 1990 Air-Taxi enplanements was estimated to be 2,000 (2,064/2 x 1.91 = 1,971). Therefore, the total enplanements for the base year of 1990 includes 4,775 general aviation, 2,000 Air-Taxi, 6,548 commuter, 869 charter and 122,127 air carrier for a total of 136,319.

For the purpose of the aviation forecasts presented in this report, the estimated 1990 commercial enplanements of 131,500 (total enplanements less G.A.) were used. The growth rates for each forecast in Table 2-12 were projected from the base year and shown in Table 2-13 and graphically in Figure 2-4.

The annual enplanements at Gallatin Field over the past 20 years grew at an average rate of 10.05% per year. During the past nine years, the average rate has been 10.0. Gallatin Field has demonstrated a greater than average growth rate over the past 20 years. Gallatin County has also demonstrated a greater than average population growth over the past 20 years. The TAF for the State of Montana forecasts an average enplanement growth rate of 4.2% per year.

Considering the recent economic growth in the Bozeman area, the potential for economic growth and the growth of recreation and local ski areas, it was determined that the total enplanements would continue to increase at a rate greater than the state average.

The average annual increase at Gallatin Field over the past twenty years as been 5,971 passengers per year. During the past nine years, the average annual increase has been 7,721 passengers per year. These figures were used to develop the high (7,721 passengers per year increase) and low (5,871 passengers per year) forecast passenger ranges shown in Table 2-13. The adjusted TAF figures represent an average growth of approximately 6,600 enplanements per year. The projected increase in the adjusted TAF is on the low end of the Gallatin Field range. The TAF figures best estimate the future enplanements at Gallatin Field and will be used for developing facility requirements in this plan.

The forecast range of enplanements presented in Table 2-13 was completed in 1991. Gallatin Field actually recognized passenger enplanements of 141,898 in 1991 and 153,812 in 1992. These are substantially greater than the Gallatin Field high range of 7,721 passengers per year, but it is felt that over the twenty year planning period the enplanements forecast in this report are still justifiable.

## TABLE 2-13 FORECAST COMMERCIAL ENPLANEMENTS

1990	1995	2000	2005	2010		
MSSPU 1988 MSSPU *TAF NPIAS		131,500 131,500 131,500 131,500 131,500 131,500	143,335 143,335 164,375 161,270 168,590	156,520 156,520 197,250 191,100 209,050	180,755 180,755 230,125 221,920 256,250	196,900 196,900 263,000 252,740 303,450

### GALLATIN FIELD MASTER PLAN FORECAST

GALLATIN FIELI HIGH LOW	) 131,500 131,500		208,710 190,210	247,315 219,565	285,920 248,920
			==========		
* Adjusted TAT	Forecast	Enplanements	will be	used to de	evelop

facility requirements.

Gallatin Field Airport Master Plan Update/ Terminal Feasibility Study



Forecast Enplanements 1993 Master Plan & Other Studies

#### Forecast Operations

The operations forecasts for air carriers and commuters are based on the enplanement forecasts and the historical number of enplanements per departures from 1983 to 1990. The data presented in Table 2-14 shows the historic enplanements/departure for air carrier and commuter flights at Gallatin Field as recorded by Airport Management.

							÷
						*********	*********
1983	1984	1985	1986	1987	1988	1989	1990
***********			*************	***********	**********	**********	********
21.9	22.3	23.1	28.6	27.6	30.2	29.6	30.5
0	0	0	2.3	2.6	2.8	3.1	3.5
	21.9	21.9 22.3	21.9 22.3 23.1	21.9 22.3 23.1 28.6	21.9 22.3 23.1 28.6 27.6	21.9 22.3 23.1 28.6 27.6 30.2	21.9 22.3 23.1 28.6 27.6 30.2 29.6

## TABLE 2-14ENPLANEMENTS/DEPARTURE (1983-1990)

The average number of air carrier enplanements per departure from 1983 to 1990 is approximately 27. The 1990 value is 30.5, the low 21.9, and the high is 30.5. The average enplanements per departure which was increasing much the same as the total enplanements at Gallatin Field over the past nine years, leveled off. It was determined, therefore, that the higher limit (30.5) over the planning period would best forecast the number of air carrier operations to accommodate the forecast enplanements through the year 2010.

The commuters have carried approximately five percent (5.0%) of the total enplaned passengers since commuter service began at Gallatin Field in 1986. The higher number of enplanements/departure (3.5) was also used in developing commuter operations forecasts.

Air-Taxi service is expected to supply 1.5% of the total enplanements and will be expected to carry 1.91 passengers per departure. The total number of charters is expected to remain the same as it has in the past nine to ten years, and thus not significantly effect the overall operations forecast. These assumptions were utilized to develop Table 2-15 and are depicted on Figure 2-5. Gallatin Field Airport

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Forecast Commercial Operations

		PERCENT	PERCENT			PERCI	INT	PERCENT	
	1990	CHANGE	1995	CHANGE	2000	CHANGE	2005	CHANGE	2010
		***********				**********			*******
IR CARRIER	8,062	22.7(4.5)	9,888	18.5(3.7)	11,717	16.1(3.2)	13,606	13.9(2.8)	15,496
OMMUTER	3,758	22.7(4.5)	4,608	18.5(3.7)	5,460	16.1(3.2)	6,341	13.9(2.8)	7,221
IR TAXI	2,065	22.7(4.5)	2,533	18.5(3.7)	3,002	16.1(3.2)	3,486	13.9(2.8)	3,970
OTAL	13,885		17,029		20,179		23,433		26,687

## TABLE 2-15 FORECAST OPERATIONS

Operations Based on Adjusted TAF

#### Historic Based Aircraft

The total based General Aviation aircraft as reported on FAA Form 5010, "Airport Master Records" is reported in Table 2-16 for the years 1983-1990. The 5010's divide aircraft into single, multi and jet engine categories. As shown in Table 2-16, the total based aircraft experiences a growth of approximately 11% between 1983 and 1988 and then declined approximately 5% from 1988 to 1990. The decline in based aircraft may be attributed to increased operating costs or the sale of local planes. General aviation based aircraft are expected to grow at a rate much slower than the commercial traffic previously estimated.

Airport management records of based aircraft were also reviewed. The records do not differentiate between single, multi or jet engine. Table 2-16 also includes the historic based aircraft by the Gallatin Airport Authority.

## HISTORIC BASED AIRCRAFT (1983-1992) 1983 1984 1985 1986 1987 1988 1989 1990 1991 1992

**TABLE 2-16** 

	1983	1984	1985	1986	1987	1988	1989	1990	1991	1992
				*****					******	
SINGLE ENGINE	80	80	96	107	107	107	89	89	90	90
MULTI-ENGINE	10	10	8	3	3	3	7	7	5	5
JET ENGINE	1	٥	1	1	1	1	0	0	0	0
TOTAL (5010)	91	90	105	111	111	111	96	96	95	95
TOTAL (A/P)	114	117	114	121	95	84	99	105	102	103

Source: Gallatin Airport Authority

FAA - 5010 Forms

Note: Sail Planes are not included in the figures presented

The 1988 Montana State Aviation System Plan Update listed 87 based aircraft at the Gallatin Field Airport in 1987 (74 single engine 5 multi-engine, 1 jet engine and 7 other). The System Plan states that projections for based aircraft were estimated using the assumption that based aircraft will increase at the same rate as local operations. Therefore, the number of local operations per based aircraft should remain constant over the planning period.

## TABLE 2-17 FORECAST OF GENERAL AVIATION OPERATIONS AND BASED AIRCRAFT (1987-2005)

	1987	1990	1995	2000	2005	2010
*****************						*******
GENERAL AVIATION						
Itinerant	6,700	7,000	7,000	8,000	8,000	8,300
Local	23,900	26,000	27,000	28,000	29,000	30,500
Total	30,600	31,700	33,400	35,200	37,000	38,800
Based Aircraft	95	105	117	120	123	130
Local Operations	274	236	236	236	236	236
per Based Aircraft						

Source. Montana Aviation Systems Plan Update. 1988.

\* Local operations based aircraft modified to reflect actual based aircraft reported by airport management.

## General Aviation Operations Forecast

Actual growth factors for the forecast of based aircraft in the System plan were based on growth factors developed from the FAA/s Terminal Area Forecasts projections of local General Aviation.

The Terminal Area Forecasts (FY 87-2000 & FY 89-2005) were reviewed and compared to the operations developed in Table 2-17, and found to be very similar. The 1987 operations were also compared to the Record Flight Service Activity Survey. The survey recorded 20,432 contacts in 1987 and 24,939 in 1990. Although the contacts recorded by FSS are 6,000 to 10,000 opera-

tions less than the same figures presented in Table 2-17, the forecasts are acceptable. The local FSS only records pilot Therefore, if a pilot contacts the FSS only once and contacts. then completes five (5) touch and go operations the FSS only counts one contact and not 5 departures and 5 approaches. Galla-This means that a tin Field is also an uncontrolled airport. pilot is not required to have an aircraft radio or contact the Therefore, all operations completed by a pilot without a FSS. Table 2-17 was modified to reflect the radio are not counted. number of based aircraft reported by airport management in 1990. The numbers reported by airport management are developed by an annual survey of hangars, FBO's and the tiedown apron. Figure 2-6 and 2-7 depict the historic and forecast general aviation operation and based aircraft.

Gallatin Field Airport Master Plan Update/

Terminal Feasibility Study



General Aviation Operations Historic and Forecast Gallatin Field Airport Master Plan Update/ Terminal Feasibility Study



Based Aircraft Historic and Forecast

## Forecast General Aviation Enplanements

The value of 1.91 enplanements per itinerant G.A. departure, as determined in the Montana State Aviation System Plan Update, was considered reasonable for the forecast of general aviation enplanements at the Gallatin Field Airport. General aviation forecasts based on this value are shown in Table 2-18.

## TABLE 2-18 FORECAST OF GENERAL AVIATION ENPLANEMENTS

	1990	1995	2000	2005	2010
Itinerant Departures	3,500	3,500	4,000	4,000	4,150
GA Enplanements	6,685	6,685	7,640	7,640	7,927

#### Air Cargo

Records of enplaned and deplaned freight and mail for the scheduled air carrier and commuter airlines serving the Gallatin Field Airport have been maintained by airport management. These records are summarized in Table 2-19 for the years 1983 through 1990. Pounds of freight and mail per departure and landing are summarized in Table 2-19.

Airmail and freight are also carried by Federal Express, United Parcel Service and the U.S. Post office. These carriers are not required to report their tonnage to Airport Management, therefore no historic records of enplaned and deplaned cargo are available for small package air taxi business. The air taxi carriers load and unload their cargo at the General Aviation Ramp.

A telephone interview was conducted with the manager of Federal Express in October, 1991. The area manager indicated that they typically deplane one ton per day and enplane 1/2 ton per day. The manager indicated as little as three years ago they deplaned 3/4 ton/day in enplaned 1/2 ton/day.

The air cargo carried by Federal Express alone is more than the total cargo carried by all commuter and air carriers combined. The general aviation ramp is not crowded now or projected to be in the twenty year planning period. Therefore, as air cargo carried by private air taxi increases in the future space for expansion is available in the general aviation ramp area. Due to lack of any documentable data this plan is unable to forecast the total cargo carried both now and in the future.

	1983	1984	1985	1986	1987	1988	1989	1990
			***********		*********		*********	
Air Carriers				110.1	97.3	79.3	88.7	87.8
Enplaned Freight	113.8	146.0	127.1				18.8	16.0
Enplaned Mail	19.7	17.3	10.0	9.9	10.7	13.6	10.0	10.0
							107.5	103.
Subtotal	133.5	163.3	137.8	120.0	108.0	92.9	101.2	105.
							100 5	102
Deplaned Freight	177.6	188.1	166.6	144.6	123.8	147.6	188.5	193.
Deplaned Mail	18.7	29.9	10.7	16.3	20.9	14.7	18.8	23.
Subtotal	193.6	218.0	177.3	160.9	144.7	162.3	207.3	216.
Commuters								-
Enplaned Freight	0	0	0	0.6	1.9	2.9	1.5	2.
Enplaned Mail	0	0	0	0.5	1.5	0.7	: 0	٥.
Subtotal	o	0	0	1.1	3.4	3.6	1.5	2.
					×			1 J.
Deplaned Freight	0	0	0	1.8	10.1	9.3	8.5	13.
Deplaned Mail	0	0	0	0	0.2	1.2	0.4	0.
-								
Subtotal	0	0	0	1.8	10.3	10.5	8.9	13.
Totals	113.8	146.0	127.8	110.9	99.2	81.2	90.2	90.
Deplaned Freight	177.6	188.1	166.6	146.4	133.9	156.9	197.0	206
Deplaned Mail	18.7	29.9	10.7	16.3	21.1	15.9	19.2	23
TOTAL	196.3	218.0	177.3	162.7	155.0	172.8	216.2	230
TOTAL CARGO	398.8	381.3	315.1	309.1	288.9	329.7	325.2	336

## TABLE 2-19 HISTORIC AIRLINE AIR CARGO (tons)

SOURCE: Gallatin Field Airport Files

The 1983 to 1990 enplaned and deplaned cargo presented in Table 2-19 indicates little or no increase in the total tonnage of air mail and freight passing through the airport terminal. Although passenger enplanements have substantially increased in the time frame, cargo shipped has remained constant. The cargo shipped by commercial carriers over the next twenty years is expected to increase, but at a much slower rate than total aircraft operations.

#### Aviation Forecast Summary

The aviation forecasts for the next twenty years at the Gallatin Field Airport were developed from Historic data found in

Airport Management files and through review and comparison of the forecasts presented in the State Aviation System Plan updates, the FAA Terminal Area Forecasts, the National Plan of Integrated Airport Systems and the 1972 Gallatin Field Airport Master Plan.

As shown in Table 2-7 the Historic Boardings have increased over 569% since 1972 or an average of 10.05% per year. The past 10 year period from 1983 to 1992 have been typical with an average increase of 10.0% per year.

The past 20 years has seen rapid population growth in Gallatin county from 32,505 residents to 50,463 in 1990. The U.S. Bureau of Census projects Gallatin County and the trade area to grow at nearly 1.5 times the projected state average. Gallatin County and the trade area have been discovered by many out of state people including many wealthy movie stars and professionals as the place to relax or retreat to from their daily grind. The economic indicators point to a recent history of rapid development and a healthy indication of more of the same in the future. The trade area has seen increased recreational activity associated with Yellowstone National Park, Big Sky and Bridger Bowl Ski Areas, as well as other winter and summer activities. The combination of these elements indicate a strong growth in aviation activities of all kinds at Gallatin Field.

Commercial enplanements are expected to continue to grow from the current level of 153,812 passengers to between 248,920 and 285,920 passengers in the year 2010. To accommodate the increased number of passengers, the commercial operations must also increase. The plan indicates that operations will increase to 15,496 air carrier and 7,221 commuter. To accommodate this many annual operations thirty-two (32) flights per day would be required.

Gallatin Field currently shares aircraft with other cities such as Billings, Butte and Missoula. It is felt that as enplanements continue to grow, the sharing of aircraft seats with other cities will be discontinued. If this happens, the average number of passengers per departure will increase and reduce the number of operations required. As flight schedules and airplane stops are regulated by the airlines, the Master Plan could not adjust the forecast operations depicted to reflect the increased load factor.

## Table 2-20 summarizes the aviation forecasts:

	1990	1995	2000	2005	2010
	***********	************	***********	***************************************	
NPLANED PASSENGERS	i		= )		
ir Carrier	122,953	150,787	178,679	207,495	202,130
ommuter	6,575	8,064	9,555	11,096	38,930
ir-Taxi/Charter	1,972	2,419	2,866	3,329	11,680
F.				9	
otal Commercial					
Enplanements	131,500	161,270	191,110	221,920	252,740
					2
IRCRAFT OPERATIONS	;				0
ir Carrier	8,062	9,888	11,717	13,606	15,496
ommuter	3,758	4,608	5,460	6,341	7,221
ir-Taxi/Charter	2,025	2,533	3,002	3,486	3,970
eneral Aviation					
Itinerant	7,000	7,000	8,000	8,000	8,300
Local	26,000	27,000	28,000	29,000	30,500
			<b>-</b>		
otal Operations	46,848	51,209	56,179	60,433	65,487
ased Aircraft	105	117	120	123	130

## TABLE 2-20SUMMARY OF AVIATION FORECASTS (1988-2008)

B: CHAPTER

02/23/93

## GALLATIN FIELD AIRPORT MASTER PLAN UPDATE/TERMINAL FEASIBILITY STUDY CHAPTER 3 - DEMAND/CAPACITY

#### I. INTRODUCTION

Since the 1972 Gallatin Field Airport Master Plan was prepared, a new Advisory Circular "Airport Capacity and Delay" 150/5060-5, dated 9/23/83, was prepared to refine outdated capacity calculations and redefined annual and hourly capacity and delay.

The capacity of an airport is defined as the maximum number of operations (landings and takeoffs) that can take place in an hour. Delay is defined as the difference in time between a constrained and an unconstrained aircraft operation. Therefore, as the demand for use of the runway(s) approaches the hourly capacity, unacceptable delays will occur. By comparing the cost of capital improvements with the benefits realized by avoiding delays, decisions concerning future development can be made. As shown in the next section, no capacity problems exist at the Gallatin Field Airport. Therefore, capacity and delay are not major considerations in the determination of future facility requirements.

The annual service volume (ASV) is a measurement of the airports annual capacity. ASV accounts for differences in runway use, aircraft mix, weather conditions, etc., that would be encountered over a year's time.

## II. HOURLY CAPACITY AND ANNUAL SERVICE VOLUME

AC 150/5060-5 provides a number of methods for determining the hourly airport capacity and annual service volume. The simplified method makes a number of assumptions such as: arrivals equal departures; no airspace limitations exist which would adversely impact flight operations or otherwise restrict aircraft, which could operate at the airport; the IFR weather conditions occur roughly 10 percent of the time.

The runway configuration best representing Gallatin Field Airport was selected from 19 different configurations presented in Figure 2-1 of AC 150/5060-5. A mix index was then calculated and applied to Figure 2-1 in the AC to determine the hourly capacities and annual service volume.

The mix index for aircraft operations is a mathematical expression determined by adding the percent of aircraft which weigh between 12,500 and 300,000 lbs. plus three times the percent of aircraft weighing over 300,000 lbs. Based on review of 1990 operations and the operations forecast for the year 2010, approximately 25 percent of the operations will be by aircraft weighing between 12,500 and 300,000 lbs. Since very few aircraft weighing over 300,000 lbs. operate at the airport, a mix index of 25 percent was calculated.

Based on a mix index of 25 percent and runway use configuration No. 1, hourly VFR and IFR capacities of 74 and 57 respectively and an annual service volume of 195,000 operations are read directly from Figure 2-1 of AC 150/5060-5 (see Table 3-1).

The hourly capacity of the airport was also determined based on a more detailed review of the Gallatin Field Airport facilities and historic operations. Assumptions, calculations, and review of Gallatin Field Airport plans were made to determine the VFR and IFR arrivals, the percent of touch and go operations, and locations of exit taxiways. The above data was applied to FAA guidelines presented in AC 150/5060-5 in determining a VFR hourly capacity of 87 and IFR hourly capacity of 60 for the airport (see Table 3-1).

The annual service volume for the Gallatin Field Airport was also determined by analyzing the different runway use over the course of a year (IFR vs. VFR). For the exercise, it was assumed that 30% of the arrival operations are IFR, 68% of the operations are VFR and that the airport is below operation minimums 2% of the time. Therefore, the weighted hourly capacity was calculated to be 79. Hourly and daily demand ratios were assumed to be typical.

Based on the above assumptions, an annual service volume of 237,000 was calculated (see Table 3-1).

The Montana State Aviation Systems plan showed VFR and IFR hourly capacities of 74 and 57 respectively and an annual service volume of 195,000 operations. A one runway configuration and a mix index between 21 and 50 were applied to Figure 2-1 of AC 150/5060-5 to arrive at these values (see Table 3-1).

#### III. CONCLUSION

No capacity or delay problems are foreseen at the Gallatin Field Airport. The operations forecast of 65,487 for the year 2010 is approximately 37 percent of the average annual service volume capacity. The Montana State Aviation System Plan concludes that none of the scheduled air-service airports will exceed airfield capacity through the planning period ending in the year 2005.

		TABI			
HOURLY	CAPACITY	AND	ANNUAL	SERVICE	VOLUME

	============	HOURLY CAPACITY	ANNUAL SERVICE
		OPS/HOUR	VOLUME
ANALYSIS	MIX INDEX	VFR IFR	OPS/YEAR
SIMPLIFIED	21 TO 50	74 57	195,000
DETAILED	25	87 60	237,000
MSSPU	21 TO 50	74 57	195,000

Therefore, the recommended development of the runway, taxiways, and apron areas will not be based on capacity or delay problems. The facility requirements outlined in Chapter 4 are primarily based on safety needs, proper airport layout, demand, and improvements required to rehabilitate deteriorating or failed areas. The demand/capacity aspects of the terminal building will be discussed in Chapter 5 "Terminal Feasibility".

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## GALLATIN FIELD AIRPORT MASTER PLAN UPDATE/TERMINAL FEASIBILITY STUDY CHAPTER 4 - FACILITY REQUIREMENTS

#### I. INTRODUCTION

The facility requirements section of this study defines the physical facilities needed to safely and efficiently accommodate the current and future demands at Gallatin Field Airport. The recommended developments for the twenty year planning period are based on the aviation forecasts presented in Chapter 2, the Demand/Capacity analysis presented in Chapter 3, and safety considerations.

Standard criteria for airport facilities are found in the Federal Aviation Administration's Advisory Circulars and Regulations. The time frames for construction of the recommended developments are determined and presented in this chapter. Developments are generally planned for three time periods:

\* Phase I 1993-1997
\* Phase II 1998-2002
\* Phase III 2003-2012

Since the activity forecasts are dependent upon the occurrence of other future events, they may differ from the actual results achieved. Therefore, it is important to review and compare the actual activity levels to the forecasts. If the aviation activity increases or decreases from the forecast levels, then the time frames for development may be accelerated or delayed as needed. The methods of funding the proposed developments will be discussed in the financial chapter of this study.

## **II. AIRFIELD FACILITIES**

#### General

An airport is designed to serve the most demanding aircraft utilizing the airport on a regular basis. Aircraft are grouped based on their Aircraft Approach Category (AAC) and Airplane Design Group (ADG) making up the Airport Reference Code (ARC). The ARC is further subdivided into those airports serving large and small airplanes. A small airplane is an airplane of 12,500 pounds or less maximum certified take off weight. A large airplane includes all airplanes with a maximum certified take off weight greater than 12,500 pounds. Runway 12-30 at Gallatin Field serves both large and small aircraft in approach categories A, B, C & D.

## Approach Category

The "Approach Category" of an aircraft is based on 1.3 times the stall speed of the aircraft at the maximum certificated landing weight.

The aircraft approach categories are: Category A: Speed less than 91 knots; Category B: Speed 91 knots or more but less than 121 knots; Category C: Speed 121 knots or more but less than 141 knots; Category D: Speed 141 knots or more but less than 166 knots; Category E: Speed 166 knots or more.

## Airplane Design Groups

In addition to approach categories for aircraft, the FAA has established airport design groups based on aircraft wingspan. Airport dimensional standards are keyed to the various airplane design groups. The airplane design groups are:

Airplane Design Group I:	Wingspan up to but not including 49 feet;
Airplane Design Group II:	Wingspan 49 feet up to but not including 79 feet;
Airplane Design Group III:	Wingspan 79 feet up to but not including 118 feet;
Airplane Design Group IV:	Wingspan 118 feet up to but not including 171 feet;
Airplane Design Group V:	Wingspan 171 feet up to but not including 214 feet; and
Airplane Design Group VI:	Wingspan 214 feet up to but not including 262 feet.

Examples of various aircraft, their approach category, and design group are listed on Table 4-1.
AIRCRAFT		CATEGORY	
Beechcraft			
Bonanza	λ		I
King Air (B100)	В		I
Super King Air	В		II
E-18	λ		II
Boeing			
727-200	с		III
737-200	c		III
737-300	C		III
757-200	с		IV
767-300	с		IV
747-400	D		v
Cessna			
Citation I	В		I
402	В		I
421	В		I
Embraer			
EMB-120 Brasilia	В		II
McDonnell - Douglas			
DC-3	λ		III
MD 80 Series	с		III
DC-9-32	C		III
DC-9-51	C		III
DC-10-30	D		IV
Piper			
Cheyenne	В		I
Navajo	В		I
Swearingen			
Merlin	В		I
Metro	В		I
Metro III	В		II

## TABLE 4-1 TYPICAL AIRCRAFT APPROACH CATEGORIES AND DESIGN GROUPS

The minimum dimensions required by the FAA for the different Design Group Categories are summarized on Table 4-2 for Approach Categories C & D for Precision Instrument Runways and Table 4-3 for Nonprecision Instrument and Visual Runways for Approach Category A & B.

## TABLE 4-2 PRECISION INSTRUMENT RUNWAY DIMENSIONAL STANDARDS FOR APPROACH CATEGORY C & D

		DESIGN GROUP I	DESIGN GROUP II	DESIGN GROUP III	DESIGN GROUP IN
	ITEM	GROOP 1	GROOT II	•	
RUNWAY	LENGTH OF PAVEMENT		(SEE TAB	LE 4-4)	
	WIDTH OF PAVEMENT	100	100	100*	150
	WIDTH OF SAFETY AREA	500	500	500	500
	LENGTH OF SAFETY AREA	1,000 F	eet beyond e	ACH RUNWAY	END
	RUNWAY SHOULDER WIDTH	10	10	20*	25
	RUNWAY BLAST PAD WIDTH	120	120	140*	200
	RUNWAY BLAST PAD LENGTH	100	150	200	200
	WIDTH OF RUNWAY OBJECT FREE AREA	800	800	800	800
	LENGTH OF RUNWAY OBJECT FREE AREA	1,000 F	EET BEYOND B	ACH RUNWAY	END
TAXIWAY	WIDTH OF PAVEMENT	25	35	50**	75
	WIDTH OF SAFETY AREA	49	79	118	171
	TAXIWAY EDGE SAFETY MARGIN***	5	7.5	10**	15
	WIDTH OF TAXIWAY OBJECT FREE AREA	89	131	186	159
SEPARATIONS	RUNWAY CENTERLINE TO PARALLEL				
	TAXIWAY CENTERLINE	400	400	400	400
	RUNWAY CENTERLINE TO PARKED				
	AIRCRAFT	500	500	500	500
	TAXIWAY CENTERLINE TO FIXED OR				
	MOVABLE OBJECT AND PROPERTY LINE	44.5	65.5	93	129.5
	TAXILANE CENTERLINE TO FIXED OR				
	MOVABLE OBJECT	39.5	57.5	81	112.5

- For airplanes in Design Group III with a maximum certified takeoff weight greater than 150,000 lbs., the standard runway width is 150 feet, the shoulder width is 25 ft. and the runway blast pad width may be increased to 200'.
- \*\* For Airplane Design Group III taxiways intended to be used by airplanes with a wheelbase equal to or greater than 60 feet, the standard taxiway width is 60', the taxiway edge safety margin is 15'.
- \*\*\* The taxiway edge safety margin is the minimum acceptable distance between the outside of the airplane wheels and the pavement edge.

## TABLE 4-3 DIMENSIONAL STANDARDS FOR AIRPORTS SERVING SMALL AIRCRAFT (NON PRECISION INSTRUMENT AND VISUAL RUNWAYS) APPROACH CATEGORIES A & B

		DESIGN	DESIGN
	ITEM	GROUP I	GROUP II
DT DV.	Length of Pavement	(SEE TA	BLE 4-7)
RUNWAY:	Width of Pavement	60	75
	Width of Safety Area	120	150
	Length of Safety Area Beyond		
	Runway Threshold	240	300
	Width of Runway Object Free Area	400	500
	Length of Runway Object Free Area		600
TAXIWAY:	Width of Pavement	25	35
	Width of Safety Area	49	79
	Width of Taxiway Object Free Area	a 89	131
SEPARATIONS:	Runway Centerline to Parallel		
	Taxiway Centerline	225	240
	Runway Centerline to Bldg.		
	Restriction Line	200	250
		251*	251*
		376**	376**
	Taxiway Centerline to Parked		
	Aircraft or Object	45	66

\*For a visual approach, BRL based on FAA standard criteria and a 7:1 transitional surface clearing a structure with roof peak of 18 feet.

\*\*For a nonprecision instrument approach, BRL based on FAA standard criteria and a 7:1 transitional surface clearing a structure with roof peak of 18 feet.

Dimensional standards for runways serving small airplanes are dependent upon the airplane design group and runway instrumentation configuration. The runway instrumentation configuration refers to the type of approach procedure utilized at the facility. Depending on the approach procedure utilized, the runway may be classified as either a visual, nonprecision instrument, or precision instrument runway. The dimensional standards

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for Runways shown on Table 4-3 are for visual and nonprecision instrument approaches.

A Visual Runway is a runway solely intended for the operation of aircraft using visual approach procedures, with no straight-in instrument approach procedure and no instrument designation indicated on an FAA approved airport layout plan, or on other planning documents.

A Nonprecision Instrument Runway is one with an instrument approach procedure utilizing air navigation facilities, with only horizontal guidance, or area type navigation equipment for which a straight-in nonprecision instrument approach procedure has been approved or planned and no precision approach facility or procedure is planned or indicated on an FAA approved airport layout plan or other planning document.

A Precision Instrument Runway is one with an instrument approach procedure utilizing an instrument landing system (ILS), microwave landing system (MLS), or precision approach radar (PAR). A planned precision instrument runway is one which a precision approach system or procedure is indicated on an FAA approved airport layout plan or other approved planning document.

#### Wind Data

Prevailing winds are the primary factor in determining runway orientation. The most desirable orientation based on wind is one which has the largest wind coverage and minimum crosswind components.

When a runway orientation provides less than 95 percent wind coverage for any aircraft forecasted to use the airport on a regular basis, a crosswind runway is recommended. The 95 percent wind coverage is computed on the crosswind component not exceeding 10.5 knots for Airport Reference Codes A-I and B-I, 13 knots for Airport Reference Codes A-II and B-II, 16 knots for Airport Reference Codes A-III and B-III and C-I to D-III, and 20 knots for Airport Reference Code A-IV through D-VI.

Five (5) individual wind roses were developed and presented in Figures 1-11 from available wind data for the months of October 1989 through March 1991. Runway 12-30 is the air carrier runway at Gallatin Field serving aircraft ranging from Design Group II through IV. This runway provides 95.230% wind coverage for the 13 knot crosswind component. Although this runway provides the minimum coverage required by the FAA, the percent of wind coverage of recent winds is 2.75% less than the wind coverage for 1965-1969.

Runway 3-21 currently serves aircraft of Design Group B-I. The combined wind coverage of Runway 12-30 and 3-21 is 99.492% for a 10.5 knot crosswind. This coverage is excellent for small general aviation aircraft. Immediate development of Runway 3-21 is not required from a wind coverage standpoint for Design Group B-I aircraft.

The updated wind data indicates however, the desirability of constructing Runway 3-21 to serve aircraft of Design Group B-II.

In analyzing wind roses, the strength of the crosswind component must be noted. At Gallatin Field, at certain times of the year, the south wind component is quite strong, making crosswind operations on Runway 12-30 difficult for larger general aviation aircraft. Because of the strength of the winds and the use of the airport by a fair number of itinerant aircraft pilots inexperienced in mountain flying, extension and construction of the runway to B-II standards can be justified.

Extension of Runway 3-21 is required due to FAA design standards concerning lack of sight distance when the general aviation is full of parked aircraft. This is discussed in the Runway 3-21 Length Requirements section.

#### Runways

There are two active runways at Gallatin Field Airport. Air carrier Runway 12-30 accommodates aircraft up to and including Design Group IV, and Runway 3-21 accommodates small aircraft in Design Group I when the crosswind component of wind perpendicular to Runway 12-30 is greater that 10.5 nautical miles per hour.

## Runway Length Requirements - Runway 12-30

The runway length requirements for various aircraft which may utilize the airport in the future were analyzed using airplane characteristics data supplied by manufacturers. The aircraft manufacturer's data is based on standard day temperature (59°F at sea level) plus a fixed number of degrees. For example, 737 data is based on standard temperature plus 27°F. At Gallatin Field Airport this equates to 70.0°F after adjusting for the altitude of the airport. For comparative purposes, all data was adjusted to reflect the mean maximum daily temperature of the Runway lengths were also hottest month of the year of 83°F. adjusted to reflect the effective runway gradient of 0.43%. NO adjustments for wind were made when determining the runway lengths presented in Table 4-4.

To establish the required runway lengths using the manufacturer's literature, a maximum non-stop flight distance for the planning period was determined. The longest non-stop jet service currently serving Gallatin Field Airport is from Bozeman to Denver, approximately 450 nautical miles. For this study, runway lengths were determined using Denver (450 nautical miles) as the destination for non-stop flights.

Although the current runway length of 9,000 feet is sufficient to accommodate all of the aircraft listed in Table 4-4, most are prohibited from operating at the mean maximum daily temperature and at the maximum design takeoff weight because of the airport's elevation and existing runway length. Based on the actual runway lengths, of 9,000 feet and a proposed extension of 1,500 linear feet west to 10,500 feet, the percentage of maximum payload for aircraft flying non-stop 450 nautical miles are shown on Table 4-5.

## TABLE 4-4 RUNWAY LENGTH REQUIREMENTS AND MAXIMUM DESIGN TAKEOFF WEIGHTS

	RUNWAY LENGTH REQUIREMENTS	MAXIMUM DESIGN TAKEOFF WEIGHT
	(FEET)	(LBS.)
	450 NAUTICAL	450 NAUTICAL
lircraft	MILES/1	MILES/2
AcDonnell-Douglas		
MD 81	N/A	140,000
MD 82, 88	12,200	149,500
MD 83	N/A	160,000
MD 87	N/A	149,500
McDonnell-Douglas		
DC-9-30-9	10,000	97,400
DC-9-50-17	12,500	109,400
DC-10-10	14,100	405,300
Boeing		
737-200-9	8,910	75,000
737-200-9 2% SPEED I	NCREASE 9,400	99,900
737-200-15	6,900	99,000
737-300	10,800	138,500
Boeing		
727-100-7	12,800	163,000
727-100-9	10,950	151,500
727-200-7	13,100	162,500
727-200-9	13,200	170,000
727-200-Adv.15	13,700	184,000
757-200	14,300	238,900
Lockheed		
L-1011	12,000	394,600

/1 Required length in feet for 450 nautical mile non-stop flight based on maximum design takeoff weight, runway elevation of 4.476 MSL, mean maximum daily temperature of 83°F., and runway gradient of 0.43%. Runway length was not adjusted for wind.

/2 Maximum Design Takeoff Weight for 450 nautical mile non-stop flights based on runway elevation of 4.476 MSL, mean maximum daily temperature of 83°F, and runway gradient of 0.43. Runway length was not adjusted for wind.

Note: N/A reflects that the required runway lengths of the assumed conditions are off the charts provided in the airlines operations data.

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### TABLE 4-5 MAXIMUM DESIGN TAKEOFF WEIGHTS AND PERCENT OF MAXIMUM PAYLOAD

MAXIMU	M TAKEOFF WEIGHT	PERCENT OF	AXIMUM PAYLOAD	
9,000' RUNWA	Y, 83'F, 5,545' MSL	9,000' RUNWAY,	10,500' RUNWAY	
	(LBS.)	450 NAUTICAL	450 NAUTICAL	
IRCRAFT		MILES	MILES	
cDonnell-Douglas				
MD 81	128,000	91	94	
MD 82, 88	140,000	94	97	
MD 83	143,000	89	94	
MD 87	139,000	93	96	
cDonnell-Douglas				
DC-9-30-9	94,000	97	97	
DC-9-0-17	100,000	91	100	
DC-10-10	372,000	92	99	
DEING				
737-200-9	95,000	91	97	
737-200-9 2% SPEED INCREASE	97,000	78	88	
737-200-15	99,000	88	94	
737-300	132,500	96%	99	
OEING				
727-100-7	149,000	91	99	
727-200-7	148,000	91	97	
727-200-9	154,000	91	95	
727-200-ADV.15	166,000	90	95	
757-200	220,000	92	96	
OCKHEED				
L-1011	360,000	91	97	

NOTE: Takeoff weights were not adjusted for wind.

This plan recommends that the Airport Authority continue to review load factors with the commercial airlines using the airport and develop Runway 12-30 to 10,500 feet in length during the 20 year planning period.

The design strength of Runway 12-30 is adequate to serve all aircraft anticipated to serve Gallatin Field at the maximum take off weight.

The aircraft manufacturer's state that the data presented in the aircraft characteristics manual is for general planning purposes and that the airlines using the airport should be contacted prior to any facility design. Runway Length Requirements - Runway 3-21

Runway 3-21 serves aircraft in Approach Categories A and B, therefore, the design criteria for small airplanes may be applied. Runway length separates general aviation airports into three basic types. These airports are expected to have the following types of activity:

- 75% OF FLEET: This type of airport serves about 75 percent of the single-engine and small twin-engine airplanes used for personal and business purposes. This type of airport is designed for small airplanes in Airport Reference Code B-I.
- 95% OF FLEET: This type of airport serves 95% of the fleet (all airplanes of Stage I plus some small business and air taxi type twin-engine airplanes.) This type of airport is also designed for small airplanes in Airport Reference Code B-I.
- 100% OF FLEET: This type of airport serves all small airplanes with wing spans less than 79 feet in Airport Reference Code B-I and B-II.

Table 4-6 lists a number of small airplanes (small airplanes weigh 12,500 pounds and less and large airplanes weigh more than 12,500 pounds) which are served by the different airport types.

	75% OF FLEET	95%	of fleet	100	% of fleet	
eech	B19 Sport/150	Beech	F33A Bonanza	Beech	B58P Baron	
	B24R Sierra/200		V35B Bonanza		B60 Duke	
			A 36 Bonanza		B80 Queen Air	

TABLE 4-6 EXAMPLES OF SMALL AIRPLANES ACCOMMODATED BY AIRPORT TYPE

	B24R Sierra/200		V35B Bonanza		B60 Duke
			A 36 Bonanza		B80 Queen Air
Bellanca	Citabria Series		C23 Sundowner		E90 King Air
	8GCBC Scout		B55 Baron		B99 Airliner
	300A Super Viking				
		Cessna	204 Skywagon	Cessna	340A
Cessna	150 Series		377 Skymaster		402 Businessliner
	172 Skyhawk		P377 Skymaster		421
	182 Skylane		310		
	T206 Stationair			Piper	PA-24 Series
		Piper	PR-32-260		PA-30-150 Twin
Piper	PA-11 thru PA-22		Cherokee Six		Commanche
	PA-28 Series		PA-23-250 Aztec		PA-31-350 Chieftain

	75% OF FLEET	95% OF FLEET	100% OF FLEET
Piper	PA-32-300 Cherokee	Piper FA-34-200 Senaca II	Piper PA-42-1000 Cheyenne
		Ted Smith Aerostar 600	
Rockwell	112 A Commander	Aerostar 601	Rockwell 500S Shrike
	112 TC Commander		
	114 Commander	Also accommodates airplanes	Also accommodates airplanes
		listed under	Listed under
		Stage I-75% of Fleet	Stage II-95% of Fleet

		TABLE 4-6				
EXAMPLES OF SMALL	AIRPLANES	ACCOMMODATED	BT	AIRPORT	TIPE	(cont.)

Source: FAR AC 150/5300-4B

FAA Advisory Circular 150/5325-4A, entitled Runway Length Requirements for Airport Design, contains runway length curves for each type of runway. It further states that, where practical, a crosswind runway should be at least 80 percent of the recommended length obtained from the runway length curves. Applying a mean maximum daily temperature of 83°F and an elevation of 4,476' MSL for the Gallatin Field Airport, the lengths for each type of runway and the required crosswind runway length are shown in Table 4-7.

Runway Type	Primary Runway Length	Crosswind Runway Length*
Stage I - 75% of Fleet	4,200	3,360
Stage II - 95% of Fleet	5,500	4,400
Stage III - 100% Of Fleet	5,700	4,560

TABLE 4-7 REQUIRED SMALL AIRPLANE RUNWAY LENGTHS (FT.)

Based on 80% of Frimary Runway Length.
Airport Elevation 4,476'
Mean Maximum Daily Temperature 83°

The accelerate-stop distance must be considered when computing the required lengths for runways which serve airplanes with a seating configuration of 10 passenger seats or more. The FAA permits the use of curves for runway length determination for small aircraft serving 100% of the general aviation fleet. Therefore, the runway length requirement for the following representative airplanes is the same as that for 100% of Fleet.

> Beech B80 Queen Air; Beech A90 King Air; Beech 99A Airliner; Beech A100 King Air; Britten-Norman Mark III-I Trilander: Mitsubishi MU-2L; Swearingen Merlin III-A; Swearingen Merlin IV-A; and Swearingen Metro II.

The length of Runway 3-21, 3,412 feet, is an acceptable crosswind runway and accommodates 75% of the aircraft weighing 12,500 lbs. or less. In order to accommodate higher performance aircraft in the remaining 25% of the General Aviation Fleet during calm conditions, a runway length of 5,700 feet should be considered.

When the general aviation apron is fully utilized by parked aircraft, the current FAA line of sight requirements require the Runway 3 threshold to be relocated to the north a distance of 750 feet. This relocation makes the runway inadequate for use by B-I aircraft during for any type of operation.

Runway 3-21 serves an important operational need at the airport. By virtue of its location, it can and does serve as the primary general aviation runway for 95% of the airport's GA operations.

FAA policy supports full development of general aviation airports to serve 95% of the fleet and recommends land acquisition and approach protection be acquired to permit expansion to 100% of the fleet. As a minimum, when the Runway 3 threshold is relocated, Runway 3-21 should be constructed to at least 4,400 feet, the crosswind runway length of 95% of General Aviation Fleet and land acquired for an ultimate length of 5,700 feet (100% fleet length).

The proposed Runway 3-21 extension and land acquisition will require preparation of an Environmental Assessment and its approval by the FAA.

# Pavement Strength - Runway 12-30

Runway 12-30 has pavement strength ratings of 140,000 lbs. for single wheel loading, 200,000 lbs. for dual wheel loading, and 400,000 lbs. for dual tandem wheel loading. The runway was overlaid with 1 1/2" of Bituminous Porous Friction Course (PFC) in 1988. No significant increase in pavement strength was attributed to the overlay, however, it did improve snow removal, drainage, friction characteristics, and reduced reflective cracking. With proper preventative maintenance activities, such as minor crack sealing and surface repairs, no major resurfacing work should be required until Phase III of this Master Plan. Based on the aviation forecast, no increase in pavement strength is required throughout the planning period.

At the present time, the runway design strength is sufficient to accommodate the largest air carrier aircraft using Gallatin Field Airport. The estimated takeoff weights for a 450 nautical mile trip for the airport currently using the airport are below the runway design strength. Should an air carrier express an interest in providing Gallatin Field with long distance direct flights on larger aircraft, a review of the pavement strength should be completed.

## Pavement Strength - Runway 3-21

Runway 3-21 has a strength rating of 12,500 lbs. for single wheel gear (SWG) loading. The runway was constructed to an all weather runway in 1985 as a part of AIP 05-06 project. All undesirable material was subexcavated to E-1 material and replaced with select borrow. A four inch crushed gravel leveling course was placed followed by MC-70 prime coat and 2 1/2 inches of dense graded bituminous surface course. The improvements also included a 1 inch nominal depth of bituminous open graded friction course. The runway performance is excellent, with little or no transverse or longitudinal cracking. The runway was fog sealed in 1991 with SS-1h emulsified asphalt.

Based on the general aviation forecasts, a design strength of 16,000 SWG should be provided for Runway 3-21 and additional strength requirements should be reviewed and provided during the planned runway improvements. If development occurs requiring aircraft with a seating configuration of 10 passengers seats or more, the pavement strength should modified as necessary. The excellent construction ptractices utilized in the 1985 Runway 3-21 project will make any required increase in runway strength easy to achieve through the use of asphalt overlays.

It should be noted that an aircraft weighing 16,000 lbs. is considered a large aircraft, and the primary surface width increases to 500 feet. Due to the fact that many of the smaller corporate jets weigh between 12,500 and 20,000 pounds and are in the A-I through B-II Design Groups, the airport Layout Plan shows a future primary surface width of 500 feet.

#### Hangars/Tiedowns

The required number of hangar spaces and tiedowns are directly related to the number of based aircraft. Presently, there are 105 based aircraft at the airport with hangar space for approximately 80 aircraft. A recent survey of based aircraft indicated that approximately 75 percent were hangared. Assuming this percentage throughout the planning period, the required number of hangar spaces is shown on Table 4-8.

YEAR	BASED AIRCRAFT	HANGAR SPACE AVAILABLE	HANGAR SPACE REQUIRED (75% of Based Aircraft)
1990	105	80	79
1995	114		88
2000	120		90
2010	130	:	98

TABLE 4-8 REQUIRED HANGARS

Table 4-8 indicates the need for additional hangar space for eighteen (18) aircraft within the planning period. The south hangar area provides space for eight (8) additional hangars at this time. As demand dictates the need for additional hangars, the taxiways in the south hangar area can meet the demand. The front line of the G.A. apron provides adequate space for the larger hangars required by the FBO's using the airport. If the need arises for additional hangars, this apron can expand to the west.

Tiedowns must be available for those based aircraft not hangared and for itinerant aircraft. The number of tiedowns for itinerant aircraft are determined from peak day operations. According to the forecasting methodology, the busy itinerant day is 10 percent more active than the average day, and an additional increase of 10 percent is suggested to accommodate expansion. This is not the highest number of operations occurring on a given day, but it is the average of the busy days. The forecasts for itinerant operations per based aircraft in this study vary from 66 itinerant operations per based aircraft in 1990 to a forecast of 64 itinerant operations per based aircraft in 2010.

The forecasts for general aviation operations are presented in Chapter 2, Table 2-17 for both local and itinerant operations. A local operation is a touch and go or other training operation in which the aircraft does not leave the immediate vicinity of the airport. An itinerant operation constitutes all aircraft operations except touch and go and training operations. Since one operation is either a landing or take-off, only half of the busy day operations represent an aircraft on the apron and in need of a tiedown. Some aircraft, for example, aircraft stopping for fuel or a passenger pick-up, will not be on the apron long enough to require a tiedown. The number of tiedowns required for itinerant aircraft are shown on Table 4-9.

YEAR	FORECAST ITINERANT OPERATIONS	ITINERANT OPERATIONS PER BASED AIRCRAFT	AVG. DAY OPERATIONS	PEAK DAY Factor	PEAK DAY OPERATIONS	ITINERANT AIRCRAFT TIEDOWNS
1990	6,900	65.7	45	1.2	54	27
1995	7,300	62.4	47	1.2	56	28
2000	7,700	64.2	50	1.2	60	30
2010	8,300	63.8	54	1.2	64	32

## TABLE 4-9 ITINERANT AIRCRAFT TIEDOWNS

Assumed that July is the busiest month with 20% of the total annual operations, peak day factor of 20% and parked aircraft equal 50% of peak day operations.

Tiedowns are also required for based aircraft which are not hangared. The total tiedown requirements shown on Table 4-10 assume that 25% of the based aircraft will require tiedowns.

### TABLE 4-10 TOTAL TIEDOWNS

YEAR	BASED Aircraft	BASED AIRCRAFT TIEDOWNS	itinerant Aircraft Tiedowns	CONTINGENCY	TOTAL TIEDOWNS REQUIRED	EXISTING TIEDOWNS
1990	105	26	27	4	57	71
1995	117	29	28	4	61	71
2000	120	30	30	4	64	71
2010	130	32	32	4	68	71

Contingency tiedowns are generally on turf and are used to accommodate aircraft on particularly busy days when no paved tiedowns are available. Since there are 71 paved tiedowns now available at the airport, paved tiedowns should always be available. Some aircraft owners may, however, prefer the less expensive turf tiedowns. The need for new tiedowns is not forecast within the planning period.

## General Aviation Apron

Planning criteria allows 300 square yards of tiedown apron per based aircraft and 360 square yards per itinerant aircraft (Table 4-11). These areas include taxi and maneuvering area.

The existing General Aviation Apron is in excess of 64,000 square yards. The apron is not crowded and will meet the forecast needs for the planning period. The pavement strength is adequate for only small aircraft (less than 12,500 lbs) and will not support the larger general aviation traffic using the apron. The large aircraft are currently parking in the G.A. apron. These large aircraft leave depressions in the asphalt during the summer months destroying the asphalt. To accommodate the large G.A. itinerant aircraft, an apron expansion should be completed to accommodate aircraft up to 60,000 lbs, or the existing apron overlaid to accommodate the higher aircraft weights.

## TABLE 4-11 PAVED TIEDOWN AREA (SQUARE YARDS)

en Year	BASED AIRCRAFT TIEDOWNS	Area for Based Aircraft	ITINERANT AIRCRAFT TIEDOWNS	AREA FOR ITINERANT AIRCRAFT	AREA NEEDED
1990	26	7,800	27	9,720	17,520
1995	29	8,700	28	10,080	18,780
2000	30	9,000	30	10,800	19,800
2010	32	9,600	32	11,520	21,120

Note: Area for based aircraft calculated at 300 square yards per aircraft and for transient aircraft it is calculated at 360 square yards per aircraft.

The increased aircarrier traffic and restraints imposed by FAR 107.14 (security) warranted the construction of a separate G.A. apron adjacent to the passenger terminal for G.A. access in 1992. This provided convenient access to the terminal building for G.A. passengers.

### Aircarrier Apron

The existing aircarrier apron provides parking for three (3) 727 or 737's and one (1) commuter at the same time. As the number of large airplanes using the airport increases, the expansion of the apron area will be required. As this area is contiguous with the airport terminal and the direction of terminal expansion controls apron expansion, the specific requirements of the air carrier apron area will be addressed in Chapter 5, Terminal Requirements.

## Taxiway and Guidance Signs

The existing taxiway system adequately serves the needs of the airport. The airport includes a full parallel taxiway serving the aircarrier Runway 12-30. At the time that Runway 3-21 is expanded to B-II Standards, a partial parallel taxiway should be constructed to access the threshold of Runway 21. The only other major taxiway improvements required throughout the planning period would be the construction of taxiways in the south hangar area to provide adequate hangar access.

Gallatin Field is in compliance with a recent revision to FAR Part 139 which required the installation of new mandatory, guidance and information signs at "certified" airports. The FAA approved signage plan was completed in 1992 and installation of the new signs is substantially complete, well ahead of the December 31, 1993, deadline.

# ARFF Equipment and Requirements

The requirements for Aircraft Rescue and Firefighting (ARFF) are listed in FAR Part 139. New Requirements have been in effect since January 1, 1988. FAR Part 139.315, Aircraft Rescue and Firefighting; Index determination, states that the length of air carrier aircraft determine the Index. Air carrier aircraft lengths are grouped as follows. The length and index of various aircraft are shown on Table 4-12.

Index A: Aircraft less than 90 feet in length;

- Index B: Aircraft at least 90 feet but less than 126 feet in length;
- Index C: Aircraft at least 126 feet but less than 159 feet in length;

Index E: Aircraft at least 200 feet in length.

AIRCRAFT	LENGTH	INDEX
McDonnell-Douglas		
MD 81	135'-6"	с
MD 82, 88	135'-6"	С
MD 83	135'-6"	С
MD 87	119'-1"	В
McDonnell-Douglas		
DC-9-15	92'-1"	В
DC-9-21	92'-1"	В
DC-9-32	107'-0"	В
DC-9-41	113'-4"	В
DC-9-51	121'-3"	В
Boeing		
737-200	96'-11"	в
737-300	105'-7"	В
757-200	154'-1"	С
727-100	116'-2"	В
727-200	136'-2"	C

Table 4-12 ARFF INDEXES

Data from aircraft manufacturer's literature.

The Index which applies to the Gallatin Field Airport is determined by the average daily number of air carrier departures. If there are five or more daily departures of an air carrier aircraft in a single Index group serving the airport, the longest Index group with an average of 5 or more daily departures is required for the airport. If there are less than five average daily departures of air carrier aircraft in a single Index group serving the airport, the next lower Index from the longest Index group with air carrier aircraft in it is the Index required for the airport. The minimum designated Index shall be Index A.

The 727-200 and MD-80 Series aircraft serving the Gallatin Field Airport fall into Index C and because there are more than five scheduled departures per day. The airport is currently Index C. The forecasts for air carrier operations presented in Chapter 2 indicate that although the number of operations will increase there is no indication of larger aircraft using the airport on a regular basis. Therefore, Gallatin Field is expected to remain in Index C throughout the planning period.

The equipment and agents required by FAR Part 139.317 are:

Index A: requires one vehicle carrying at least 500 pounds of sodium-based dry chemical or halon 1211; or one vehicle carrying 450 pounds of potassium-based dry chemical and water with a commensurate quantity of AFFF to total 100 gallons, for simultaneous dry chemical and AFFF foam application;

Index B: requires either one vehicle carrying at least 500 pounds of sodium-based dry chemical or halon 1211, and 1,500 gallons of water, and the commensurate quantity of AFFF for foam production; or two vehicles, one carrying the extinguishing agents specified under the Index A requirements, and one vehicle carrying an amount of water and commensurate quantity of AFFF so that the total quantity of water for foam production carried by both vehicles is at least 1,500 gallons; and

Index C: requires either two vehicles, one carrying at least 500 pounds of sodium-based dry chemical or halon 1211, 1,500 gallons of water, and the commensurate quantity of AFFF for foam production, and one vehicle carrying water and the commensurate quantity of AFFF so that the total quantity of water for foam production carried by both vehicles is at least 3,000 gallons; or three vehicles, one carrying the extinguishing agents specified under the Index A requirements, and the remaining two vehicles carrying an amount of water and the commensurate quantity of AFFF so that the total quantity of water for foam production carried by all three vehicles is at least 3,000 gallons.

At the present time, Aircraft Rescue and Firefighting (ARFF) equipment owned by the Airport Authority includes a 1991 Model T-1500 Oshkosh fire truck with 1500 gallon capacity of water, 200 gallons of aqueous film forming form and 700 lbs. of dry chemical and a 1976 Walters fire truck with 1500 gallon capacity of water, 180 gallons of foam and 500 lbs. of Purple K. The equipment meets the required Index C. Although no additional equipment is required to meet the requirements, the replacement of the Walters fire truck is anticipated during the planning period.

The existing fire station is large enough to provide warm storage for the minimum required ARFF equipment at this time. When additional equipment is purchased, the fire station will require expansion or existing equipment will need to be sold. The existing building includes only minimum office space. A new building or building expansion should include additional office space, training space, and possibly a 360 degree viewing room. The viewing room may be used as a command post during an emergency or a viewing area for the security officer.

## Snow Removal Equipment and Buildings

The existing snow removal equipment and the buildings in which the equipment is housed and maintained are adequate at this time. Through normal replacement of the equipment as it ages, the Airport Authority should be able to provide the required snow removal throughout the planning period. As snow plows are replaced, the plan recommends that the airport personnel review the economics of purchasing larger plows with a 24 foot wide blade. The larger trucks would allow maintenance personnel to clean the large open areas of the runway and taxiways with less effort. One draw back to larger plows is the fact that existing maintenance facilities are not large enough to accommodate the increased plow width. Snow removal equipment and the facilities to house and maintain this equipment should be reviewed continuously and expanded as necessary.

#### Airport Access Road

The airport is served by one access road from Highway 10, a frontage road between Bozeman and Belgrade. Although the amount of traffic is continuously increasing, an additional access is not required throughout the planning period. The existing road was improved to increase its capacity by adding turn bays and accel/decel lanes at Highway 10 in 1992. Widening the shoulders to meet secondary highway standards is also anticipated. Although the need is not demonstrated at the time of the study to provide a four lane access road, this item should be reviewed in the future as traffic increases.

Old Highway 10 is a narrow secondary highway serving Bozeman and Belgrade. The road does not meet current secondary standards and carries traffic at capacity much of the year. As the traffic to and from the airport increases, the Airport Authority should review the installation of an Interchange at Interstate Highway 90. This improvement has been reviewed in the past, but traffic counts have not yet warranted the expansion.

## Storm Water Runoff and Drainage

The Environmental Protection Agency (EPA) recently released the new storm water discharge regulations requiring the aviation industry to comply with the Rule's complicated permit requirements. Airports, along with municipalities and industrial facilities, are required to file for a National Pollutant Discharge Elimination System (NPDES) Permit, either in an individual application or group application form. The Gallatin Airport Authority has filed a group application in conjunction with other AAAE Airport Members. The extremely complex regulation applies to all airports, not just those involved in winter operations and deicing activities. The final rule became the law on January 1993 providing no additional extensions are granted.

To obtain a permit, an airport must identify and characterize each outfall, defined as the discharge of storm water runoff from airport property. A preliminary review of the effects the rule will have on Gallatin Field are good because of the existing storm drainage systems in place on airport property. The majority of the storm water runoff is contained and treated on the airport and does not run off to adjacent property.

The airport has three to four probable locations of contami-The terminal area, G.A. apron area, south hangar area, nation. and the fuel farm. As improvements are completed around the terminal, G.A. apron and south hangars, the construction should include modifications to the storm drainage to include a point Through providing one discharge of the storm water in each area. location of discharge in each of these areas, the airport can easily monitor or treat any contamination. The plan has reviewed the installation of a separate deicing pad to collect any contam-Because of the size of the airport, it is felt that inants. allowing operators to deice at the specific gate locations is acceptable at this time. The design of the concrete apron should include full containment of the ramp area with one point discharge.

An open irrigation ditch transfers water from the West Gallatin River to farms north and east of the airport. This ditch passes adjacent to the fuel storage and dispensing area. With growing concerns regarding storm water runoff, the proximaty of the ditch to the fuel and other sources of contamination, a wise course of action would be to install concrete culverts. The enclosure of this waterway into a sealed culvert will protect the environment and reduce the Airport Authorities liability.

#### III. RECOMMENDED DEVELOPMENTS

Table 4-13 "Development Schedule" identifies the major projects which are considered important to the future development of the Gallatin Field Airport. The cost of the specific improvements and their anticipated schedule is included.

## TABLE 4-13 AIRPORT CAPITOL IMPROVEMENT PROGRAM (1993-2012)

# ASSUMES 1992 CONSTRUCTION COSTS PLUS 4% INFLATION

## PHASE I 1993-1997

COST

PHA	SE II 1998-2002	COST
	SUBTOTAL PHASE I	\$8,081,000.00
1. 2. 3.	Runway 3-21 Environmental Assessment Phase I Terminal Expansion Phase II Terminal Expansion	\$ 30,000.00 \$4,922,000.00 \$3,129,000.00

6. 7.	Runway 3-21 Land Acquisition Replace Snow Plows #5 and #6 Runway 3-21 construction Front End Loader/Ramp Plow Phase III Terminal Expansion Terminal Apron Expansion (Asphalt) Fire Station Expansion Front End Loader	\$ \$ \$3, \$ \$	250,000.00 300,000.00 240,000.00 210,000.00 429,000.00 370,000.00 593,000.00 235,000.00
	SUBTOTAL PHASE II	\$5,	627,000.00

SUBTOTAL PHASE II

## PHASE III 2003-2012

## COST

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CHAPTER 5 - TERMINAL AREA FACILITY REQUIREMENTS

#### I. INTRODUCTION

This chapter represents the analysis of requirements for terminal area facilities at Gallatin Field. Included is a summary of the terminal facilities programming, airport development alternatives, recommended development, and development phasing and costs.

#### **II. METHODOLOGY/FACILITY REQUIREMENTS**

The goal of programming an airport facility is to forecast the areas needed to operate an airport terminal. To aid comprehension of terminology used in the preparation of facility forecasts, Table 5-12 has a listing of terms used in this In determining terminal facilities requirements for chapter. Gallatin Field, we began by collecting airport data and reviewing the FAA AC 150/5360-13, PLANNING AND DESIGN GUIDELINES FOR AIRPORT TERMINAL FACILITIES, and AC 150/5360-9, PLANNING AND DESIGN OF AIRPORT TERMINAL FACILITIES AT NON HUB LOCATIONS. This information forms the base of the forecast. Table 5-3, Programmed Facility Requirements, lists the existing facilities at the airport and forecast facility requirements for the twenty-1995, 2000, 2005, and 2010. For each of year planning periods: the planning periods three columns of data are presented. The first column lists the forecast facility guidelines derived from The second column lists forecast facility FAA AC 150/5360-9. guidelines derived from FAA AC 150/5360-13. And the third column lists the forecast facility requirements developed by the This column is identified as "Master Plan." consulting team.

The column identified as "Plan" lists the actual size of facilities illustrated on the recommended terminal development alternative, Figures 5-10 through 5-12.

It is important to note that the facility guidelines derived from FAA AC 150/5360-9 and 150/5360-13, and listed in Table 5-3, should not be assumed to represent actual facility requirements specific to Gallatin Field. As stated in FAA AC 150/5360-13, the

5-1

material contained therein is meant to "provide general guidelines and approximations for determining space and terminal facility requirements for planning purposes."<sup>1</sup> "In addition to historical traffic volumes, each airport has its own combination of individual characteristics to be considered in configuring and sizing terminal facilities. Similarly, each airline serving an airport has internal procedures, policies, and staffing criteria which influence facility planning."<sup>2</sup> "Effective planning and design of the terminal area involve the active participation of airport management, the airlines, concessionaires, and the consultants engaged by the parties."<sup>3</sup> FAA AC 150/5360-9 stresses the same point in paragraph 3, "Use of This Guidance Material," as follows:

> This advisory circular is designed to be used as a general reference by planners. The planning and design of a small terminal building can be complicated since so many factors are involved. The information presented is intended to make the planner aware of the most important considerations, to avoid major errors, and to aid in providing a basis for the development of preliminary studies. The quidelines set forth in this circular cannot take in all factors and may require modification as individual project circumstances dictate.<sup>4</sup>

Where the facility requirements forecast in this Master Plan Update vary from those obtained from the advisory circulars it is because they were derived from more specific data obtained for Gallatin Field through discussions with airport staff, airline representatives, and airport concessionaires. The information gathered is used in a spreadsheet/database which has been developed to incorporate pertinent FAA AC data, specific user input and requirements, and the experience of the consultant team to calculate facility requirements for the required number of gates, departure and arrivals processing activities, public

- 2. Ibid.
- 3. Op. cit., p. 7.
- 4. FAA AC 150/5360-9, 4/4/80, p. 1.

<sup>1.</sup> FAA AC 150/5360-13, 4/22/8, p. 1.

# TABLE 5-1 DEMAND BASE

		BASE			-		
	YEAR	1990	1995	2000	2005	2010	DATA SOURCE/DATE
	<b>D</b> 492	362 000	337,180	418 400	510 500	808 900	REV. S.B. 8/5/92
ANNUAL PASSENGERS (	PAX	263,000	337,180	418,100	512,500	000,800	
		15.0%	15.0%	15.0%	15.0%	15.0%	REV. S.B. 01/03/92
PEAK. MONTH: % OF PEAK MONTH # OF DA		31	31	31	31	31	August peak month
COMBINED PK.HR. %		25.0%		20.0%	17.0%	15.0%	REV. S.B. 01/03/92
	ONTH (ADPM)						
DEPART, PK. HR.	% COMB. PK. HR.	55.0%	55.0%	55.0%	55.0%	55.0%	REV. S.B. 01/03/92
ARRIV. PK. HR. %	of COMB. PK. HR.	55.0%	55.0%	55.0%	55.0%	55.0%	REV. S.B. 01/03/92
PEAK HR. PASSENGER F	PROFILE						
% PAX ENPLANEMEN		98.0%	98.0%	98.0%	98.0%	98.0%	REV. S.B. 01/03/92
ORIGINATING PA		95.0%	95.0%	95.0%	95.0%	95.0%	VER. S.B. 01/03/92
ORIGINATING PA		5.0%	5.0%	5.0%	5.0%		VER. S.B. 01/03/92
% PAX DEPLANEMEN		90.0%					REV. S.B. 01/03/92
TERMINATING PA		80.0%					REV. S.B. 01/03/92
	X: % BYPASS CLAIN						REV. S.B. 01/03/92
% TRANSFER PAX: C		2.0%					REV. S.B. 01/03/92
% INTRALINE TRA		100.0%				100.0% 0%	
% INTERLINE TRA	ANSFERS	0%	0%	0%	0%	070	
WELLWISHERS PER F		0.33	0.33	0.33	0.33	0.33	VER. S.B. 01/03/92
GREETERS PER PAX		0.33	0.33	0.33	0.33	0.33	VER. S.B. 01/03/92
BAGS PER PAX		2.50	2.50	2.50	2,50	2.50	VER. S.B. 01/03/92
DAGS FER FAX		2.00	2.00	2.00	2.00		
BOARDING LOAD FACTO	OR PK.HR.	30.20%	29.50%	30.10%	31.30%	31.75%	Derived
ANNUAL OPERATIONS		13,799	20,008	27,045	33,764	40,854	Derived from Table 2-20 Gallatin Field MPU.
PK. MONTH OPS. % (		10.09					VER. S.B. 01/03/92
PEAK MONTH # OF D		31		31		31	August peak month
PEAK HOUR OPS: %	ADPM	9.09	6 8.19	5 7.79	6.8%	6 6.5%	VER. S.B. 01/03/92
PEAK HR. OPERATIONS	PROFILE						
COMBINED OPS % O		10.009	9.669	9.339	6 9.00%	6 -8.33%	TRA assumption that ops will increase at faster
	WELL TIME # SEAT	S					rate in non peak hour.
B 727	30 12		6 28.759				VER. S.B. 01/03/92
DC 9, B737	30 10	28.759	<u>6 28.759</u>	28.759	<u>6 28.759</u>	<u>6</u> <u>28.75%</u>	VER. S.B. 01/03/92
тот	AL	57.59	6 57.59	6 57.59	6 57.59	6 57.5%	
COMMUTER							
Metro		21.259					VER. S.B. 01/03/92
EMB	20	9 <u>21.259</u>	<u>6</u> <u>21.259</u>	<u>6</u> <u>21.259</u>	<u>6 21.259</u>	<u>6 21.25%</u>	VER. S.B. 01/03/92
тот	AL	42.509	6 42.509	6 42.509	6 42.509	6 42.50%	
GATE OCCUPANCY FAC	TOR	47.79	6 51.19	6 54.09	6 48.39	6 51.0%	Derived

Source: TRA Airport Consulting. DATE 05-Aug-92 DATE 18-Nov-92

# TABLE 5-2 PASSENGER AND OPERATIONS DEMAND DISTRIBUTION

YEAR	1990	1995	2000	2005	2010
ANNUAL PASSENGERS (PAX)	263,000	337,180	418,100	512,500	606,900
PEAK MONTH (PK. MO.) PASSENGERS	39,450	50,577	62,715	78,875	91,035
%PK. MO. PAX/ANNUAL PAX	15%	15%	15%	15%	154
AVG. DAY PK. MO. (ADPM) PASSENGERS	1,273	1,632	2,023	2,480	2,937
YEAK HOUR (PK. HR.) PASSENGERS					
COMBINED PK. HR. PAX	318	408	405	422	44(
DEPARTING PK. HR. PAX (ENPLANING)	175	224	223	232	24;
ARRIVING PK. HR. PAX (DEPLANING)	175	224	223	232	243
EAK HR. PASSENGERS & VISITOR PROFILE					
DEPARTING PK. HR. PAX ORIGINATING	171	220	218	227	23
# TICKETING	163	209	207	216	220
I GATE CK-IN	9	11	11	11	1:
ARRIVING PK, HR. PAX TERMINATING	157	202	200	209	21
# CLAIMING	126	162	160	167	17-
# BY-PASS CLAIM	31	40	40	42	4
DEPARTING PK, HR, PAX TRANSFERRING	3	4	4	5	
# INTRALINE	з	4	4	5	
DEPARTING PK. HR. # WELLWISHERS	57	73	72	75	7
ARRIVING PK. HR. # GREETERS	52	67	86	69	7
PEAK HOUR BAGGAGE		07			
DEPARTING: FROM TICKETING	326	522	518	540	58
ARRIVING: TO BAGGAGE CLAIM	262	404	401	417	43
DEPARTING: TRANSFER BAGGAGE	202	11	11	12	1
	·				
BOARDING LOAD FACTOR PK.HR.	30,20%	29.50%	30.10%	31.30%	31.75
NNUAL OPERATIONS	13,799	20.008	27,045	33,764	40,85
PEAK MONTH (MO.) OPERATIONS	1,380	1,961	2,556	2,954	3,26
VG. DAY PK. MO. (ADPM) OPERATIONS	45	63	82	95	10
COMBINED PK. HR. OPERATIONS	4	6	8	6	
EAK HOUR OPERATIONS PROFILE					
AIR CARRIER PK. HR. OPERATIONS:					
B 727	1.15	1.72	1.83	1.86	1.8
DC 9	1.15	1.72	1.83	1.86	1.9
COMMUTER PK. HR. OPERATIONS:				4.00	
Metro	0.85	1.28	1,35	1.38	1.4
EMB	0.85	1.28	1.35	1.38	1.4
TOTAL OPERATIONS PEAK HOUR	4	6	6	6	

Source: TRA Airport Consulting. DATE 05-Aug-92 DATE 18-Nov-92 spaces such as seating and toilet rooms, concessions, and building services including airport administration and mechanical and electrical spaces based on processing rates for passengers and operational activities. As an example, the spreadsheet has been constructed to calculate the required length of ticket counter and associated queue length based on the average time it takes a ticket agent to complete the ticketing process combined with the number of passengers to be processed and an acceptable number of passengers waiting to be ticketed per agent.

Table 5-1 lists the base data for demand for the year 1990 and projections of that data over the planning period. Table 5-2 uses the percentages shown in Table 5-1 to establish numbers for passengers, gates, and operations.

The facility requirements shown on Table 5-3 also contain utilization level columns for existing or "Actual" facilities and a second column for optimum or "Design" utilization. Both columns are based on utilization for the Average Day of the Peak Month (ADPM) for the planning period. The Actual Utilization Level column estimates the existing usage as a percentage of the The Design Utilization Level column total available capacity. expresses a utilization factor that accommodates forecast user demand yet provides some additional capacity to accommodate This is desirable because ADPM is not a higher peak conditions. The closer the percentages are to 100 worst-case condition. percent, the closer the facility is being used to its capacity and the more congested or constrained the activity will be. Design utilization levels should be in the 65 to 80 percent range, depending on the specific facility, to allow for higher peak conditions and to act as a buffer in the event of earlierthan-expected growth in passenger volumes.

Three peak activity conditions (shown on Table 5-2) are used as input to calculate projected facility requirements (shown on Table 5-3). Peak hour departures are used to determine departure processing activities such as ticketing, security screening, outbound baggage processing and gate holdroom facilities. Peak hour arrivals are used to determine arrivals processing activities, including the number and size of claim devises, claim lobby size and inbound baggage handling areas. The combined peak, usually the largest peak of the day, is used to determine requirements for toilet rooms, circulation and concession spaces. Gate requirements are determined by an evaluation of the future gate activity by forecasting aircraft mix and dwell time of aircraft types, to establish the percentage of time that a gate is occupied. For example, if a two gate airport had a peak hour of two operations, (one arrival and one departure) and an aircraft occupied one gate for 30 minutes of the possible 120 minutes, then the Gate Occupancy Factor for the peak hour would be 25%. A factor of 50% is more typical and indicates a high usage of gates.

As an element of the facilities forecasting methodology, interviews were held with the airport staff, the airlines, and concessionaires concerning future facility requirements. Through these interviews, several specific areas of concern surfaced and have been addressed in the establishment of facilities requirements, in the generation of airport development alternatives, and the establishment of a recommended alternative. The following is a list of these concerns and a brief discussion of each.

- Security screening and queues
- Width of ticketing lobby/airline space
- Location of mechanical revolving door
- Location and size of restaurant and kitchen
- Need for enclosed ramp equipment storage areas
- Desire for recirculating claim conveyor or claim device
- Rental car concessions

### Security Screening and Queues

The FAA's implementation of security screening of all passengers has caused significant congestion in the second-floor lobby at Gallatin Field during peak periods, as passengers queue prior to being screened. This condition is aggravated by the lack of sufficient space for greeters on the second floor. As a result, both functions are forced to occur simultaneously in the small lobby area at the head of the main stair connecting the first and second floors. At times, due to the limited space available, passengers are forced to queue on this stair, impacting the ability of passengers and other building occupants to circulate between floors, and blocking access to the airport offices as well.

#### Width of Ticketing Lobby

Another area of congestion during peak periods is the existing ticketing lobby. The overall depth of the lobby is approximately 23 feet, 3 inches, with an assumed ticketing queue depth of 13 feet, 9 inches. Subtracting the queuing depth from the overall depth leaves approximately 9 feet, 6 inches for general circulation behind the queue. In the area of the revolving entry doors, this circulation width is further restricted to a width of approximately 5 feet.

In addition to the limited space available in the ticket lobby, the airlines have expressed the need for additional airline ticket office (ATO) space and for additional space in the baggage make-up areas.

#### Location of Mechanical Revolving Doors

As indicated above, the location of the existing revolving door in the ticketing lobby impacts the area available for circulation behind the ticketing queue.

## Location and Size of Restaurant and Kitchen

The existing restaurant, lounge, and kitchen have been identified as being too small to accommodate existing demand. The restaurant, while having excellent visual access to the apron area and aircraft activity, and the lounge are perceived as being difficult to locate from the public lobby and seating areas. The lounge is also poorly situated with respect to visually stimulating views.

Delivery access to the kitchen has also been identified as a problem. Currently the kitchen must be serviced from the passenger curb in front of the terminal. This requires that deliveries be made at non-peak periods or in the evening or early morning, otherwise the use of the curb by arriving and departing passengers is impacted.

### Need for Enclosed Ramp Equipment Storage Areas

Due to the severe winter conditions experienced at Gallatin Field, the airlines have expressed the need for enclosed and heated storage areas for ramp equipment and baggage carts.

### Desire for Recirculating Claim Conveyor or Claim Device

Currently there are three bag slides from which passengers claim their baggage. Each slide is approximately 17 feet long. If bags are not claimed quickly by passengers, the slides fill up, making display of additional bags difficult. When this occurs, bags tend to be removed and placed on the floor adjacent to the slide, making access to the slide more difficult. Also, as passengers gather around one slide, it impacts the ability of another carrier to use an adjacent slide.

The airlines have expressed the desire for at least one recirculating conveyor or claim device.

### Rental Car Concessions

Rental car concessionaires expressed the need for more space, specifically more office and storage space. Within this expanded space there was also a request for more electrical outlets and telephone connections. Another comment included the need for lower ceilings in the rental car spaces to cut down on the volume of space which must be heated and cooled.

It was also expressed that the existing counters were too small. Currently the counters are 8 feet long. General consensus was that the counters need to be 15 feet long.

Table 5-3 lists the existing facilities available at Gallatin Field and the facility requirements established for each of the planning periods.

TABLE 5-3 PROGRAMMED FACILITY REQUIREMENTS

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		ACTUAL UT					1995				2000			2005		2010		
	UNITS	1990	1990	1990	LEVEL	PLAN	150/5360-9*	150/5380-13*	Master Plan	150/5360-9	150/5380-13	Master Plan	150/5360-9	150/5380-13	Master Plan	150/5360-9	150/5360-13	Master Plan
AIRCRAFT OCCUPANCY FACTOR		47.7%							51.1%			54.0%		S	48.3%			
PEAK HOUR OPERATIONS	Ops.	4		4				ii	6			04.0 <i>%</i>			40.376			51.09
GATE POSITIONS									Ū			Ŭ				-	-	
JET GATES: (B 727, D-9, B 737)		3		3			4	6	4	4	7	4	4/5			4/5		
COMMUTER GATES: (METRO, EMB)	#	2		2					3			4		0	7		8	
Total Gate Positions	ŧ.	5		5			4	6	7	4	7	7	4/5	8	8	4/5	8	1
DEPARTURE PROCESSING																		
Departure Peak Hour: Ticketed PAX	PAX	163	182	163				ii	209			207			216			
Ticket Counter Frontage	L.F.	66		104		104	47-59	45-70	108	47-58	50-75	108	48-60	70-100		50-62	70-100	22
# Agent Positions		11	89.8%	16	67.0%				17	47.55	00-70	17	40-00	70-100	18		70-100	
Ticket Counter Area	S.F.	623		962		1,168	376-472	450-700	1,023	376-464	500-750	1,015	384-480	700-1000	1,057	400-496	700-1000	11
Deperture Pk. Hour: PAX + Wellwishers	people	217		217					278	0.0.04		276	004-400	/00-1000	287	400-498	700-1000	1,105
Departure Peak Period: PAX in Queue		87		87					42			41			43	1		300
Ticket Lobby: Queuing Area	S.F.	1,090	48.6%	1,090		4,133	950-1175	4,200	3,469	950-1175	4,250	3,440	980-1225	5,000	3,585	1025-1260	E 000	45
Ticket Lobby: Circulation Area	S.F.	940		1,481		I I					4,200	1,440	1	5,000 L	5,585 L	1025-1260	5,000	3,746
Airline Ticket Offices (ATO)	S.F.	2,212		2,080		9,120	4250-5200	2500-3550	8,070	4250-5200	3350-4400	7.827	4445-5300	4250-4700	8,450	4600-5500	4250-4700	*
Outbound Baggage Processing Area	S.F.	3,094		5,902					k			L,027	4440-0000	4230-4700	1	4000-55001	4250-4700	9,082 1
Airport/Airline Ope. (unassigned)	S.F.	N.A.		·		9,000	Y 1	1,500	9,000		1,500	9.000		1,500	9,000		1750	· · · · ·
Total thru Security Checkpoint	people	204	600						262	•		260			270		1,750	© 9,000
Security Stations	*	1	34.0%	1		1	1	1	1	1	1	1	1	1	1	1	1	283 1
ARRIVALS PROCESSING								i i					1					
Pk Hr PAX to Baggage Claim	PAX	126	386						162			160			167	i		. 7.
Pk Hr Bags to Claims Device	Bege	252	155						404			401			417			174
Baggage Claim:									52	1		51			55			436
Device Frontege	L.F.	51	16.3%	104	80.0%	280	41-51	150	167	41-51	160	165	42-52	162	172	43-55	186	134 263
# Devices		1		1		2			1			2	42 02		2	43-551	100	263
Total Pk Hr: people at Bag. Claim	people	177	228	177					227			226	i	_1	235			246
Claim Lobby Area	S.F.	1,128	77.9%	1,128		8,679	1190-1410	5000-5500	3,331	1180-1400	5300-6000	8,679	1210-1450	5300-6000	8,679	1250-1475	5750-6250	240 8,679
Inbound Beggage Processing Area	S,F.	1,159		1,159		4,724	1,357	1700-2150	2,000	4,010	1750-2250	4,000	4,010	1750-2250	4,000	4,010	1750-2300	8,679 4,000
GATE FACILITIES								1		1			i	1		1	1	
Depart. Pk. Hr .PAX + Wellwishers	no anto	228	212							1		1	1			1		
Passenger Holdrooms	people S.F.	4,051	312 73.2%	4,051	73.2%	0.053			292			290			302	···· j		316
Observation Lounga	S.F.	1,931	13.2 %	1,931	13.270	6,857 1,280	_3,186 	2300	5,160 1,280	3,251	2300	5,119 1,280	3,506	2300	5,333 1,280	3,556	2725	5,573 1,280
PUBLIC SPACES							i	i	·			.,===	i		.,			1,200
Combined Pk Hr: Total Terminal Users	people	427	427					1	l	1	1				_	i		
Public Seating	S.F.	911	42/	911		12000	2700 2200	2000 0000	547			543		}	565			5 <del>9</del> 1
Public Lobby	S.F. S.F.			5,033		12,661	2700-3300	3000-3600	13,538	2700-3300	3000-3500	14,072	2800-3500	3100-3700	14,816	3000-3600	3150-3750	15,559
Rest Rooms	5.F. S.F.	5,033 878		5,033 878		2 400	r	1 100	1	l i		r	r (	r i	r i			le l
	ə.r.	878	1	919		3,898		1,469	1,126		1,458	1,117	;	1,520	1,163	·	1,800	1,216

Continued on next page

# TABLE 5-3 (cont.) PROGRAMMED FACILITY REQUIREMENTS

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	- 7	ACTUAL UT	ACTUAL UTIL. LEVEL DESIG		ACTUAL UTIL. LEVEL DESIGN UTIL.		1	1995			2000			2005		2010			
	UNITS	1990	1990	1990 LEVE	PLAN	150/5360-9*	150/5360-13*	Master Plan	150/5380-9	150/5360-13	Master Plan	150/5360-9	150/5380-13	Master Plan	150/5360-9	150/5360-13	Master Plan		
CONCESSIONS							1							1		1			
1/2 ADPM PAX	PAX	636	1,273					816			1,012			1,240			1,468		
Restaurant/Snack Dining Areas	S.F.	759		3,272	6,033	2250-3010	5,062			: :			5,398			5,459			
Food Preparation Areas	\$.F.	304				1	1				1	1	1	1	Î Î	1	1		
Cocktail/Bar Areas	S.F.	659																	
Ground Transportation	S.F.	206															1 1		
Misc. Retail Concessions	S.F.									i   i							í 1		
Lockers, Games, Vending	S.F.	164																	
Gift and News	S.F.	404	- 1			1	1		1		Y	1							
Rental Car Counters & Offices	S.F.	666		960	2,531	192	408	1,800	192	504	1,800	288	624	1,800	288	720	2,531		
BUILDING SERVICES: Admin & Maint.																			
Airport Offices	S.F.	614		614	2,244			2,244			2,244			2,244			2,244		
VIP/Meeting Room	S.F.	N.A.			1,819			1,819			1,819			1,819			1,819		
Janitor	S.F.	119		119	119			120			122			123			125		
Loading Dock	S.F.	426	i i	426	815			815			815			815			815		
una saigned	S.F.				3,203					l									
Building Mechanical Systems	S.F.	10,219		375	700		6549-7062	10,394	5269-5781	6826-7366	10,394	5428-5971	7260-7719	11,692	5586-6127	7550-7982	11,692		
GENERAL CIRCULATION	S.F.	1,193		1,193	9,938	5254-5824	7276-7846	5,535	5855-6423	7585-8185	5,405	6031-6634	8066-8576	5,400	6207-6808	8389-8869	6,122		
TOTAL PROGRAM AREAS	s. S.F.	30,069		32,721	85,340	31000-34362	42930-46293	69,189	34542-37897	44749-48289	77,626	35582-39141	47591-50600	82,018	36621-40168	4 <del>9494</del> -52326	85,684		
TOTAL TERMINAL AREA	Gross S.F.	35,073		38,166	95,278	36254-40186	50208-54139	74,724	40397-44320	52334-56474	83,031	41613-45775	55657-59176	87,418	42828-46976	57883-61195	91,806		

AC 150/5360-9 "Planning and Design of Airport Terminal Facilities at Nonhub Locations", 4/4/80.
AC 150/5360-13 "Planning and Design Guidelines for Airport Terminal Facilities", 4/22/88.

Source: TRA Airport Consulting.

DATE 05-Aug-92 DATE 18--Nov-92 DATE 09--Mar--93

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with gate lobby space is provided for commuter airlines. Toilet rooms are provided adjacent to the gate lobbies. These passenger facilities are accessed via the second floor (concourse level) by a central stair and elevator. Commuter aircraft are parked around this commuter passenger facility. Passengers would access aircraft directly from this facility on grade.

A service road would be constructed around the outside perimeter of the aircraft parking apron.

At the concourse level the pier provides access to the jet aircraft boarding gates and to the commuter passenger facility. Four jet aircraft and four commuter aircraft would be accommodated around the two-level concourse.

The gate lobbies for the jet aircraft would be located in the expanded terminal building, remote from the actual boarding gates.

Alternative Two is illustrated in Figures 5-3 and 5-4.

A preliminary Cost estimate for Alternative Two is shown on Tables 5-6 and 5-7.

Alternative Three

Alternative Three expands the existing terminal building similarly to that described for Alternative One. Commuter aircraft are parked in a linear manner along the northeast face of the expanded terminal building, while the larger jet aircraft are parked around a new two-level concourse which extends to the northeast approximately 320 feet.

At apron level the concourse provides space for airport use and airline operations and equipment storage. Blast fences would be constructed on both sides of the concourse to protect the inboard commuter aircraft from jet blast when the larger jet aircraft power out.

A service road would be constructed around the outside perimeter of the aircraft parking apron.




At the concourse level the pier provides gate lobby space for four jet aircraft, toilet rooms, building service facilities, and concession space.

Gate lobbies for the commuter passengers would be located on the second floor of the terminal building in the general location of the existing gate lobbies. Commuter passengers would be directed to stairs and an elevator to board commuter aircraft on the apron. All jet aircraft would be boarded via concourse-level loading bridges.

The security station, as in Alternatives One and Two, would be reoriented and expanded to minimize conflicts with other functions.

Space on the concourse level of the expanded terminal building not required for commuter gate lobbies, or restaurant/lounge use, would be available for currently unassigned airport or airline uses.

Figures 5-5 and 5-6 illustrate Development Alternative Three.

A preliminary cost estimate for Alternative Three is shown on Table 5-8 and 5-9.

Alternative Four

Alternative Four is somewhat similar to Alternatives Two and Three in that it also employs the pier development concept. However, there are significant differences in the expansion of the existing terminal building.

In this alternative the ticketing end of the existing terminal building is expanded approximately 80 feet, similar to the previous three alternatives. At the apron-level ticket counters, airline ticket offices, and baggage make-up space is provided for four independent carriers and for the combined commuter carriers. The expansion also provides additional public seating, toilet rooms, and entry vestibule. Also expanded are the passenger curb, gift shop, and dock area. The ticketing lobby is enlarged, as discussed in Alternative One, to create additional queuing and circulation space.





On the second floor (concourse level) the face of the existing terminal building is not relocated to the northeast 21 feet as on the first floor, but remains in its current location. The area which is currently gate lobby space houses an observation lounge. The space which is currently the observation lounge becomes the restaurant.

The security station is relocated from its current location to the concourse, and the airport offices are relocated to the first floor. The resulting space is used to expand the greeters lobby and eliminate functional conflicts.

The new area added to the end of the terminal would be constructed out the additional 21 feet. Functions housed in this area include the kitchen, vertical circulation and service access to the kitchen, toilet rooms, and a cocktail lounge with visual access to the apron and views beyond.

The opposite (baggage claim) end of the building is expanded 121 feet, 6 inches to the northwest. Alternative Four does not, however, expand this end of the terminal building at either the first or second floors to the northeast 21 feet.

At the apron level the baggage claim lobby is expanded and houses two recirculating claim conveyors and two of the existing bag slides.

The rental car and ground transportation spaces have been expanded with room for two additional rental car concessions.

Adjacent to the existing toilet rooms an infant change area has been provided.

The baggage stripping area is also significantly increased to support the new claim conveyors. Since the building is not expanded to the northeast 21 feet as in the previous alternatives, the baggage stripping area is not as deep. As a result, equipment storage will not be possible in this area.

Adjacent to the curb a new entry vestibule with revolving doors has been added. On the northwest end of the expanded terminal building a secondary entry/exit vestibule is provided with electric sliding doors. As in the previous alternatives, an additional stair has been provided between the first and second floors. The existing stair would provide access up to the second level, while the new stair would be used primarily to circulate down to the bag claim and public lobbies.

On the second floor, the added area and the area currently used as gate lobby space would be available for currently unassigned airport or airline uses.

In Alternative Four both commuter and air carrier aircraft are parked around a new two-level pier or concourse. This concourse extends to the northeast approximately 276 feet.

At the apron level, the concourse provides space for airport use, airline operations, and equipment storage.

A service road would be constructed around the outside perimeter of the aircraft parking apron.

At the concourse level, the pier would house the relocated security station and queue and an office for security staff. Additional functions that would be accommodated include toilet rooms, building services, and gate lobbies for both commuter and national air carrier aircraft.

Three gate lobbies would be provided for jet aircraft, and one gate lobby would be provided for the combined commuter carriers. Commuter passengers would be directed to stairs and an elevator to board commuter aircraft on the apron. All jet aircraft would be boarded via concourse-level loading bridges.

Figures 5-7 and 5-8 illustrate Development Alternative Four.

A preliminary cost estimate for Alternative Four is shown on Tables 5-10 and 5-11.

## IV. TERMINAL DEVELOPMENT ALTERNATIVES EVALUATION

In this section the terminal development alternatives presented in the previous section are evaluated and a recommended alternative selected.





Each alternative was evaluated against a set of evaluation criteria which was established based on development objectives and the planning and design goals discussed in the previous section. The evaluation criteria used are as follows:

- Passenger Convenience
  - Convenience and clarity of organization
  - Functional efficiency
  - Passenger processing efficiency
  - Visual aesthetics
  - Minimization of security deficiencies
  - Convenient ground access
  - Minimization of walking distances
- Airside Operation
  - Accommodation of aircraft movement requirements
  - Minimization of commuter/jet aircraft conflicts
  - Minimization of snow removal conflicts
  - Separation of conflicting functions
  - Accessibility to runway/taxiways
  - Equipment storage capability
- Airport/Airline Operations
  - Relocation of airport offices
  - Sufficient space for airline offices/operations
  - Ability to accommodate future growth
  - Ability to operate independently
  - Ability to meet passenger service requirements
  - Passenger convenience/safety
  - Sufficient space for concessions
- Implementation
  - Ability to phase construction
  - Impact on operations during construction
  - Impact on adjacent facilities
  - Technical feasibility

Capital Costs

- Relative cost of construction

The evaluation process involved ranking each of the four alternatives developed relative to the above evaluation criteria using the following scoring system:

- 0 to 4 Does Not Meet the Evaluation Criteria
- 5 to 7 Adequately Meets the Evaluation Criteria
- 8 to 10 Exceeds the Evaluation Criteria

The Terminal Alternatives Evaluation Matrix shown in Figure 5-9 summarizes the evaluation process and lists advantages and disadvantages of each alternative.

#### V. RECOMMENDED TERMINAL DEVELOPMENT ALTERNATIVE

From the evaluation matrix illustrated in Figure 5-9, it can be seen that Terminal Development Alternative Four rated highest compared to the other alternatives evaluated. It has therefore been selected as the Recommended Terminal Development Alternative.

The key advantages of the recommended alternative include:

- Efficient use of the new Pier.
- Sufficient space to meet facility requirements with flexibility to change and expand.
- Sufficient space for aircraft to safely power away from the gates.
- Separation of commuter functions and aircraft from those of the larger carriers.
- The most convenient and efficient passenger processing.

Figures 5-7 and 5-8 illustrate overall site plans of Alternative Four for both the apron level and concourse level.

# **Terminal Alternatives Evaluation Matrix**

	Rating	8	6	7	
Capital Costs	Disadvantage		Commuter facility would add to the cost of the project     Additional costs associated with larger apron area     Considerable space constructed as circulation	Additional costs associated with larger apron area     Additional cost of blast fences     Considerable space constructed as circulation	<ul> <li>Additiona</li> <li>Additiona</li> <li>Future ex</li> </ul>
	Advantage	Less building area would result in least construction     cost	<ul> <li>Much of the upper level of the Pier could be comparatively inexpensive construction because it is primarily circulation space</li> </ul>	<ul> <li>Much of the upper level of the pier could be comparatively inexpensive construction because it is primarily circulation space</li> </ul>	<ul> <li>Lower Ini</li> <li>Most efficiency</li> </ul>
	Rating	7	5	5	
Implementation	Disadvantage	<ul> <li>Impact to gate lobbles during northeast wall expansion</li> <li>Expansion of northwest gate lobby deferred until phase two construction</li> </ul>	Three phases required to implement based on anticipated funds     Impact on aircraft parking and boarding during interim phases     Impact on apron area     Expansion of northwest gate lobby deferred until phase two expansion	Three phases required to implement based on anticipated funds     Impact on aircraft parking and boarding during interim phases     Impact on apron area     Expansion of northwest gate lobby deferred until phase two expansion	<ul> <li>Three ph anticipat</li> <li>Impact o phases</li> <li>Impact o</li> <li>Security</li> </ul>
	Advantage	Could be constructed in two phases rather than three     Sufficient space both to the northwest and southeast to     accommodate expansion requirements     Lease impact on apron area	<ul> <li>Sufficient space both to the northwest and southeast to accommodate expansion requirements</li> </ul>	<ul> <li>Sufficient space both to the northwest and southeast to accommodate expansion requirements</li> </ul>	<ul> <li>Sufficien accomm</li> </ul>
	Rating	5	6	6	
Airport/Airline Operations	Disedvantage	Limited ability to accommodate growth     If additional carrier is added, there is limited space to     relocate airport offices     Joint use of gate lobby space	<ul> <li>If additional carrier is added, there is limited space to relocate airport offices</li> <li>Joint use of gate lobby space</li> </ul>	<ul> <li>Joint-use commuter gate lobbies</li> <li>If additional carrier is added, there is limited space to relocate airport offices</li> </ul>	
	Advantage	Less building to maintain and secure	Sufficient space for concessions	Sufficient space for concession	<ul> <li>Sufficient</li> <li>Most effi</li> <li>Sufficient</li> <li>Sufficient</li> <li>Sufficient</li> </ul>
	Rating	5	4	5	
Airside Operations	Disadvantage	<ul> <li>Relatively tight spacing of aircraft which power out</li> <li>Lack of storage space for equipment</li> </ul>	Aircraft must be pushed back	Requires the use of blast fences to protect commuter alterant     Blast fences impact snow removal and visual access to apron activities     Relatively tight spacing of aircraft which power out	<ul> <li>Requires aircraft in</li> <li>Blast fem apron</li> <li>Three lar than four</li> </ul>
	Advantage	Least impact on aircraft apron     Good access for snow removal     Good access to taxiways/runways	Minimizes commuter/jel aircraft conflicts     Provides space for equipment storage     Good access to taxiways and runway     "Straight forward" aircraft parking layout	Minimizes commuter/jet aircraft conflicts     Provides space for equipment storage	<ul> <li>Adequate requirem</li> <li>Minimize</li> <li>Provides</li> <li>Good action</li> </ul>
	Rating	6	6	7	
Passenger Convenience	Disadvantage	Passangers must circulate past boarding gates     Security station location/processing     Narrow/small greaters lobby     Distance to commuter aircraft     Combined gate lobbies     Loss of observation lounge	Long walk for commuter passengers     Pier is primarily circulation space on second level     Security statuon location/processing     Narrow/smail greaters lobby     Loss of observation lounge	Security station location/processing Narrow/small greaters lobby Long walk to large aircraft gate lobbies Long walk to unboard commuter aircraft Loss of observation lounge	<ul> <li>Long wal</li> </ul>
	Advantage	<ul> <li>Most consistent with current visual/aesthetic quality of Terminal Building</li> </ul>	Well-defined commuter facility separate from larger carriers     Separate gate lobbies	Separation of commuter operations from larger carriers     Separate gate lobbies	<ul> <li>Well-define carriers</li> <li>Good fur</li> <li>Good pa</li> <li>Good loc</li> <li>Separate</li> </ul>
Developm Evaluation Criteria	Alt.	Alternative One Linear Concept-No Pier	Alternative Two Pier Concept-Commuter Fac. At Pier End	Alternative Three Pier Concept-Commuters Adjacent To Terminal Building	Pier Cor Larg

T.

Alternative Four cept-Commuters On One Side	
r Carriers On The Other	
ed commuter facilities, separate from larger	
tional efficiency senger processing tion of security station	
gate lobbies	
to large aircraft gate lobbies	
9	
aircraft spacing to allow for power-out	
commuter/jet aircraft conflicts space for equipment storage ess to taxiways/runway	
the use of blast fence to protect commuter	
initial phase e impacts snow removal and visual access to	
e aircraft gales provided In Initial phase rather	
7	- 54
space to expand to four gates in future ient use of pier (both floors)	
space for concessions space to accommodate growth space to relocate airport offices In future	
9	
space both to the northwest and southeast to odate expansion requirements	
ases required to implement based on d funds	
n aircraft parking and boarding during interim	
tation must be moved twice	
5	
lial boarding gate costs clent use of Pier structure	
I costs associated with larger apron area I cost of blast fences	
pansion costs	
7	ł
	I
07	
37	



# FIGURE 5-9

Figures 5-10 through 5-12 provide more detailed illustrations of the terminal building expansion and the new two-level pier.

## Terminal Development Phasing

The facilities illustrated in Figures 5-10 through 5-12 should generally be adequate to accommodate existing needs and future growth through the year 2005.

In order for the identified development to take place, the expansion must match the ability of the airport to fund the necessary construction. A detailed analysis of the economic feasibility and financing associated with the capital improvements that are recommended for Gallatin Field during the master planning period will be presented in Chapter 6.

The following is a general description of how construction of the Recommended Alternative would be phased to match the necessary financial requirements. Three phases would be required to complete the construction.

#### Phase One

In Phase One the southeast expansion of 80 feet would occur to the "ticketing end" of the terminal building. At the apron level, this expansion would provide ticket counters, airline ticket offices, and baggage make-up space for four independent carriers. Combined ticket counters, offices, and baggage make-up space would be provided for the commuter carriers.

This expansion would provide additional public seating, toilet rooms, and one additional entry vestibule. The arrivals and departures curb would also be relocated and expanded to accommodate the increased ticketing function.

To increase the depth of the ticketing lobby and create additional queuing and circulation space, the airside face of the terminal building would be moved to the northeast approximately 21 feet. The face of the ticket counters would also be moved to the northeast approximately 9 feet. The remaining 12 feet of added depth is allocated to the airline ticket offices and to the baggage make-up areas.







The dock would be relocated and expanded to approximately twice its current size.

The gift shop would not be expanded until Phase Two, when the car rental concession adjacent to the gift shop could be relocated.

The restaurant, lounge, and kitchen would be relocated to the concourse level. The space vacated by the existing restaurant, lounge, and kitchen would house VIP waiting and meeting rooms.

On the concourse level, the added floor area would house the kitchen, additional toilet rooms, and vertical circulation. Airlines would continue to use the existing gate lobby spaces during Phase One.

The restaurant would be located in the area currently occupied by the observation lounge. In Phase One there would be no observation lobby.

The security station and queuing would be relocated on an interim basis until it can be located in its permanent location in Phase Three. The interim location and configuration attempts to minimize, to the extent possible, the existing functional conflicts. Functional conflicts will not be eliminated, however, until the security station can be permanently located.

The airport offices currently located on the second floor would be relocated on an interim basis to the unassigned carrier ticketing and baggage make-up area at the southeast end of the building on the first floor.

Expansion of the northwest (baggage claim) end of the terminal building would not occur until Phase Two.

#### Phase Two

In Phase Two the baggage claim end of the terminal building would be expanded. This expansion would be to the northwest approximately 121 feet, 6 inches.

5-27

At the apron level, the baggage claim lobby would be expanded and house two recirculating claim conveyors and two of the existing bag slides.

The rental car and ground transportation spaces would be expanded with room for two additional rental car concessions.

Adjacent to the existing toilet rooms an infant change area would be provided.

The baggage stripping area would also be significantly increased to support the new claim conveyors.

Adjacent to the curb a new entry vestibule with revolving doors would be added. On the northwest end of the expanded terminal building a secondary entry/exit vestibule would be provided with electric sliding doors. An additional stair would also be provided between the first and second floors. The existing stair would provide access up to the second level, while the new stair would be used primarily to circulate down to the bag claim and public lobbies.

On the second floor, the added area would provide additional gate lobby space in the interim until the pier is constructed.

With construction of sufficient concession space to accommodate rental car functions, the gift shop can expand into the area which currently houses Hertz. This expansion would double the size of the existing gift shop.

The security station would remain in its interim location.

Through Phase Two, aircraft would continue to be parked in a linear fashion along the northeast face of the terminal building.

Phase Three

In Phase Three the two-level pier, or concourse, would be constructed. This concourse extends to the northeast approximately 276 feet.

At the apron level, the concourse would provide space for airport use, airline operations, and equipment storage. A service road would be constructed around the outside perimeter of the aircraft parking apron.

At the concourse level, the pier would house the security station/queue, and office for security staff. Additional facilities that would be constructed include toilet rooms, building services, and gate lobbies for both commuter and national air carrier aircraft. With the construction of gate lobby space on the concourse, the interim gate lobbies in the expanded terminal building would become available for airport or airline use and for construction of an observation lounge.

Relocation of the security station to the concourse would also allow for construction of a larger greeters lobby.

# VI. CONSTRUCTION COST ESTIMATES

The cost estimate for the Recommended Terminal Development Alternative is summarized in Table 5-10. The cost estimates presented were developed for general planning purposes based on anticipated average unit costs expressed in 1992 dollars. These costs are general estimates only and are not intended to provide actual engineering and construction costs. More precise costs should be determined when the specific projects are implemented. These costs have been estimated, however, from actual projects completed recently and adjusted as necessary to reflect local In addition, a 25 percent engineering, variations. administration, and contingency factor has been added. The detailed construction cost estimate appears in Table 5-11.

Environmental impact assessment, toxic waste removal, abatement inspection and testing, airline graphics, FIDS/BIDS, and equipment have been excluded from the estimate.

Chapter 6 of this Master Plan Update identifies potential sources of funding the recommended terminal improvements at the airport.

#### VII. LONG-RANGE DEVELOPMENT PLAN

Once the Recommended Development Alternative was selected, an analysis of how this terminal facility could be expanded beyond the twenty-year planning period was performed. Figure

5-29

5-13 illustrates the resulting long-range development plan for Gallatin Field.

Key elements of this plan include mirroring the approximate building envelope of the Recommended Alternative to the northwest. This would provide a possible building envelope of twice that of the Recommended Alternative, or approximately 190,500 square feet.

The apron area within the two concourse extensions would be reserved for commuter aircraft as a means of centralizing commuter activity and minimizing the potential conflicts with larger jet aircraft.

Larger jet aircraft would park on the ends of the concourses and around their outside perimeter. Parking positions for six commuter aircraft and eight second-level boarding gates for national carriers are illustrated.

The perimeter service road would be expanded to incorporate the additional facilities to the northwest.

On the landside, the passenger curb would be extended to serve the additional expansion.

Southwest of the curb and airport drive, land should be reserved to accommodate growth in public (pay) parking, private parking garages, rental car parking, and employee parking.



- 1. ADMP (Average Day Peak Month) or Design Day Basic planning term that facilities are designed to accommodate.
- Boarding Load Factor The ratio of departing passengers to the departing aircraft seats.
- 3. Gate Occupancy Factor The number of minutes an aircraft occupies a gate (dwell) derived from the airlines schedule divided by 60 minutes.
- 4. Greeters

People at or in the terminal meeting deplaning passengers. The effect of greeters on terminal planning is to increase terminal space requirements to accommodate their presence. Greeters are typically allowed through security and into boarding gate areas. They are non passengers.

# 5. Operations will spread

Greater increases in the number of operations will occur in adjacent non peak hours, so the percentage of operations that occur during the peak hour will decrease.

6. Peak Hour

A 60 minute period of the Design Day where the greatest number of activities (usually passengers or operations) occur.

7. Peak Month

During a year the one month where activity (usually passengers or operations) is greatest.

8. Peak of Peak Conditions The largest volume of a series of peak conditions like at Thanksgiving. 9. Peaking within the Peak Hour

Aircraft or passengers do not arrive uniformly distributed throughout the peak hour to the baggage claim for example. They tend to be in bunches related to the aircraft schedules. These bunches are the peaks with in the peak hour and are capacities for which the baggage claim and ticket counters are designed.

10. Utilization Level

An indicator of the use that a portion of an airport terminal is experiencing at peak hour. Stated as a percentage the number is derived by dividing the level of activity by the capacity of the area. 100% would be total capacity.

11. Wellwishers

People that accompany departing passengers to the airport usually driving them and maybe saying good-bye at the gate. Their impact on terminal planning is similar to greeters because additional space is needed to accommodate them. They are non passengers.

#### GALLATIN FIELD AIRPORT MASTER PLAN UPDATE/TERMINAL FEASIBILITY STUDY CHAPTER 6 - FINANCIAL PLAN

## I. INTRODUCTION

This chapter provides a financial plan and examines the economic feasibility of developing the proposed improvements at Gallatin Field Airport. The use of airport revenue, federal grant programs, Passenger Facility Charges (PFC), and bond financing are evaluated in considering the ability of the Gallatin Airport Authority to finance the proposed capital improvements. Implementation of the improvements identified in Chapters 4 and 5 will be based on an as required basis consistent with the financial capability of the Authority.

Table 4-13 DEVELOPMENT SCHEDULE in Chapter 4 identified Airside capital improvements for the short term (1993-1997), medium term (1997-2001) and long term (2003-2012) time periods. Table 4-13 also identified Terminal Expansion in 1993 as a need of the Airport.

An inspection of Table 4-13 shows that Gallatin Field's Airside requirements in the short term are relatively few, and the most pressing airside needs were accomplished in the FY 1992 fiscal year. Major airside expenditures will not be required until the medium and long range periods. At this time the extension of Air Carrier Runway 12-30 and the upgrading of Runway 3-21 to General Aviation Basic II runway standards is projected to be required.

Terminal Expansion is the most pressing need currently facing Gallatin Field. Major improvements to the terminal are required in the short term. Chapter 5 discusses the Terminal Facility Requirements in detail and identifies a terminal expansion program to satisfy current and projected demands in the secured passenger holding gate areas, ticket lobby and airlines operational areas, baggage claim and handling, and restaurant areas. The proposed program, when constructed will solve the long standing "meeters and greeters" security problem.

The total cost of the terminal expansion program is in the twelve (12)) million dollar range, a very significant capital improvement program for an Airport the size of Gallatin Field. The financial plan compares the construction of the terminal improvements by stages with construction of a single large project. The plan also evaluates a number of funding alternatives including the Passenger Facility Charge (PFC) authorized in the Aviation Safety and Capacity Expansion Act of 1990. In developing the financial plan, maximizing the use of FAA grant programs and airport user fees and minimizing the need for local taxpayer support was given prime consideration. Gallatin Field has reached a threshold size of airport (150,000 enplanements), where some type of local tax subsidy or guarantee is generally not required to finance major capital improvements. While there may be an interest rate advantage when selling bonds or borrowing money to have property taxpayer support, unless the cost of the program becomes very large and ambitious, a revenue bond program can be developed without the need for taxpayer guarantees.

Presently, the Airport Authority generates sufficient revenue from airport users and lessees to pay airport operation, maintenance and debt retirement costs without relying on taxpayer support. The elimination of taxpayer support occurred in the 1991 fiscal year, and was the result of the Authority being able to develop a fairly large reserve fund. Interest from the reserve fund is primarily used to match the local share of FAA projects and to pay for non-federally participating capital improvement projects.

At the present time, there is limited FAA discretionary funding available. The last major project at Gallatin Field which received significant discretionary federal assistance was the airside development associated with the terminal project in the late 1970's. For the purpose of this study, with the exception of Runway 3-21 land acquisition, it is assumed that federal discretionary funds will not be available for any FAA eligible improvements. Federal entitlement funds available to Gallatin Field, currently estimated to be \$730,000 per year, may be accumulated for three years before the Airport Authority loses use of them.

# II. AIRPORT FUNDING ALTERNATIVES

The feasibility of funding the proposed improvements is tied directly to the projected Airport revenue. Airport financing can come from various sources. The sources of revenue available for the development of Gallatin Field are:

- \* Gallatin County Taxes (permissible Airport Mill Levy)
- \* Revenue Bonds
- \* Tax Backed Revenue Bonds
- \* General Obligation Bonds
- \* Federal Grants for Airport Development
- \* State Grants for Airport Development
- \* Airport User Fees
- \* Passenger Facility Charge (PFC)

# Airport Authorities Act

The Gallatin Airport Authority was created by Gallatin County in 1972 pursuant to Title 1, Chapter 9 R.C.M. 1947, as amended for the purpose of owning, operating and improving Gallatin Field. The Authority is governed by a Board of Commissioners consisting of five members appointed by the Board of County Commissioners of Gallatin County.

The Authority has the power under Title 1, Chapter 9 (currently Title 67-11 MCA) of a municipal airport authority, including the power to own and operate the Airport, acquire real and personal property in connection therewith, establish rates, charges and rentals for use of the Airport, employ persons to operate and maintain the Airport, undertake improvements to the Airport and finance the improvements by the issuance of revenue The Authority is required to submit an annual budget to bonds. the Board of County Commissioners. The County agreed at the time the Authority was created and also covenanted in 1974 and 1976 Revenue Bond Sales to levy an ad valorem tax of two mills on all taxable property in the County for airport purposes and pay the The County is not authorized to levy proceeds to the Authority. a tax in excess of two mills for airport purposes, except to pay or anticipate deficiencies in the revenues pledged to the 1976 The Authority has no independent taxing powers and de-Bonds. rives its revenue solely from the operation of the airport, federal and state grants and the County tax levy.

In 1991, Authority reserve funds balances were such that the collection and payment of the two mill airport levy was suspended by the Authority and County. Should financial conditions deteriorate, the 1976 Bond Covenants would require the county Commissioners to again levy the 2-mills plus any deficiencies required to retire the 1976 Bonds.

The following section discusses in detail the current law with respect to the 2-mill airport levy.

# Gallatin County Airport Mill Levy

67-11-201 MCA (1991) states that an airport authority has the power to certify annually to the governing bodies creating it the amount of tax to be levied for airport purposes. 67-11-201 further identifies the powers of the airport authority to sue and be sued; execute contracts for purposes of operating the airport; to plan, establish, acquire, develop, construct, purchase, enlarge, improve, maintain, equip, operate the airport for the comfort and accommodation of air travelers, to zone, and to acquire land.

# 67-10-402 (1)(a) more specifically provides:

"67-10-402. Tax Levy. (1) For the purpose of establishing, constructing, equipping, maintaining, and operating airport,

landing fields, and ports under the provisions of this chapter and as provided in Title 7, Chapter 14, Part 11, the County Commissioners or the city or town council may each year assess and levy, in addition to the annual levy for general administrative purposes or the all-purpose levy authorized by 7-6-4451 and 7-6-4452, a tax on the dollar of taxable value of the property of said county, city, or town:

(a) not to exceed 2 mills for airports and landing fields, and ......"

67-10-402 (3) more specifically provides:

"(3) No property within any political subdivision may be subject to a tax pursuant to this section at an annual rate in excess of 2 mills for airports, landing field, or ports unless it is found that the levy is insufficient for the purposes enumerated. In such a case the commissioners and councils acting are authorized and empowered to contract an indebtedness on behalf of such county, city, or town, as the case may be, upon the credit thereof by borrowing money or issuing bonds for such purposes, provided that no bonds may be issued for such purpose until the proposition has been submitted to the qualified electors and a majority vote cast therefore, except as provided in subsection (4)."

Subsection (4) states that an authority can budget to establish a reserve fund to resurface, overlay, or improve existing runways, taxiways, and ramps. The reserve must be based on competent engineering estimates and expended at least within 10 years. For Airport Authorities, this reserve is limited to \$5 million for the use, repairs, maintenance, and capital outlays. (67-11-304, MCA (1991) Debt service fund.)

## Bond Issue Options

### Revenue Bonds

Financing airport facilities under the "Airport Authorities Act" Title 67-11 MCA (1991) allows an Airport Authority to sell bonds payable out of any revenues to the Authority, including revenues derived from: airport facilities, taxes levied, grants or contributions from the federal government or other sources. Issuance of revenue bonds by the Airport Authority does not require an election, but is subject to the limitation of the Airport Authority that annual pledged revenues meet the total bond payment.

#### Tax Backed Revenue Bonds

The Airport Authorities Act also states that if insufficient revenues are available to pay the principal and interest due on a revenue bond, that a general tax can be levied to pay for the deficiency. This, however, requires approval of a majority of the voters voting on the question. If the voters do not approve the tax, then the Airport Authority would be limited to bonding the project as stated in 67-11-303 (1).

67-11-303 more specifically provides:

"67-11-303. Bonds and Obligations. (1) An authority may borrow money for any of its corporate purposes and issue its bonds therefore, including refunding bonds, in such form and upon such terms as it may determine payable out of any revenues of the authority, including revenue derived from:

- (a) an airport or air navigation facility or facilities;
- (b) taxes levied pursuant to 67-11-301 (Municipal tax levy.) or other law for airport purposes;
- (c) grant or contributions from the federal government; or
- (d) other sources.

(2) The bonds may be issued by resolution of the authority, without an election and without any limitation of amount, except that no such bonds may be issued at any time if the total amount of principal and interest to become due in any year on such bonds and on any then outstanding bonds for which revenues from the same source or sources are pledged exceeds the amount of such revenues to be received in that year as estimated in the resolution authorizing the issuance of the bonds. The authority shall take all action necessary and possible to impose, maintain, and collect rates, charges, rentals, and taxes, if any are pledged, sufficient to make the revenues from the pledged source in such year at least equal to the amount of such principal and interest due in that year.

(3) The bonds may be sold at public or private sale and may bear interest as provided in 17-5-102. Except as otherwise provided herein, any bonds issued pursuant to this chapter by an authority may be payable as to principal and interest solely from revenues of the authority and shall state on their face the applicable limitations or restrictions regarding the source from which such principal and interest are payable.

(4) Bonds issued by an authority or municipality pursuant to the provisions of this chapter are declared to be issued for an essential public and governmental purpose; by a political subdivision within the meaning of 15-30-111(2)(a).

(5) For the security of any such bonds, the authority or municipality may by resolution make and enter into any covenant, agreement, or indenture and may exercise any additional powers authorized to be exercised by a municipality under Title 7, Chapter 7, parts 44 (Municipal Revenue Bonds) and 45 (Municipal Refunding Revenue Bonds Option 1). The sums required from time to time to pay principal and interest and to create and maintain a reserve for the bonds may be paid from any revenue referred to in this chapter, prior to the payment of current costs of

# operation and maintenance of the facilities.

Subject to the conditions stated in this subsection (6) (6), the governing body of any municipality having a population in excess of 10,000, with respect to bonds issued pursuant to this chapter by the municipality or by an authority in which the municipality is included, may by resolution covenant that in the event that at any time all revenues, including taxes, appropriated and collected for such bonds are insufficient to pay principal or interest then due, it will levy a general tax upon all of the taxable property in the municipality for the payment of such and may further covenant that at any time a defideficiency; ciency is likely to occur within 1 year for the payment of principal and interest due on such bonds, it will levy a general tax upon all the taxable property in the municipality for the payment of such deficiency, and such taxes are not subject to any limitation of rate or amount applicable to other municipal taxes but are limited to a rate estimated to be sufficient to produce the amount of the deficiency. In the event of more than one municipality having population in excess of 10,000 is included in an authority issuing bonds pursuant to this chapter, the municipalities may apportion the obligation to levy taxes for the payment of, or in anticipation of, a deficiency in the revenues appropriated for such bonds in such manner as the municipalities may The resolution shall state the principal amount and determine. purpose of the bonds and the substance of the covenant respecting No such resolution becomes effective until the deficiencies. question of its approval has been submitted to the qualified electors of the municipality at a special election called for that purpose by the governing body of the municipality and a majority of the elector voting on the question have voted in The notice and conduct of the election is govfavor thereof. erned, to the extent applicable, as provided for municipal general obligation bonds, in Title 7, chapter 7, part 42, for an election called by cities and towns, and as provided for county general obligation bonds in Title 7, chapter 7, part 22, for an election called by counties. If a majority of the electors voting thereon vote against approval of the resolution, the municipality has no authority to make the covenant or to levy a tax for the payment of deficiencies pursuant to this section, but such municipality or authority may nevertheless issue bonds under this chapter payable solely from the sources referred to in subsection (1) above."

#### General Obligation Bonds

Montana law 7-7-2201 MCA (1991) (Purposes for which general obligation bonds of a county may be issued.) provides for general obligation bond issues for counties to acquire land for sites and grounds for public buildings and for constructing, erecting or acquiring by purchase necessary public buildings. This allows the Authority to construct a project and repay the cost plus interest over a 15 to 20 year period. General obligation bonds are secured by the full faith, credit and taxing power of the issuer. Without sufficient revenue from airport operations to cover a revenue bond, the public willingness to approve the issuance of general obligation bonds is critical.

Even with sufficient airport revenues, local and state support, and federal assistance, it is probable that borrowing will be required to finance major developments like terminal building development and at the same time address some of the other capital improvements proposed for acquisition or construction in the near term.

If there are insufficient airport revenues to cover 0 & M costs and coverage for revenue bond financing, the A.I.P. grant program, Passenger Facility Charges, state and local aid, and the willingness of the public to issue general obligation bonds become significant issues. The public support of general obligation bonds is tied directly with the community's understanding of the airport and the benefits it provides.

#### Bonded Indebtedness Limitations

7-7-2203 MCA (1991) places a county's bonded indebtedness limitation for general obligation bonds at approximately 11.25% of the taxable value of the property in the county. A number of exceptions such as high school bonds and emergency bonds exist. This limitation can also be exceeded depending on the interim production or new production of natural gas, petroleum or other crude oil products as defined in 15-23-607(2)(a) or (2)(b) and 15-23-612.

A review of "Montana Taxation - 1991" published by the Montana Tax Foundation, Inc., shows a debt service levy for Gallatin County in fiscal year 1990-1991. The taxable valuation for 1990-1991 was \$71,638,121, therefore, the debt limitation would be approximately \$8.06 million.

Gallatin County's current outstanding General Obligation Bonded Indebtedness is \$3,700,000.00 for the Airport, Rest Home, and Law and Justice Center Bond issues. This leaves a balance of \$4,360,000.00 which can be used for other facilities, including airports.

MCA 15-10-402 (Temporary and Effective July 1, 1990) states that the amount of taxes levied on property may not exceed the amount levied for taxable year 1986. Subsection (2) states that this limitation does not apply to bonded indebtedness.

Gallatin County is not restrained by statutory debt limits from financing major airport improvements using general obligation bonds.

#### Federal Grants

The U.S. Department of Transportation, through the Federal Aviation Administration, provides a portion of development costs for eligible airport projects. This program is the Airport Improvement Program (AIP). The authorizing legislation indicates that the government will grant up to 90 percent of costs on eligible and approved airport development projects. Terminal funding is limited to 85 percent of the fundable costs.

Commercial service airports which enplane 10,000 or more passengers are considered primary airports and receive a minimum of \$400,000 annually in entitlement funds from the FAA. All or any portion of the entitlements given to an individual airport may be used for terminal development. Only enplanement funds can be used for Terminal Building projects. FAA "discretionary funds" may be allocated for high priority airside safety and certification projects if there are insufficient enplanement funds available from the airport's annual enplanement fund allocation.

Airports enplaning .01% or more of the nation's passengers are entitled to additional funds. Gallatin Field is forecast to enplane over .01% of the nation's passengers throughout the planning period, therefore, for the purpose of this study, it was assumed that Gallatin Field Airport will receive \$757,765 in 1992-93 with annual increases based on forecast enplanements.

#### State Grants

The Department of Transportation, Montana Aeronautics Division no longer has a loan program for the development of airports. The State of Montana does not have an airport development grant program, but does provide \$1,000 engineering grants for the preliminary and planning phases of approved FAA development projects.

The Big Sky Dividend which was defeated by voters in November 1992 or other future proposed infrastructure funding programs utilizing Coal Tax Funds may be available for loans or grants in future years. Airport projects are not eligible for funding under the current Treasure State Endowment program.

# Airport User Fees

Airport revenue is also generated by users of the airport. Landing fees, fuel flowage, tiedown fees, hangar ground leases, terminal rent, rental car concession fees, restaurant rent, Flight Service Station and FAA Facilities rent, and parking income are the major sources of user fees which are discussed in this chapter. Airport user fees and revenues are established in order to reduce or eliminate the need for Airport Authority tax support.

# Passenger Facility Charges (PFC)

Through Section 9110 of the Aviation Safety and Capacity Expansion Act of 1990, enacted November 5, 1990, Congress authorized domestic airports to impose a Passenger Facility Charge (PFC) on enplaning passengers, reversing a 17-year-old policy prohibiting such charges. In a 1972 decision, Evansville-Vanderburgh Airport v. Delta Airlines (405 U.S. 707), the Supreme Court ruled that tolls charged to enplaning and deplaning passen-Soon after, more than 40 airport gers were constitutional. operators proceeded to collect such tolls, and at least one local government diverted those revenues into the general city coffers. The federal government had recently established the Airport and Airway Trust Fund and had enacted an 8 percent federal ticket tax Congress decided that those and on domestic airplane fares. other federal user tax revenues would be sufficient to supplement local airport revenue to fund needed airport development without a direct charge imposed on passengers by the airport proprietor. Congress banned these airport tolls, called head taxes, when it passed the federal Anti-Head Tax Act in 1973. The recent PFC legislation provides an exception to that prohibition.

Airport head taxes have been widely used outside the United States to fund airport development. In the wake of exponential growth in demand for airport facilities brought about by airline deregulation in 1978, U.S. airport operators and executives have pressed the Executive Branch and Congress for a revision of the Anti-Head Tax Act to fund more airport development. Before the 101st Congress, various presidential administrations had supported lifting the prohibition on head taxes, generally as part of a package including defederalization and termination of the federal airport grant program for larger airports. In 1990, the Secretary of Transportation made enactment of PFCs without elimination He recognized of federal funding his top legislative priority. that there were critical shortages of airport capacity and airport capital development funds across the nation, while the Airport and Airway Trust Fund was increasingly spent on nonairport development expenses, such as FAA operations and airways facilities and equipment (F&E and research and development (R&D).

As part of the legislative compromise allowing PFCs, Congress also enacted a National Noise Policy, including provisions phasing out noisier Stage 2 aircraft and establishing procedures for approving local airport operators' noise restrictions on Stage 3 aircraft using their airports.

The new PFC law sets the general structure under which public agencies that own or operate airports may impose PFCs at their commercial service airports. Airport operators seeking to impose a PFC must apply to the Secretary of Transportation for PFC authority, after offering air carriers that use the airport an opportunity for consultation on the projects the airport proposes to include in the application. Airports, and later the USDOT/FAA, must meet a detailed set of notice and consultation requirements designed to elicit the participation of affected airlines, other airport users, and other affected parties at various stages of the process. In addition, the law directed the Secretary to enact regulations to fill in the details of the PFC application and collection process.

On May 29, 1991, FAA published the final regulations, FAR Part 158, "Passenger Facility Charges," that governs an airport's application for authority to impose a PFC. These regulations, which have the force and effect of law, specify procedures for the way in which (1) an airport operator applies for authority to impose PFCs, (2) FAA processes these applications, (3) air carriers collect and remit PFC revenues, (4) record keeping and audit procedures would work, (5) PFC authority could end, and (6) how collection of a PFC would reduce the Airport Improvement Program (AIP) grants allocated to large and medium hub airport operators imposing a PFC.

The law designates the airport operator that controls a commercial service airport as initiator of the PFC process. The airport operator structures its capital improvement plan and decides how various parts of the plan are to be financed. If the airport operator decides to rely on a PFC for financing one or more specific projects or a multi-project program, it applies to FAA for separate authority to collect PFCs and to expend them accordingly. The airport operator may propose collecting \$1, \$2, or \$3 per enplaned passenger, domestic or foreign. No intermediate amounts (e.g., \$2.50) are permitted. As part of that process, the airport operator must notify the air carriers serving the airport that it is planning to apply for PFC authority, and must present to them its capital plan and financing strategy. In its application, the airport operator must summarize any airline comments contained in a certification of disagreement with the project and the airport's reasons for proceeding nonetheless. After the application is filed, FAA publishes a notice of the application in the Federal Register and receives comments from other airport users and interested parties. After receipt of all comments, FAA approves or disapproves the application. If the application is approved, the airlines are directed to begin collecting the PFC on a certain date.

The PFC level approved by FAA normally stays in operation until the PFC revenue collected plus interest earned equals the cost of the approved project. Throughout the collection and project completion process, the airport operator must send written notification to the air carriers and FAA if it intends to decrease the level of PFC collected from each passenger, decrease the total PFC revenue collected, or increase the revenue by 15 percent of less. Large-scale changes -- increasing the perpassenger charge, increasing total PFC revenue by more than 15 percent, making material changes in the scope of a project, or altering the class of carriers exempt from collection -- would require that the airport operator again notify and consult with the carriers. Finally, FAA retains the ability to terminate an airport operator's PFC authority if it determines that the airport operator violated certain rules regarding collection, use of PFC revenues, or that the airport violated the Airport Noise and Capacity Act of 1990 or its implementing regulations.

#### Summary

There are many options available to the Authority to provide the necessary funding for the operation and maintenance of Gallatin Field, as well as the construction of both Federally participating and non-participating capital improvements.

Given the current economic conditions and limitations voted by Montana Taxpayers on property taxes, the following sections do not propose the use of general obligation bonds or tax backed revenue bonds. The permissive 2-mill airport will also not be used unless required to make the project more financially viable.

The financial feasibility of the proposed capital improvement project will be based on:

> Airport User Revenues FAA Enplanement Funds Passenger Facility Charges (PFC) Revenue Bond Issues

Since Revenue Bond Issues may be retired by either Airport Revenues or a combination of Airport Revenues and PFC income, various combinations will be considered in development of the financial plan.

III. HISTORICAL AIRPORT REVENUES AND EXPENSES

#### General

Historical Airport Revenues and Expenses are allocated to the following cost centers:

- \* Airport Administration
- \* Reimbursed Expenses
- \* Airside Facilities
- \* Passenger Terminal Facilities
- \* General Aviation/Commercial Facilities

These allocations correspond to the Authorities' current Airline Operating Agreement at Gallatin Field and are used to determine whether airport costs are being recovered through rates and charges. Airlines in particular are sensitive to cost allocations, and generally demand allocation of costs to agreed upon cost centers when negotiating operating agreements and committing to capital improvements paid from airport revenues. The current Airline Operating Agreement has a 20 year term expiring in 1998. (20 years after terminal occupancy). For the purposes of this report, the following definitions apply:

\* <u>Airport Administration</u> includes airport administrative income and costs not allocable directly to a cost center. Included in this are the Airport Administration salaries, Tax Revenues and Interest Revenue.

\* <u>Reimbursed expenses</u> includes the costs associated with providing services not covered by Operating Agreements or leased to the airlines or other airport tenants.

\* <u>Airside (Airfield) Facilities</u> includes the land, the runways, taxiways, aprons, ramps, lights, radio aids, navigational aids and all conveniences for flying, landing and take-off of aircraft. Aircraft Rescue and Fire Fighting (ARFF) costs are included in the Airside facilities definition.

\* <u>Passenger Terminal Facilities</u> includes all passenger terminal building space, terminal access roads, and terminal parking areas.

\* General Aviation and Commercial Facilities includes hangars, buildings, land, ground sites and other facilities used for aeronautical purposes as well as buildings, land, ground sites and other facilities used for industrial or commercial purposes, including roadways and other facilities solely serving such areas.

# Historical Income and Expenses

Using the past six fiscal years financial reports, and the FY 1993 Budget, excluding Federal Grants, income and 0 & M expenses have been allocated to cost centers as shown in Tables 6-1 (Income) and 6-2 (Expenses):

# Historical Allocation of Administrative Cost to Cost Centers

The results of allocating Administrative costs to the Airside, GA/Commercial, and Terminal Cost Centers for FY 1987 through FY 1993 is shown in Table 6-3.

The purpose of the table and allocation is not to determine whether a particular class of airport tenant is paying their way, but to compare income with expenses, and to develop leasing policies so that sufficient funds are available to fund needed airport improvements. kcalc\bzn\Tableó-1

# TABLE 6-1 HISTORICAL INCOME (Fiscal Year 1987-1993)

	INCOME	FY 1987	FY 1988	FY 1989	FY 1990	FY 1991	FY 1992	FY 1993
	ort Administration					*********	*********	
Taxes		\$140,400	\$149,471	\$146,267	\$157,431	\$20,375	\$10,832	\$0
Inter	rest		\$83,856	\$153,493	\$284,112	•	\$171,971	\$147,640
Nisc	ellaneous Revenue	• 	\$31,757	\$10,314	·	\$13,740	\$7,253	\$0
Admii	nstration Totals	\$218,215	\$265,084	\$310,074	\$441,543	 \$259,093	 \$190,056	 \$147,640
2. Reimt	bursed Expenses							
Misc	ellaneous Revenue (Capital Improvemen	t Fund)						\$2,057,951
Reim	bursed Expense Totals	\$0	 \$0	\$0	\$0	 \$0	\$0	\$2,057,951
	ide Facilities							
	ine Landing Fees (Major Carriers)	\$237,439	\$232,647	\$231,204	\$239,506	\$249,576	\$263,678	\$263,858
Land	ing Fees (Commuter & Other)			\$32,404	\$28,695	\$29,302	\$30,321	*\$29,934
Fuel	Flowage	\$9,465	\$8,707	\$8,402	\$8,399			\$9,250
Tied	own Fees	\$2,193	\$2,451	\$2,780	\$3,236	\$3,746	\$3,240	\$3,160
/ Farm	Income	\$1,167	\$1,738			\$3,152	\$4,137	
Water	r & Sewer Land Rental Charges	\$2,415	\$2,100	\$1,988	\$1,950	\$1,800	\$2,650	\$3,600 
Airs	ide Totals	\$252,679	\$247,643	\$279,365	\$284,910	\$296,655	\$314,592	\$313,802
4. Gene	eral Aviation/Commercial Facilities							
01d	Terminal & FSS Rent	\$47,791	\$43,054	\$41,704	\$60,345	\$61,424	\$57,846	\$61,410
FAA	Sector Field Office				\$3,754	\$15,016	\$15,016	\$15,010
FBO	Building Lease	\$17,615	\$17,615	\$17,615		\$17,315	\$17,315	\$17,61
Hang	gar Rents	\$4,800	\$4,820		\$4,820		\$4,690	•
Grou	und Leases (FBO & T-Kangar)	\$22,563	\$27,808	\$26,743	\$29,499	\$32,597	\$36,940 	\$37,17
GA/C	Commercial Totals	\$92,769	\$93,297	\$91,072	\$115,733	\$131,352	\$131,807	\$135,53
	senger Terminal Building Facilities							
Airl	line Rent	\$198,397			\$239,582			\$271,53
	tal Cars	\$194,874						
Park	-	\$47,655	\$55,829	\$55,188	\$59,085	\$70,012	\$102,683	
	turant & Lounge		\$13,808	\$11,938	\$11,479	\$13,644	\$14,400	\$14,50
	t Shop	\$6,292	\$6,195	\$6,477	\$6,753	\$7,639	\$7,655	\$10,25
	ertising	\$11,255	\$11,555	\$10,545	\$10,070	\$10,655	\$22,355	\$22,36
Misc	cellaneous (Phone, Gamas, etc.)	\$19,832		\$20,051				
Pass	senger Terminal Totals	\$487,097					\$844,387	\$850,09
TOTA	AL INCOME (Excluding FAA Grants)			\$1,285,018				
Faa	Grants			\$1,609,465				
TOTA	AL INCOME (Including FAA Grants)	#1 504 400	\$1,199,785	+2 004 402				

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## TABLE 6-2 HISTORICAL OPERATIONS AND MAINTENANCE EXPENSES (Fiscal Year 1987-1993)

	EXPENSES	FY 1987	FY 1988	FY 1989	FY 1990	FY 1991	FY 1992	FY 1993
1.	Airport Administration							
	Salaries & Benefits	\$40,209	\$49,290	\$56,135	\$59,543	\$77,378	\$89,021	\$100,624
	Legal and Audit	\$8,948	\$7,512	\$7,644	\$10,682	\$7,285	\$4,675	\$10,750
	Board and Office Expenses	\$14,288	\$19,351	\$13,601	\$16,998	\$17,747	\$12,283	\$15,171
	Adminstration Totals	\$63,446	\$76,154	\$77,381	\$87,223	\$102,411	\$105,984	\$126,545
2.	Reimbursed Expenses							
	Miscellaneous Expense							
	Reimbursed Expense Totals	 \$0	\$0	 \$0	 \$0	 \$0	\$0	\$0
3.	Airside Facilities						a.	
	Salaries & Benefits	\$78,591	\$96,340	\$109,719	\$116,380	\$151,240	\$173,996	\$196,674
	ARFF & Maint. Bldg. O & M	\$2,457	\$3,097	\$3,089	\$2,997	\$3,605	\$3,631	\$4,281
	Equipment 0 & M	\$11,958	\$15,149	\$26,334	\$34,509	\$38,061	\$31,066	\$42,55
	Tield Maintenance	\$7,561	\$6,775	\$9,669	\$5,920	\$10,261	\$11,250	
	Ĵtilities	\$12,424	\$14,689	\$13,971	\$13,746	\$15,639	\$16,951	\$19,50
1.27	Insurance	\$19,230	\$18,902	\$13,104	\$12,806	\$12,140	\$11,938	\$15,50
	Miscellaneous Airside Expenses	\$3,788	\$2,622	\$3,885	\$5,320	\$11,854	\$8,838	\$10,40
	Airside Totals	\$136,009	\$157,573	\$179,771	\$191,678	\$242,800	\$257,670	\$298,04
4.	General Aviation/Commercial Facilities							
	Salaries & Benefits	\$14,622	\$17,924	\$20,413	\$21,652	\$28,138	\$32,373	\$36,59
	Old Term. & FAA Sector Bldg. O & M	\$2,457	\$3,097	\$3,089	\$2,997	\$3,605	\$3,631	\$4,28
	Utiltities	\$4,577	\$5,412	\$5,147	\$5,064	\$5,762	\$6,245	\$7,18
	Insurance	\$2,404	\$2,363	\$1,638	\$1,601	\$1,518	\$1,492	\$1,93
	GA/Commercial Totals	\$24,059	\$28,795	\$30,287	\$31,314	\$39,022	\$43,741	\$49,99
5.	Passenger Terminal Building Facilities							
	Salaries & Benefits	\$49,348	\$60,493	\$68,893	\$73,076	\$94,964	\$109,253	\$123,49
	Terminal Building D & M	\$19,653	\$24,774	\$24,710	\$23,975	\$28,842	\$29,048	\$34,25
	Utiltities	\$47,082	\$55,662	\$52,941	\$52,090	\$59,262	\$64,235	\$73,92
	Insurance	\$26,442	\$25,990	\$18,018	\$17,608	\$16,693		\$21,31
	Miscellaneous Terminal Expenses	\$1,500	\$12,525	\$11,506 	\$4,815	\$17,500	\$10,830	\$10,62
- - x	Passenger Terminal Totals	\$144,024	\$179,444	\$176,069	\$171,564	\$217,262	\$229,780	\$263,60
)	TOTAL EXPENSES (Excluding Capital	<b>\$367,538</b>	\$441,966	\$463,507	\$481,778	= \$601,494	\$637,175	\$738,19
	Improvements and Debt Retirement)	40013000	00111114	4100,007	+101 1770	+001 (1) 1	1001 1110	21.00317

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# TABLE 6-2 (Continued) HISTORICAL OPERATIONS AND MAINTENANCE EXPENSES (Fiscal Year 1987-1993)

EXPENSES	FY 1987	FY 1988	FY 1989	FY 1990	FY 1991	FY 1992	FY 1993
Brought Forward from Preceding Page TOTAL EXPENSES (Excluding Capital Improvements and Debt Retirement)	\$367,538	\$441,966	\$463,507	\$481,778	\$601,494	\$637,175	\$738,194
TOTAL INCOME (Excluding FAA Grants)	\$1,050,760	\$1,190,593	\$1,285,018	\$1,494,831	\$1,371,722	\$1,480,842	\$3,505,024
SURPLUS AUTHORITY FUNDS AVAILABLE FOR CAPITAL IMPROVEMENTS & DEBT RETIREMENT	\$683,222	\$748,627	\$821,511	\$1,013,053	\$770,228	\$843,667	\$2,766,830
FAA Grants	\$533,738	\$9,192	\$1,609,465	\$211,000	\$572,329	\$267,786	\$1,857,520
TOTAL SURPLUS FUNDS AVAILABLE (Including FAA Grants)	\$1,216,960	\$757,819	\$2,430,976	\$1,224,053	\$1,342,557	\$1,111,453	\$4,624,350
Capital Improvements							
							A 18 . AN
Administration	\$6,253						
Airside	\$6,996	\$10,225	\$4,773	\$27,424	\$25,163	\$88,938	\$24,00
Airside ∌A and Commercial		\$10,225 \$24,386			\$25,163 \$13,636	\$88,938 \$35,824	\$24,00 \$35,00 \$3,678,25
Airside	\$6,996 \$17,026 \$14,595 \$515,229	\$10,225 \$24,386 \$32,992	\$4,773 \$27,721 \$3,785	\$27,424 \$119,402 \$21,607 \$398,759	\$25,163 \$13,636 \$18,146 \$551,769	\$88,938 \$35,824	\$24,00 \$35,00 \$3,678,25
Airside )A and Commercial Passenger Terminal	\$6,996 \$17,026 \$14,595	\$10,225 \$24,386 \$32,992 \$73,350	\$4,773 \$27,721 \$3,785	\$27,424 \$119,402 \$21,607	\$25,163 \$13,636 \$18,146 \$551,769	\$88,938 \$35,824 \$250,610 \$313,819	\$35,00 \$3,678,25 \$576,17
Airside "À and Commercial "Passenger Terminal FAA Participating Projects	\$6,996 \$17,026 \$14,595 \$515,229	\$10,225 \$24,386 \$32,992 \$73,350	\$4,773 \$27,721 \$3,785 \$1,697,690	\$27,424 \$119,402 \$21,607 \$398,759	\$25,163 \$13,636 \$18,146 \$551,769	\$88,938 \$35,824 \$250,610 \$313,819	\$24,00 \$35,00 \$3,678,25 \$576,17
Airside Airside Aassenger Terminal FAA Participating Projects Capital Improvement Totals Debt Retirement  Montana Aeronautics Division Loans	\$6,996 \$17,026 \$14,595 \$515,229  \$560,099 \$30,768	\$10,225 \$24,386 \$32,992 \$73,350  \$158,610 \$30,132	\$4,773 \$27,721 \$3,785 \$1,697,690 \$1,796,251 \$22,930	\$27,424 \$119,402 \$21,607 \$398,759  \$575,989	\$25,163 \$13,636 \$18,146 \$551,769  \$609,783	\$88,938 \$35,824 \$250,610 \$313,819  \$689,191	\$24,00 \$35,00 \$3,678,25 \$576,17  \$4,373,42
Airside Airside Passenger Terminal FAA Participating Projects Capital Improvement Totals Debt Retirement Montana Aeronautics Division Loans 1974 Series Bonds	\$6,996 \$17,026 \$14,595 \$515,229  \$560,099 \$30,768 \$57,634	\$10,225 \$24,386 \$32,992 \$73,350 \$158,610 \$30,132 \$44,800	\$4,773 \$27,721 \$3,785 \$1,697,690 \$1,796,251 \$22,930 \$42,400	\$27,424 \$119,402 \$21,607 \$398,759 \$575,989 \$23,475	\$25,163 \$13,636 \$18,146 \$551,769  \$609,783 \$23,435	\$88,938 \$35,824 \$250,610 \$313,819  \$689,191 \$23,348	\$24,00 \$35,00 \$3,678,25 \$576,17  \$4,373,42 \$23,71
Airside Airside Aassenger Terminal FAA Participating Projects Capital Improvement Totals Debt Retirement  Montana Aeronautics Division Loans	\$6,996 \$17,026 \$14,595 \$515,229  \$560,099 \$30,768	\$10,225 \$24,386 \$32,992 \$73,350  \$158,610 \$30,132 \$44,800	\$4,773 \$27,721 \$3,785 \$1,697,690 \$1,796,251 \$22,930 \$42,400	\$27,424 \$119,402 \$21,607 \$398,759 \$575,989 \$23,475	\$25,163 \$13,636 \$18,146 \$551,769  \$609,783 \$23,435	\$88,938 \$35,824 \$250,610 \$313,819  \$689,191 \$23,348	\$24,00 \$35,00 \$3,678,25 \$576,17 \$4,373,42 \$23,71 \$227,21
Airside Airside Passenger Terminal FAA Participating Projects Capital Improvement Totals Debt Retirement Montana Aeronautics Division Loans 1974 Series Bonds	\$6,996 \$17,026 \$14,595 \$515,229  \$560,099 \$30,768 \$57,634	\$10,225 \$24,386 \$32,992 \$73,350 \$158,610 \$30,132 \$44,800 \$182,508	\$4,773 \$27,721 \$3,785 \$1,697,690 \$1,796,251 \$1,796,251 \$22,930 \$42,400 \$181,108	\$27,424 \$119,402 \$21,607 \$398,759 \$575,989 \$23,475 \$224,393	\$25,163 \$13,636 \$18,146 \$551,769  \$609,783 \$23,435 \$222,440	\$88,938 \$35,824 \$250,610 \$313,819  \$689,191 \$23,348 \$225,160 	\$24,00 \$35,00 \$3,678,25 \$576,17  \$4,373,42 \$23,71 \$227,21 
### <sup>a</sup>c\bzn\Table6-1

### TABLE 6-3 HISTORICAL ALLOCATION OF ADMINISTRATIVE COSTS TO COST CENTERS OPERATION & MAINTENANCE COST WITHOUT CAPITAL IMPROVEMENTS FY 1987 THRU FY 1993

	Budgeted	Budgeted	Budgeted Cost Center	Budgeted Surplus
	Unallocated	Allocated Costs	Income	(Deficit)
Cost Center	Costs			
1. FY 1987				
Administration	\$63,446		\$218,215	\$218,215
Reimbursed Expense	\$0	\$0	\$0	\$0
Airside	\$136,009	\$164,386	\$252,679	\$88,293
GA/Commercial	\$24,059	\$29,079	\$92,769	\$63,690
Terminal	\$144,024	\$174,073	\$487,097	\$313,024
FY 1987 Totals	\$367,538	\$367,538	\$1,050,760	\$683,222
2. FY 1988				
 Administration	\$76,154		\$265,084	\$265,084
Reimbursed Expense	\$0	\$0	\$0	\$0
Airside	\$157,573	\$190,376	\$247,643	\$57,267
GA/Commercial	\$28,795	\$34,789	\$93,297	\$58,508
	\$179,444	\$216,800	\$534,569	\$367,769
)Terminal	÷1/7,999			
Y 1988 Totals	\$441,966	\$441,966	\$1,190,593	\$748,627
3. FY 1989				
Administration	\$77,381		\$310,074	\$310,074
Reimbursed Expense	\$0	\$0	\$0	\$0
Airside	\$179,771	\$215,797	\$279,365	\$63,568
GA/Commercial	\$30,287	\$36,356	\$91,072	\$54,716
Terninal	\$176,069	\$211,353	\$604,507	\$393,154
1211011101				
FY 1989 Totals	\$463,507	\$463,507	\$1,285,018	\$821,511
4. FY 1990				
Administration	\$87,223		\$441,543	\$441,543
Reimbursed Expense	\$0	\$0	໌\$Q	\$0
Airside	\$191,678	\$234,051	\$284,910	\$50,859
GA/Commercial	\$31,314	\$38,236	\$115,733	\$77,497
Terminal	\$171,564	\$209,491	\$652,645	\$443,154
FY 1990 Totals	\$481,778	\$481,778	\$1,494,831	\$1,013,053
5. FY 1991				
	#100 #11		\$259,093	\$259,093
Administration	\$102,411	\$0	≠237,075 \$0	\$0
Reimbursed Expense	\$0		\$296,655	\$4,033
Airside	\$242,800	\$292,622		\$84,323
GA/Commercial	\$39,022	\$47,029	\$131,352 \$494,422	\$422,779
Terminal	\$217,262	\$261,843	\$684,622 	
FY 1991 Totals	\$601,494	\$601,494	\$1,371,722	\$770,228

### TABLE 6-3 (Continued) HISTORICAL ALLOCATION OF ADMINISTRATIVE COSTS TO COST CENTERS OPERATION & MAINTENANCE COST WITHOUT CAPITAL IMPROVEMENTS FY 1987 THRU FY 1993

Cost Center	Budgeted Unallocated Costs 	Budgeted Ailocated Costs 	Budgeted Cost Center Income	Budgeted Surplus (Deficit) 
6. FY 1992				
 Administration Reimbursed Expense	\$105,984	\$0	\$190,056 \$0	\$190,056 \$0
Airside GA/Commercial Terminal	\$257,670 \$43,741 \$229,780	\$309,081 \$52,468 \$275,626	\$314,592 \$131,807 \$844,387	\$5,511 \$79,339 \$568,761
FY 1992 Totals	\$637,175	\$637,175	\$1,480,842	 \$843,667
7. FY 1993				
Administration Reimbursed Expense Airside	\$126,545 \$0 \$298,043	\$0 \$359,706	\$147,640 \$2,057,951 \$313,802	\$147,640 \$2,057,951 \$-45,904
GA/Commercial Terminal	\$49,998 \$263,608 	\$60,342 \$318,146	\$135,537 \$850,094 	\$75,195 \$531,948 
Y 1993 Totals	\$738,194	\$738,194	\$3,505,024	\$2,766,830

Note: Administrative costs allocated in direct proportion to cost center costs less reimbursed costs. Reimbursed costs are reimbursed without any allocation of administrative costs.

### IV. RECOMMENDED DEVELOPMENTS

### General

Identified in Table 6-4 (Airport Capitol Improvement Program) are the major developments as outlined in Chapter 4 (Facility Requirements) and Chapter 5 (Terminal Area Facility Requirements). The majority of the items listed are necessary to maintain the airport's existing facilities in operable condition.

### Five Year Capital Improvement Program (1993-1997)

The primary concerns of the Five Year Capitol Improvement Program are to address the terminal needs and complete the Environmental Assessment regarding Runway 21 for future expansion of this runway. The 1992 program included the following items:

Construction of acceleration/deceleration lanes at the intersection of the airport access road and Old Highway 10 to include bituminous paving, roadway signing and striping, lighting, and other incidental items.

Modify or install approximately 30 runway and taxiway guidance signs.

Construct and pave approximately 540 S.Y. of parking apron complete with fencing and aircraft tiedowns.

Complete safety area grading including required storm drainage structures.

Install five vertical pivot gates complete with necessary fencing.

Construct and pave approximately 1,000 S.Y. of parking lot adjacent to an existing car wash.

The Federal A.I.P. law was extended for one year in 1992. It is anticipated that there will be sufficient entitlement funds available for terminal construction of the allowable public use areas. It is anticipated that Phase I of the Terminal Expansion will be completed during 1993 and 1994 under a multi year grant. The required environmental documents for the future expansion of Runway 3-21 will also be completed during FY 1993 and 1994. Land Acquisition for Runway 3-21 is programmed in FY 1995.

Phase II terminal expansion will complete the Five Year Capital Improvement Program in FY 1997.

### Medium Range Capitol Improvements (1998-2002)

The Medium Range Capital Improvements are programmed to include Phase III terminal expansion and the modifications to the terminal apron area to complete the center pier expansion. The replacement of the Airport's broom truck and Walters ARFF truck and other incidental vehicle purchase is also planned during this portion of the planning period. The first phase of Runway 3-21 development (extend to 4400 ft) will also be completed during the medium range planning period. The expansion to the fire station is also included in this planning period.

The Airport Authority should review the forecast enplanements developed in this plan before constructing Phase III of the terminal expansion. Actual enplanements should be compared to the forecast numbers and a needs assessment completed to justify the project. If it is found that Phase III is to be delayed into the future, the Passenger Facility Charge Plan should be reviewed and amended as necessary.

### Long Range Capital Improvements (2003-2012)

The Long Range Capitol Improvements Program includes a building addition to the maintenance building. Expansion to the terminal area apron, Runway 12-30 and Runway 3-21 area also planned to be completed during the long range planning period. The remaining items of improvements include the rehabilitation of runways, taxiways, access road and tiedown aprons.

Table 6-4 is a complete list and preliminary cost estimate of the recommended improvements for the planning period. The cost estimates have been completed based on 1992 dollars and increased at an inflation rate of 4% per year to the year the improvements are to be completed.

Table 6-5 is the summary of the twenty year development schedule. The summary estimates A.I.P. entitlements based on the forecast enplanements developed in Chapter 2. The schedule maximizes the use of A.I.P. entitlements and includes P.F.C. funding of the terminal building expansion. Construction costs are as presented in Table 6-4.

### TABLE 6-4 AIRPORT CAPITAL IMPROVEMENT PROGRAM (1993-2012)

### ASSUMES 1992 CONSTRUCTION COSTS PLUS 4% INFLATION

### COST PHASE I 1993-1997 Runway 3-21 Environmental Assessment Ś 30,000.00 1. \* \$5,022,000.00 Phase I Terminal Expansion 2. \* \$ 400,000.00 Runway 3-21 Land Acquisition 3. \$3,129,000.00 Phase II Terminal Expansion 4. \$8,581,000.00 SUBTOTAL PHASE I COST PHASE II 1998-2002 300,000.00 \$ Replace Snow Plows #5 and #6 1. \$ 525,000.00 2. Runway 3-21 Construction \$ 210,000.00 Front End Loader/Ramp Plow 3. \* \$3,464,000.00 Phase III Terminal Expansion 4. 370,000.00 Terminal Apron Expansion (Asphalt) \$ 5. Ś 593,000.00 Fire Station Expansion 6. \$ 235,000.00 Front End Loader 7. \$5,697,000.00 SUBTOTAL PHASE II COST PHASE III 2003-2012 \$3,225,000.00 1. Terminal Apron Expansion \$ 750,000.00 2. Expand Maintenance Building \$2,325,000.00 Access Road and Storm Drainage Improvements 3. \$2,185,000.00 Overlay Taxiway System 4. \$1,350,000.00 Overlay Runway 12-30 5. \$ 950,000.00 Develop Runway 3-21 to BII Standards 6. \$2,745,000.00 Extend Runway 12-30 to 10,500 7... \$2,370,000.00 Extend Parallel Taxiway 8. \$15,900,000.00 SUBTOTAL PHASE III \$30,178,000.00 TOTAL ESTIMATED COSTS OF PROJECT

\* Note:

Phase I Terminal expansion includes \$100,000 for PFC application and bonding costs.

Runway 3-21 land acquistion requires AIP Discretionary Funds.

Phase III Terminal expansion includes \$35,000 for bonding costs.

6-20

TABLE

# TWENTY YEAR DEVELOPMENT SCHEDULE

## DEVELOPMENT SCHEDULE MAXIMIZES THE AIP ENTITLEMENTS Assumes 1992 Construction Costs - Plus 4.0% Inflation

PROJECT DESCRIPTION	RUMMAY 3-21 ENVIRONMENTAL ASSESSMENT	PHASE I TERMINAL EXPANSION	* RUMMAY 3-21 LAND ACOUISITION		PHASE II TERMINAL EXPANSION		DEVELOP 3-21 TO 80% OF BII STANDARDS	FRUNI END FUNDER/ KHIL FLUM		PHASE III JERMINAL EXPANSIUN TERMINAL APPINIEYPANSINN (ASPHALT)	ILINIIMTE DI MUN EM FRIJIMI MINI NIMI PILIN FINE ATATICHI EVDANANTINI	FIRE SIGNIUN EXPENSION	FRONT END LUADER/RAMP PLUM			TERMINAL APRON EXPANSION (CONCRETE)	EXPAND MAINTERANCE BUILDING	EXPAND TERMINAL ACCESS ROAD & G.A. APRON	DEVELOP ACCESS ROAD TO SECONDARY STANDARDS	MODIFY STORM DRAINAGE HANGAR & FUEL FARM AREAS		overlay taxjuay system	OVERLAY RUNWAY 12-30	DEVELOP 3-21 TO BII STANDARDS	EXTEND 12-30 TO 10,500	EXTEND PARALLEL TAXIMAY			
AIP BALANCE	101,656 825,480 1,556,245		801,000	1,632,091		623,040	1,075,439	880,437	1,843,196	197,811		684,585	473,085	1,526,475	2,612,781	829,502	1,306,639	399.192	-		1,617,160	901,545	970,345	1,432,061	311,192	-439,261	•		
sponsor Share	3,000	644,399	40,000		85,727	30,000	52,500			100,000			23,500			322,500	75,000	232,500				218,500	135,000	95,000	274,500	237,000		2,628,426	
PFC FUNDING		2,000,000			550,000					730,000	000,016																	3,650,000	
AIP SHARE	27,000	2,377,601	360,000		2,493,273	270,000	472,500	189,000		2,634,000		533,700	211,500			2,902,500	675,000	2.092.500				1,966,500	1,215,000	855,000	2.470.500	2,133,000	•	23,878,574	
PROJECT COST	30.000	5,022,000	400,000		3,129,000	300,000	525,000	210,000		3,464,000	3/0,000	593,000	235,000			3,225,000	750,000	2.325,000				2,185,000	1,350,000	950,000	2.745.000	2,370,000		30,178,000 23,878,574	
est enp Income	723,824 757.765	821,356	801,000	831,091	861,182	893,040	924,899		956,757	988,616		1,020,474		1,053,390	1,086,306	1,119,221	1.152.137	1,185,053			1,217,969	1,250,884	1,283,800	1,316,716	1.349.632	1,382,547			
EST CY PASS'GERS	141,898 153.812	150,000	155,635	161,270	167,236	173,202	179,168		185,134	191,100		197,264		203,428	209,592	215,756					234,248	240,412	246,576	252,740	258,904	265,068			
FISCAL YR END	1992 1993	1994	1995	1996	1997	1998	1999		2000	2001		2002		2003	2004	2005	2006	2007			2008	2009	2010	2011	2012	2013		TOTALS	

Revised: March 3, 1993 1994 PFC Funds include \$100,000 for PFC Application and Bonding Costs 2001 PFC Funds include \$35,000 for Bonding Costs \* FOR THIS ITEM TO BE COMPLETED AIP DISCRETIONARY FUNDS ARE NECESSARY

### ECONOMIC FEASIBILITY

### Federal Funding

### FAA Enplanement Funds

As illustrated in Table 6-5, construction projects have been scheduled to maximize the use of FAA entitlement funds.

FAA discretionary funds may be available for future airside security, safety and runway/taxiway extension or overlay projects. However, the availability of discretionary funds does not affect financial feasibility, it only affects project scheduling in that projects can be accelerated if discretionary funds are available.

The economic analysis also assumes current FAA assistance programs will be extended by future federal legislation. The FAA Trust Fund has been in existence for 20 years, and given the demands for increases in airport capacity over the next 20 years, it is expected the FAA programs will continue.

### Passenger Facility Charges

The Airport Authority has determined that Passenger Facility Charges will be used to pay the local matching share of the proposed terminal expansion project, as well as the construction of the PFC eligible terminal areas, which are not eligible for FAA enplanement funds. The new AIP legislation has changed the fundability of terminal projects at non-HUB airports. Although the funding level has increased with the new bill the percentages listed above do not vary due to the limited amount of entitlements available to the airport.

Of the estimated 12.1 million dollar terminal building construction project, FAA entitlement funds will pay about 64% of the project cost and PFC funds about 30% of the cost. Local funds will pay 6% of the terminal building cost for those areas, which are not eligible for AIP Enplanement or PFC funding.

Based on 65% of the enplaned passengers paying a \$3.00 fee, and using the lower limit of projected passenger enplanements, Passenger Facility Charges will be required for a period of about 15 years.

### Revenue Bond Issues

Discussions with bond underwriters indicate that Revenue Bond Issues repaid from the Gross Revenues of the Authority are a viable means of financing the airport share of the terminal construction cost, including that portion which will be financed with annual PFC funding.

Due to the fact that PFC's are new, and few, if any, bond issues have been sold where only PFC funds have been pledged to retire a bond issue, Bond Underwriters are not recommending a Bond Issue which would be repaid solely by PFC funds.

The 1976 Bond Resolution permits the Authority to issue additional Revenue Bonds to pay for costs or improvement, reconstruction or expansion of the Airport. The 1976 Bond Resolution requires:

- 1. A certificate by a consulting engineer, stating that the additional funds plus funds on hand are sufficient to pay estimated cost of construction.
- A certificate by an airport consultant, stating that 2. the estimated new revenues during the first full fiscal year next following the date of issue of the additional Bonds and the estimated completion date on capital expenditures financed will equal either a) at least 130% of the total amount of principal and interest to become due during the same year on such outstanding Bonds and on the additional Bonds or b) in the event the Board of County Commissioners of Gallatin County by resolution covenant to levy a general tax on all taxable property in the County for payment of deficiencies in the net revenues pledged to the payment of the outstanding and additional Bonds and the electors of the County voting thereon, approve such resolution, at least 100% of the total amount of principal and interest to become due during the same year on such outstanding Bonds and on the additional Bonds.
- 3. A certificate signed by a certified public accountant, stating that net revenues of the then immediately preceding full fiscal year had been received in the amount required and that there are no deficiencies in any of the accounts of the Airport Fund.

Since Tax Backed Revenue Bonds are not anticipated, the Bond Coverage of 130% on both the 1976 and new Bond Issues will be required.

Bond underwriters have indicated that 20 year General Obligation Bonds would carry an interest rate of about 6.0%, and 20 year Airport Revenue Bonds an interest rate of about 7.5%. Bond Term affects interest rates slightly, with 10 year bonds bearing a rate of about 0.5 percent less than 20 year bonds, and 15 year bonds about 0.25 percent less. The difference in interest is somewhat deceiving. The true cost of borrowing includes underwriting and legal fees, therefore the interest rate differential narrows when underwriting and legal fees are considered. Far more important is the fact that total interest paid for a 10 year bond is much less than the interest paid over the life of 20 year bonds.

Several bond sale scenarios were looked at, including varying terms, total number of bond issues, the possibility of borrowing funds from the reserve fund and repaying with PFC funds after an initial Phase I Bond Issue, and combining the Bond Issue for Phase I and II.

Combining a Bond Issue for the Phase I and II Improvements (1993 and 1995), and having a second bond issue in 2001 for the Phase III Improvements is recommended for the following reasons:

- Combining the first two Bond Issues reduces underwriting, legal and administrative fees. Underwriting fees, depending on the size of the issue, will be 3 to 4%, and legal and administrative fees could be \$10,000 to \$20,000.
- 2. Use of a 15 year Bond in 1993 and a 10 year Bond in 2001 results in bond payments approximating estimated PFC income.
- 3. Total length of time to finance the projects with PFC funds was approximately 15 years in all scenarios.
- 4. Investment of bond proceeds required for Phase II will partially offset interest payments on the debt.

Table 6-6 illustrates the Recommended Bond Issue. An interest rate of 7.5% was used for the 10 year bonds in 2001 and 7.75% was used for the 15 year bonds in 1993. Excess funds from PFC revenues were invested at an interest rate of 4.0%.

The Bond Issues do not include funding of additional reserve funds or capitalization of interest. It is anticipated that current reserve funds will be reallocated to provide a one year's principal and interest reserve, and that capitalization of interest will not be required as PFC fund collection will start at about the same time Bonds are sold.

It should be noted that \$320,000 of PFC funding was projected to be used for Terminal Apron Improvements in 2001 when the terminal is expanded.

Use of PFC funds for the apron will not be required if: (1) estimated AIP enplanement income exceeds projections, or (2) AIP discretionary funds are available.

TABLE 6-6

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PROPOSED BOND ISSUES - PASSENGER TERMINAL ADDITIONS ESTIMATED DEBT RETIREMENT COSTS - 1993 BOND ISSUE 7.75% INTEREST RATE - 2001 BOND ISSUE 7.50% INTEREST RATE

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*** PFC BALAVCE	00	4,875 2,908 764 20,629 23,386	41,449 86,224 3,925 -3,940 4,277 4,277 4,277 4,277 53,733 53,733 53,733 53,733 640,426
TOTAL ALL BOND ISSUES	00	287,625 305,650 316,738 306,275 335,813	ά.
TOTAL Payment		5	142,500 138,000 143,500 148,250 152,250 152,250 155,500 195,500 182,750 182,750
JCT I ON Ue Interest Payment			82,500 73,500 68,250 68,250 48,000 38,250 25,500 12,750
PHASE III CONSTRUCTION 2001 BOND ISSUE IN'G PRIN'PAL INTE PAL PAYMENT PAY		14 581	60,000 60,000 80,000 90,000 130,000 170,000 170,000
PHASE 201 Remain'g Prin'pal			1,100,000 1,040,000 910,000 830,000 640,000 640,000 340,000 170,000 170,000
TOTAL	~ ~	287,625 305,650 316,738 306,275 335,813	332,250 317,913 270,013 257,225 264,438 264,438 264,438 264,713 259,988 268,713 259,988 268,713 259,988 2737,050 0 0
IRUCTION ISSUE INTEREST PAYMENT	00	197,625 190,650 181,738 171,275 160,813	132,913 132,913 105,013 92,225 79,438 49,988 33,713 17,050 0 0
Phase 1 and 11 construction 1993 Revenue Bond Issue Emain'g Prin'Pal Intere Rin'Pal Payment Payme	00	90,000 115,000 135,000 135,000	185,000 175,000 165,000 165,000 185,000 185,000 195,000 215,000 215,000 215,000 215,000 215,000 0 215,000 0 0
PHASE I 4 1993 Ri Remain'6 Prin'Pal		2,550,000 2,460,000 2,345,000 2,210,000 2,075,000	1,530,000 1,530,000 1,530,000 1,190,000 840,000 435,000 435,000 220,000 0 0 0 0
est pfc Income		292,500 303,488 314,477 326,110 337,744	349,378 349,378 349,378 372,645 396,665 396,665 396,665 408,704 420,724 420,724 420,724 420,724 420,724 420,724 420,724 480,803 480,903 490,903 400,704 400,704 403,704 400,70
EST CY PASS' GERS	141,898 153,812	150,000 155,635 161,270 167,236 173,202	179,168 179,168 191,100 197,264 197,592 209,592 209,592 215,756 221,920 228,084 234,248 234,576 234,412 246,576 258,904 258,904 258,904 258,904
FISCAL YR END	BUDG 92 BUDG 93	1994 1995 1996 1997	2001 2001 2002 2003 2005 2005 2005 2005 2005 2010 2010 2013 2013

\*\*\* Interest computed as 4% of previous year balance. Revised: 3/03/93

### Estimated Income and Expenses FY 1994 to FY 2013

The aviation forecasts in Chapter 2, along with current lease policies, provide the basis for estimating airport income through the study period. Historic expense data adjusted for the terminal building additions was used as the basis of projecting Operations and Maintenance costs (0 & M).

The 1976 Gallatin Field Airport Use Agreement and Lease of Premises with the Airlines serving the Airport will expire in 1998, 20 years after the present terminal building was occupied. Is has been assumed that the current airline operating agreement will be extended in more or less its current form for another 20 years in 1998 when it comes up for renewal and renegotiation. (Almost identical operating agreements are in place in Helena and Missoula, and rates at Butte are computed in a similar manner. Billings and Great Falls have somewhat different use agreements.)

This use agreement established weight - frequency formulas for the determination of airline landing fees. The airlines percent of landed weight is used to determine the airlines' share of facilities designed for air carriers and the airlines' percent of departures is used to determine the airlines' share of facilities used for general aviation.

For Airside Maintenance and Operation and Airside Capital Expense Items, the airlines share is determined by using the average percentage of departures and weight.

In the Terminal Cost Center, the airlines' share of debt retirement, maintenance and operations, and capital improvements is also based on a formula. This formula states that the airlines' percentage of the Terminal Cost Center is the total leased Airline Exclusive Use Space plus total based Airline Common Use Space, plus 25% of the public space, divided by the combined total of Airline, Revenue and Public Space.

Under the terms of the operating agreement, the Airlines have "budget approval" of expenses included in their rate base. The 1976 Bond Issue is included in the rate base. Subsequent bond issues will require Airline approval. (The airlines must be consulted prior to establishing a PFC, however airline approval is not required by the FAA to approve establishment of a PFC.)

In estimating costs, an inflation factor of 4.0% annually has been assumed. Since the Airline Rate Base is a function of costs, Airline Fees will generally increase as costs increase.

General Aviation and other income amounts are a function of growth in traffic in future years, as well as a function of future rates and charges negotiated by the Authority. Assumptions used to estimate these fees are discussed in the following sections.

### Projected Operation and Maintenance Expenses

Table 6-7 shows the Projected Operation and Maintenance Expenses for each cost center and allocates Administrative Expenses to the Reimbursed Expense, Airside, General Aviation/Commercial and Terminal Cost Centers in accordance with the Airline Operating Agreement and current accounting practices.

Reimbursed costs are not budgeted or anticipated during the study period. Reimbursed costs are one of the cost centers recognized by the Airline Operating Agreement.

The 1993 Budget was used as a basis for projecting Operations and Maintenance Costs. In 1995, when the first terminal addition will be occupied, in the Terminal Cost Center, non-labor costs were increased in direct proportion to the square footage increase. Labor costs were not increased in 1995, as Airport Management has determined the existing staff is capable of handling the added work without increasing staff. In 1997 and 2001, Terminal Cost Center costs including labor costs, were increased in direct proportion to the square footage as increased staff will be required when these additions are constructed.

An inflation rate of 4% per year was utilized to estimate 0 & M costs throughout the 20 year period.

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TABLE 6-7

GALLATIN FIELD TERMINAL ADDITION

# PROJECTED OPERATION AND MAINTENANCE EXPENSES

Four Percent (4.0%) Inflation

101AL 0 & M 005TS		738,194		874,702			_		-	-		1,453,375		-	1,634,850	_	1,768,253	-		1,989,044	2,068,606	2,151,350
ERS ** TERMINAL COSTS	276,876	278,874	290,029	391,348	407,002	525,642	546,667	568,534	591,275	761,231	791,680	823,347	856,281	890,532	926,154	963,200	1,001,728	1,041,797	1,083,469	1,126,807	1,171,880	1,218,755
COST CENTR GA/COMM COSTS	121,247	119,561	124,343	125,817	130,850	132,821	138,134	143,659	149,405	151,624	157,689	163,996	170,556	177,378	184,474	191,852	199,527	207,508	215,808	224,440	233,418	242,755
** Admin Allocated to Cost Centers ** Imbursed Airside Ga/Comm Term Costs Costs Costs C	325,187	339,759	353,349	357,537	371,839	377,440	392,537	408,239	424,569	430,873	448,108	466,032	484,673	504,060	524,222	545,191	566,999	589,679	613,266	637,797	663,309	689,841
** Admin Al Reimbursed Costs		0	0	8	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
T0TAL 0 & M C0STS	723,310	738,194	767,722	874,702	909,691	1,035,903	1,077,339	1,120,432	1,165,249	1,343,727	1,397,476	1,453,375	1,511,510	1,571,971	1,634,850	1,700,243	1,768,253	1,838,983	1,912,543	1.989.044	2,048,606	2,151,350
TERMINAL COSTS	215,358	211,426	219,883	304,950	317,148	419,658	436,445	453,903	472,059	622,809	647,721	673,630	700,575	728,598	757,742	788,052	819,574	852,357	886,451	921.909	958,785	761, 137
GA/COMM COSTS	94,308	90,644	94,270	98,041	101,962	106,041	110,282	114,694	119,281	124,053	129,015	134,175	139,542	145,124	150,929	156,966	163,245	169,775	176,565	183.628	190.973	198,612
AIRSIDE COSTS	252,935	257,585	267,888	278,604	289,748	301,338	313,392	325,927	338,964	352,523	366,624	381,289	396,540	412,402	428,898	446,054	463,896	482,452	501,750	521,820	542.693	564,400
ADMIN REIMBURSED COSTS COSTS	0	8	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0			. 8
ADMIN RE COSTS	160,709	178,539	185,681	193,108	200,832	208,865	217,220	225,909	234,945	244,343	254.117	264.281	274,853	285,847	297,281	309.172	321,539	334.400	347.776	341,487	376, 155	391,201
				Note 1		Note 2				Note 3												
FISCAL YR END	BUDG 92	BUDG 93	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2002	2010	2011	2012	2013

\*\* Administrative costs allocated in direct proportion to cost center costs less reimbursed costs.

Reimbursed costs are reimbursed without any allocation of administrative costs.

Note 1: Terminal Cost Center Budget increased 38.7%, increase in Revenue and Public Area square footage = 71.1% Note 2: Terminal Cost Center Budget increased 32.3%, increase in Revenue and Public Area square footage = 27.2% Note 3: Terminal Cost Center Budget increased 31.9%, increase in Revenue and Public Area square footage = 26.7%

Center Pier First Floor area excluded from rate base computations.

Revised: 3/03/93

### Debt Retirement and Capital Improvement

Table 6-8 shows the Allocation of Debt and Capital Improvements to Cost Centers.

The 1976 Bonds and the 1985 Montana Division of Aeronautics Loans have been included in the Airlines and GA rate bases in accordance with the Airline Operating Agreement.

The 1993 and 2001 Bond Issues have been allocated to a Passenger Facility Cost Center and not included in the Airlines Rate Base.

Capital Improvements have been allocated to each cost center and an "Unallocated Capital Cost" center. The Unallocated Capital Improvements are those which are not included in the Airline or GA rate bases.

During the past five years, as the reserve fund size has increased to over three million dollars, most non-AIP Capital Improvement Projects have been excluded from the rate base and have been financed almost exclusively from interest on the reserve funds. Some AIP projects have also been excluded from the rate bases.

The Bond Reserve fund required by the 1976 Bond Resolution is equal to half the bond and principal payments due for the year plus the maximum payment due.

In order to be in compliance with Airport Bond Resolutions, the Minimum Bond Reserve will be approximately as follows:

FY	1993	through	FY	2000	\$ 8	850,000
FY	2001	through	FY	2008	\$ 6	690,000
		through			\$ 3	300,000

Total Capital Improvement Costs, excluding Federal Participation during the period FY 1987 through FY 1993, have been:

Total Capital Improvement Excluding Federal Funds								
AIP Projects	Non-AIP							
51,523	44,870							
7,335	85,260							
169,769	98,561							
39,876	177,230							
55,177	58,139							
6,079	325.,046							
40,000	141,000							
52,823	132,872							
	Excluding Federa AIP Projects 51,523 7,335 169,769 39,876 55,177 6,079							

During the study period, 1993 through 2013, \$2,459,928 is required to match federal funds. Excluding the \$705,128 required for the terminal building project, the average amount required over the study period is \$100,000 per year. From FY 2000 through FY 2013, the average is \$128,000 per year.

The following assumptions were used to estimate and allocate Capitol Improvement Costs:

- (1) The Airlines would permit inclusion of Air Carrier Air side costs in their rate base. These airside costs are scheduled in the year shown in Table 6-5.
- (2) A nominal \$10,000, with adjustments for inflation, has been included in the GA/Commercial Cost Center except in the years when major improvements are proposed in GA facilities. The local share of those improvements has been allocated to the "Unallocated Capital Improvements" cost center and will be paid from the Reserve Fund.
- (3) A similar assumption was made for the Terminal Cost Center. A nominal \$12,000, with adjustments for inflation, has been budgeted except in FY 2005 when major improvements to terminal access are completed.

In FY 1994, 1997 and 2001, local costs associated with the terminal expansion are included in the "Unallocated Capital Improvements" cost center and will be paid from reserve funds.

(4) The Unallocated Capital Improvements is based on a budget of \$100,000 per year with adjustments for inflation and the Capital Improvement Costs discussed above. \$100,000 was used as the base even though the average during the last seven years was distorted by FY 90, 92 and 93 expenditures.

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TABLE 6-8

## GALLATIN FIELD TERMINAL ADDITION

# ALLOCATION OF DEBT AND CAPITAL IMPROVEMENTI TO COST CENTERS

TOTAL CAP IMP	331,125 192,832	766,399	166,880	131,955	222,960	172,723	200,932	154,369	260,544	249,765	173,644	180,590	476,445	270,326	435, 639	211,265	438,215	470,774	332,644	521,650	494,036
*** Capital Improvement Cost Allocation *** rside Ga/Comm terminal Unalloc'to costs costs costs cap imp c	305,793 141,000	744,399	104,000	108,160	198,213	116,986	121,665	126,532	231,593	136,857	142,331	148,024	153,945	160,103	166,507	173,168	180,094	313,298	194,790	202,582	210,685
ement cost allocation terminal unallocato costs cap imp	20,524 11,832	12,000	12,480	12,979	13,498	14,038	14,600	15,184	15,791	16,423	17,080	17,763	0	19,212	19,981	20,780	21,611	22,476	23,375	24,310	25,282
ITAL IMPROVI Ga/Comm Costs	1,208 40,000	10,000	10,400	10,816	11,249	11,699	12,167	12,653	13,159	13,686	14,233	14,802	0	16,010	16,651	17,317	18,009	0	19,479	20,258	21,068
*** CAP AIRSIDE COSTS	3,600 0	0	40,000	0	0	30,000	52,500	0	0	82,800	0	0	322,500	75,000	232,500	0	218,500	135,000	95,000	274,500	237,000
** Total Payment	247,940 250,324	539,481	558,166	545,878	534,585	567,523	566,275	317,913	436,075	408,013	400,725	412,688	412,350	415,488	426,713	445,300	195,500	182,750			
COSTS ALLOCATED TO COST CENTERS GA/COMI TERMINAL PASS'GR COSTS COSTS FAC COST		287,625	305,650	316,738	306,275	335,813	332,250	317,913	436,075	408,013	400,725	412,688	412,350	415,488	426,713	445,300	195,500	182,750	-		
ocated to C Terminal Costs	180,128 181,768	182,856	183,376	183,312	182,648	185,368	187,220	-				2									
	8,543 8,668	8,732	8,736	0										2							
** DEBT AIRSIDE COSTS	59,270 59,888	60.268	60,404	45,828	45.662	46.342	46,805	0	ı												
lles Total Paynent	247,940 250,324	539.481	558,166	545,878	534,585	567.523	546.275	317.913	436.075	408,013	400.725	412,488	412.350	415.488	426.713	445.300	195,500	182.750			
Ment Schedu 2001 Bonds		0		0		• -			142 500	138.000	143.500	148 250	152,250	155,500	178,000	208 250	105 500	182 750	10110		
AEROVAUTICS LOANS AND BOND ISSUE REPAYMENT SCHEDULES 976 1/85 MDA 7/85 MDA 1993 2001 NDS LOAN LOAN BONDS BONDS P		287_625	305,650	316.738	30.4.275	335,813	337,250	317 913	793 575	270 013	757 225	077 107	240 100	259 988	24R 713	237 050	0006.07	2			
s and bond 7/85 MdA Loan	10,576 10,576	10.811	10.816	0																	
autics loan 1/85 mda Loan	12,204 12,383	12.475	12,480		3																
AEROW 1976 BONDS	225,160	228 570	229.220	229.140	228 210	715 710	201 102	070(107	2												
FISCAL YR END	BUDG 92 BUDG 93	000 F	1995	7001	1007	1000	0001	0000	1000	1002	2002	6002	1002	7000	2002	2006	0000	2002	0102	1102	2013

Note: 1994 Unallocated Capital Improvement Includes \$644,399 Payment from Reserve Fund for Terminal Building Addition Note: 1997 Unallocated Capital Improvement Includes \$ 85,727 Payment from Reserve Fund for Terminal Building Addition Note: 2001 Unallocated Capital Improvement Includes \$100,000 Payment from Reserve Fund for Terminal Building Addition Revised: 3/03/93

### Airside Revenues and Expenses

Table 6-9 summarizes Airside Revenue and Expenses.

Airline Landing Fee revenues are based on the current weight frequency percentages which are not expected to vary significantly throughout the study period.

Airline Financial Responsibility

A.C. Debt Retirement	92%
Maintenance and Operation	65%
G.A. Debt Retirement	378 *

 Not used in analysis as not applicable for proposed improvements.

GA Landing Fees have historically averaged 11% of Air Carrier fees, and this percentage was used throughout the study period.

GA Fuel Flowage, Tiedown Fees and Miscellaneous income was projected to increase at about one (1) percent a year throughout the study period. One percent a year was chosen because of the low growth rate projected for general aviation. No adjustment in rates was made. However, it has been some time since rates were adjusted, and Gallatin Field fuel flowage and tiedown fees are at the lower end of fees charged to General Aviation by Montana Air Carrier Airports. These fees are reviewed on a periodic basis by the Authority, and adjustments should be considered during the study period to keep GA fees in line with fees paid by Air Carriers.

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TABLE 6-9

### GALLATIN FIELD TERMINAL ADDITION PROJECTED AIRSIDE REVENUE AND EXPENSES (Four Percent Inflation)

AL TOTAL DE AIRSIDE DE COSTS					37 826,560 10 599,222 74 777,691 40 544,999			
TOTAL AIRSIDE REVENUE	315,500 311,252 334,121 366,319 333,070	370,55 370,55 398,73			616,037 452,210 581,174 429 340			
HISC INCOME	5,700 5,050 5,101 5,123	5,308 5,308 5,361	5,414	5,523 5,578 5,634	5,690 5,747 5,805 5,805	5,922	6,041 6,101 6,162	
GA TIEDOWN FEES	3,220 3,410 3,444 3,513 3,513	3,584 3,584 3,620	3,656	3,729 3,767 3,804	3,842 3,881 3,920 2,050	3,998 4,038	4,079 4,120 4,161	
ga Fuel Flowage	9,000 9,000 9,090 9,181 9,273	9,365 9,459 9,554	9,649	9,843 9,942 10,041	10,141 10,243 10,345	10,553	10,765 10,873 10,982	
GA/COMM LANDING FEES	30,848 29,934 31,364 31,224 31,224	31,608 34,901 37.680	30,357	37,960 33,321 34,654	59,099 42,844 55,605	57,785 53,501	52,395 67,053 66,269	
AJRLINE LANDING FEES	266,732 263,858 285,123 313,971 283,857 283,857	287,345 317,284 347.541	275,970 280,067	345,090 302,921 315,038	537,264 389,495 505,499	525,316 525,316 486,373	476,318 609,576 602,447	
TOTAL AIRSIDE DEBT	59,270 59,888 60,268 60,404 45,828	45,662 46,342 46,805	0					
TOTAL AIRSIDE CAP IMPR	3,600 0 40,000	30,000 52,500	000,640	82,800 0 0	322,500 75,000 232,500	218,500 135,000	95,000 274,500 237,000	5/73
TOTAL AIRSIDE O&M	325,187 339,759 353,349 357,537 371,839	377,440 392,537 408 239	424,569	448,108 466,032 484,673	504,060 524,222 545,191	589,679 589,679 613,266	1 637,797 91 2 663,309 27 3 689,841 23	0/C :D35/03
FISCAL YR END	BUDG 92 BUDG 93 1994 1995 1996	1997 1998 1900	2000 2001	2002 2003 2004	2005 2006 2006	2009 2009 2010	2011 2012 2013	N

GA/Commercial Revenue and Expenses

Table 6-10 shows projected General Aviation and Commercial Revenue and Expenses.

Revenue sources include the Old Terminal, FAA Sector and FBO building rentals, hangar rents and ground leases.

All of the Authority leases contain provisions for rate renegotiation, generally on a five year frequency.

Gallatin Field rates are at the low end of rates charged in the State, therefore, the Authority should review rates during the lease renegotiation periods and increase fees if appropriate.

The projections are based on a 5% fee increase every five years. In order to balance projected revenue with expenses, an increase of about 15% every five years would be required.

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TABLE 6-10 🔬

### GALLATIN FIELD TERMINAL ADDITION PROJECTED GA/COMMERCIAL REVENUE AND EXPENSES (Four Percent Inflation)

TOTAL GA/COMM COSTS	130,998 168,229	143,075 144,953 141,666	149,832 155,826 162,059	164,783 171,374 178,229 185,359	200,484 200,484 208,503 216,843 225,517 225,517 215,808	243,919 253,676 263,823
total Ga/Conn Revenue	157,999 146,337	147,135 147,135 147,135	154,492 154,492 154,492	154,492 162,216 162,216 162,216	162,216 162,216 170,327 170,327 170,327 170,327	170,327 178,844 178,844
ground Leases	37,100 37,170	37,200 37,200 37,200	39,060 39,060 39,060	39,060 41,013 41,013 41,013	41,013 41,013 43,064 43,064 43,064 43,064	43,064 45,217 45,217
HANGAR RENTS	4,621 4,620	4,620 4,620 4,620	4,851 4,851 4,851	4,851 5,094 5,094	5,094 5,094 5,348 5,348 5,348 5,348	5,348 5,616 5,616
FBD BUILDING LEASE	17,315 17,315	17,315 17,315 17,315	18,181 18,181 18,181	18,181 19,090 19,090 19,090	19,090 19,090 20,044 20,044 20,044	20,044 21,046 21,046
FAA Sector Office	36,450 25,808	26,000 26,000 26,000	27,300 27,300 27,300	27,300 28,665 28,665 28,665	28,665 28,665 30,098 30,098 30,098	30,098 31,603 31,603 31,603
old Terminal Rent	62,513 61,424	62,000 62,000 62,000	65,100 65,100 65,100	65,100 68,355 68,355 68,355	68,355 68,355 68,355 71,773 71,773 71,773 71,773	440 19,479 0 71,773 30,099 440 19,479 0 71,773 30,099 ,418 20,258 0 75,341 31,600 ,755 21,068 0 75,341 31,600 1; 3/03/93 Revenue increased five percent every five years
TOTAL GA/COMM DEBT	8,543 8,668	8,732 8,736 0				0 0 0 five perce
total Ga/Com Cap Impr	1,208 40,000	10,000 10,400 10,816	11,249 11,699 12,167 12,653	13,159 13,686 14,233 14,802	0 16,010 16,651 17,317 18,009	19,479 20,258 21,068 /93 e increased
TOTAL Ga/COMM D&M	121,247 119,561	124,343 125,817 130,850	132,821 138,134 143,659 149,405	151,624 157,689 163,996 170,556	177,378 184,474 191,852 199,527 207,508	224,440 224,440 233,418 242,755 Revised: 3/03/93 Note: Revenue i
FISCAL YR END	BUDG 92 BUDG 93	1994 1995 1996	1997 1998 1999 2000	2001 2002 2003 2004	2005 2006 2007 2008 2009	2011 2011 2013 Re Re

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### Terminal Revenue and Expenses

Table 6-11 shows projected Terminal Revenue and Expenses.

Airline rent was based on the Airline Operating Agreement, as follows:

- o 57% of the Terminal Debt (1976 Bonds) was included in airline rent.
- o The Airline percentage of O&M Costs and Capital improvement costs included in airline rent used in the analysis was:

56%	FY	1994		
48%	FY	1995		98
56%	FY	1999	-	2001
58%	FY	2002	-	13

The restaurant lounge income was projected to increase at about one (1) percent per year, following occupancy of their new quarters. This allows the concessionaire an adequate time to amortize the cost of the move and purchase of additional equipment.

The major revenue producers in the terminal are the rental car, other concessions and auto parking concessionaires. Revenue from these sources can be equated to an estimated amount of revenue per enplaned passenger.

The revenue projections use the following:

O <u>Rental Car Revenue</u> per enplaned passenger averaged about \$2.23 per passenger from FY 88 through FY 91. For FY 92 and FY 93, using current enplaned passenger estimates, the revenue per passenger will be about \$2.67.

The projected revenue is based on \$2.35 per passenger, with the rate adjusted annually at 2%. The rate increase is one-half the 4% rate estimated for inflation.

O Other Concession Revenue per enplaned passenger averaged about 33¢ from FY 87 through FY 91, and is estimated to average about 40¢ in FY 92 and FY 93.

The projected revenue is based on \$0.40 per enplaned passenger with the rate increased at 2% per year.

o <u>Car Parking Revenue</u> which averaged close to 48¢ per passenger in FY 88 through FY 91, has increased to about 74¢ per passenger in 1992 due to rate adjustments. Per passenger revenues are not as subject to inflationary pressure because parking rates are generally not adjusted on a frequent basis.

The projected car parking revenue is based on \$0.72 per enplaned passenger throughout the study period.

\calc\bzn\Tab6-6a.cal

TABLE 6-11

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### GALLATIN FIELD TERMINAL ADDITION PROJECTED TERMINAL REVENUE AND EXPENSES (Four Percent Inflation)

TOTAL TERMINAL	COSTS	477,528	472,474	484,885	587,204	603,293	721,788	746,074	770,354	606,459	777,022	808,103	840,427	874,044	890,532	945,366	983,181	,022,508	,063,408	,105,944	,150,182	,196,190	,244,037	
	revenue	711,784		815,076							1,127,600						1,394,240		-					
AUTO	PARKING	68,250	104,000	108,000	112,057	116,114	120,410	124,705				142,030 1											190,849 1	
MISC TERM & OTHER	CONCESS	40,267	61,040	61,200	63,499	65,798	68,232	70,666	73,101	75,535	77,969	80,484	82,999	85,514	88,028	90,543	93,058	95,573	98,088	100,603	103,118	105,633	108,148	
Rental 1 Car	CONS FEE	316,000	380,320	359,550	373,057	386,564	400,865	415,165	429,466	443,766	458,067	472,842	487,617	502,392	517,167	531,942	546,717	561,492	576,268	591,043	605,818	620,593	635,368	
CAFE	LOUNGE	13,500	14,500	14,790	17,748	17,925	18,105	18,286	18,469	18,653	18,840	19,028	19,219	19,411	19,605	19,801	19,999	20,199	20,401	20,605	20,811	21,019	21,229	
AIRLINE	RENT	273,767	271,534	271,536	281,858	289,581	346,458	358,115	431,398	339,617	435,132	468,700	487,448	506,945	516,509	548,312	570,245	593,055	616,777	641,448	667.106	693,790	721,542	•
TOTAL TERMINAL	DEBT	180,128	181,768	182,856	183,376	183,312	182,648	185,368	187,220	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
TOTAL TERMINAL	CAP IMPRV	20,524	11,832	12,000	12,480	12,979	13,498	14,038	14,600	15,184	15,791	16,423	17,080	17,763	0	19,212	19,981	20,780	21,611	22.476	23,375	24.310	25,282	•
TOTAL	M 40	276.876	278,874		391,348	407,002	525,642	546,667	568,534	591,275	761,231	791,680	823,347	856,281	890,532	926,154	963,200		1.041.797	1.083.469	1.126.807	1.171.880	1.218.755	
est Cal Yr Byplaned	PASS'GERS	141.898	153,812	150.000	155,635	161,270	167.236	173,202	179,168	185,134	191,100	197,264	203.428	209,592	215,756	221,920	228,084	234.248	240.412	246.576	252,740	258,904	265,068	
FISCAL	YR END	BUDG 92		1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	

Revised: 3/03/93

### Projected Cash Flow

Table 6-12 shows the Projected Cash Flow for the Terminal Addition and other recommended improvements during the study period.

Using the revenues and expenses projected in the previous tables, the proposed improvements are feasible assuming the airlines are willing to commit to the projected landing fees and rents, and assuming bonds can be sold.

In 2013, after adjusting for inflation, it is projected that airline landing fees will be approximately the same as those projected for 1994.

Airline terminal rents will raise from the present \$271,000 per year to \$721,000 per year in 2013, almost triple. This is due to the increase in area rented. However, the average terminal rental rate decreases from approximately \$16.83 s.f. to \$15.74 per square foot in the expanded terminal.

With adjustments for inflation, the \$721,000 in 2013 represents \$329,000 in 1994 dollars. The \$15.21/sq. ft. equates to \$6.95/sq. ft in 1994 dollars.

Other income includes interest income from the Bond Reserve Fund and other Authority cash reserves.

Revenue Bond Coverage (Net Revenue in Excess of Bond Issue Payments) is adequate. Coverage of 100% in the case of Tax Backed Revenue Bonds and 130% for standard Revenue bonds is required. Bond coverage, with appropriate adjustments for Capital Outlay, exceeds 160%. (Generally, an adjustment can be made for Capital Outlay expenses when computing coverage. Bond Covenants normally require O&M and debt to be paid prior to committing funds for Capital Outlay). Final cash flow projections will need to be computed in accordance with the criteria of the Bond Fiscal Advisor and Bond Counsel selected by the Gallatin Airport Authority.

The "Cash Balance" column includes Bond Reserve funds. This column shows the reserve will continue to increase throughout the study period. However, in 1994 dollars, there is virtually no increase when inflation is considered.

### \calc\bzn\Tabó-óa.cal

### TABLE 6-12

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### GALLATIN FIELD TERMINAL ADDITION PROJECTED CASH FLOW FY 1992-FY 2013

PROJ	ected Reven	IUE			0 & M ANI	CAPITAL IM	PROVEMENT		PLUS	ADJUSTED	BOND	BOND	LESS N	IET INCOME	
FISCAL AIRLINE YR END AIRSIDE TERMINAL	Ga/Comm	Passg'r Fac Chrg	OTHER & INTEREST	total Revenues	TOTAL 0 & M	total Cap imprv	TOTAL Expenses	NET REVENUE	CAPITAL OUTLAY	NET INCOME	issue Payments	PERCENT Coverage	CAPITAL 4 OUTLAY	FTER BOND CAP IMPR	Cash Balance
BEGINNING CASH BALANCE 7/1/91 BUDG 92 315,500 711,784 BUDG 93 311,252 831,394 1994 334,121 815,076 1995 366,319 848,219 1996 333,070 875,983	157,999 146,337 147,135 147,135 147,135 147,135	0 0 292,500 303,488 314,477 224,110	158,090 138,028 124,158 131,741	1,380,343 1,447,073 1,726,860 1,789,319 1,802,406 1,912,130	723,310 738,194 767,722 874,702 909,691 1,035,903	192,832 766,399 166,880 131,955	• •	325,908 516,047 192,739 747,737 760,760 653,267	331,125 192,832 766,399 166,880 131,955 222,960	657,033 708,879 959,138 914,617 892,715 876,227	247,940 250,324 539,481 558,166 545,878 534,585	265 283 178 164 164 164	331,125 192,832 766,399 166,880 131,955 222,960	265,723 -346,742 189,571 214,882 118,682	3,107,000 3,184,968 3,450,691 3,103,949 3,293,520 3,508,402 3,627,084
1997         337,122         954,070           1998         370,536         986,938           1999         398,755         1,081,434           2000         325,046         1,010,868           2001         329,781         1,127,600           2002         402,146         1,183,083           2003         355,529         1,223,750           2004         369,171         1,265,168           2005         616,037         1,296,653           2006         452,210         1,350,381           2007         581,174         1,394,240           2008         427,360         1,438,978           2009         603,574         1,484,630           2010         560,552         1,531,233           2011         549,598         1,578,825           2012         697,722         1,627,446	154,492 154,492 154,492 154,492 154,492 162,216 162,216 162,216 162,216 162,216 162,216 162,216 170,327 170,327 170,327 170,327 170,327 170,327	326,110 337,744 349,378 361,011 372,645 384,665 396,685 408,704 420,724 432,744 444,764 456,784 468,803 480,823 0	145,083 152,172 162,115 177,155 182,009 192,363 204,475 216,673 226,734 238,879 249,551 262,358 283,038 301,434	1,912,130 1,994,793 2,136,230 2,013,532 2,161,673 2,314,119 2,330,543 2,409,735 2,712,304 2,624,286 2,829,384 2,745,000 2,989,693 3,025,973 2,600,184 2,816,586	1,033,703 1,077,339 1,120,432 1,165,249 1,343,727 1,397,476 1,453,375 1,511,510 1,571,971 1,634,850 1,700,243 1,768,253 1,838,983 1,912,543 1,989,044 2,068,600	172,723 200,932 154,369 260,544 249,765 173,644 180,590 476,445 270,326 435,639 211,265 438,215 470,774 332,644	1,250,063 1,250,061 1,321,364 1,319,618 1,604,271 1,647,242 1,627,019 1,692,100 2,048,416 1,905,175 2,135,882 1,979,518 2,277,198 2,383,317 2,321,688 2,590,256	744,732 814,866 693,914 557,402 666,877 703,523 717,635 663,888 719,111 693,502 765,482 712,494 642,657 278,496 226,330	172,723 200,932 154,369 260,544 249,765 173,644 180,590 476,445 270,326 435,639 211,265	917,455 1,015,798 848,283 817,946 916,642 877,167 898,225 1,140,334 989,436 1,129,141 976,746	567,523 566,275 317,913 436,075 408,013 400,725 412,688 412,350 415,488 426,713 445,300 195,500 182,750 0 0	162 179 267 188 225 219 218 277 238 265 219 589 N/A N/A N/A	172,723 200,932 154,369 260,544 249,765 173,644 180,590 476,445 270,326 435,639 211,265 438,215 470,774 332,644 521,650	248,591 376,001 121,327 258,864 302,798 304,947 251,538 303,623 266,789 320,182 516,994 459,907 278,496 226,330	3,804,293 4,052,884 4,428,986 4,550,213 4,809,077 5,111,876 5,416,823 5,668,361 5,971,984 6,238,773 6,558,955 7,075,950 7,535,856 7,814,352 8,040,682 8,262,923

Note: 1994 Capital Improvement Includes \$644,399 Payment from Reserve Fund for Terminal Building Addition Note: 1997 Capital Improvement Includes \$ 85,727 Payment from Reserve Fund for Terminal Building Addition Note: 2001 Capital Improvement Includes \$100,000 Payment from Reserve Fund for Terminal Building Addition Revised: 3/03/93

### SENSITIVITY ANALYSIS

The economic analysis presented in the previous sections is considered relatively conservative. To determine at what point the economic analysis would indicate the proposed projects could not be constructed, a scenario with lower enplanements was projected. In this scenario, the local share of all capital improvements was paid from reserve funds to provide a lower limit on revenues and to maximize use of current reserves.

With enplanements projected to increase at 1.5% per year, lower PFC income required stretching out the 1993 Bond Issue to a 20 year term, and the 2001 Bond Issue to a 15 year term.

Stretching out the Bond Payment Schedule resulted in about \$520,000 more PFC funds being required to retire the bonds.

The use of reserve funds to pay the local share of all capital improvements resulted in lower Airside Revenue as these costs were not included in the Airline Rate Base.

Likewise, lower enplanements resulted in less revenue in the terminal cost center from rental car, parking and other concession fees.

Table 6-13 shows the Cash Flow analysis for this scenario. Bond Coverage is not affected. The Reserve Fund continues to grow from 3 million in 1993 to 4.8 million in 2013.

The above sensitivity analysis indicates that a "no growth" situation would be required to make the project infeasible. If such a situation occurred, the Authority would need to consider canceling the Phase III Terminal Improvements and reprogramming PFC funds for Airside Improvements.

The above analysis did not consider the effect of lower FAA enplanement funding, it assumed discretionary funds would be available for the proposed projects as scheduled. This allowed the local funding requirement to be the same in both scenarios.

However, if discretionary funds are not available, priorities will change and programs will need to be reevaluated.

### TABLE 6-13

### GALLATIN FIELD TERMINAL ADDITION PROJECTED CASH FLOW FY 1992-FY 2013 ASSUMING ENPLANEMENTS INCREASE AT 1.5% ANNUALLY AND CAPITAL OUTLAY PROJECTS ARE PAID FROM RESERVE FUNDS

		PROJ	ected reven	4UE			0 & M AND CAPITAL IMPROVEMENT				PLUS	LUS ADJUSTED	BOND	BOND	LESS N	NET INCOME	
 FISCAL YR END	AIRSIDE	AIRLINE TERMINAL	GA/CCMM	PASSG'R FAC CHRG	OTHER & INTEREST	TOTAL REVENUES	TOTAL	total Cap imprv	TOTAL Expenses	NET REVENUE	CAPITAL OUTLAY	NET INCOME	I SSUE PAYMENTS	PERCENT COVERAGE		AFTER BOND CAP IMPR	Cash Balance
BEGINNING C BUDG 92 BUDG 93	ASH BALANC 315,500 311,252	E 7/1/91 711,784 831,394	157,999 146,337	0	•	1,380,343 1,447,073	723,310 738,194	•	1,054,435 931,026	325,908 516,047	331,125 192,832	657,033 708,879	247,940 250,324	265 283	331,125 192,832	•	3,107,000 3,184,968 3,450,691
1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011	355,529 369,171 616,037 452,210 581,174 429,360 603,574 560,552	1,200,296 1,231,909 1,264,544	147,135 147,135 154,492 154,492 154,492 154,492 154,492 154,492 162,216 170,327 170,327 170,327	292,500 296,888 301,341 305,861 310,449 315,106 319,832 324,630 329,499 334,442 339,458 344,550 349,718 354,964 360,289 365,693 371,178 376,746	124,158 131,199 138,882 141,435 146,235 152,737 162,960 166,005 172,738 179,798 186,081 189,106 193,043 194,680 197,757 197,535	1,726,860 1,770,786 1,764,993 1,853,822 1,914,509 2,034,068 1,888,535 2,012,665 2,143,227 2,136,159 2,190,636 2,467,839 2,353,547 2,531,418 2,419,200 2,635,590 2,632,621 2,658,390	767,722 874,702 909,691 1,035,903 1,077,339 1,120,432 1,165,249 1,343,727 1,397,474 1,453,375 1,511,510 1,571,971 1,634,850 1,700,245 1,768,255 1,838,983 1,912,545 1,989,04	166,880 131,955 222,960 172,723 200,932 154,369 260,544 249,765 173,644 180,590 476,445 270,326 3435,639 211,265 3438,215 3470,774	1,534,121 1,041,582 1,041,646 1,258,863 1,250,061 1,321,364 1,319,618 1,604,271 1,647,242 1,627,019 1,692,100 2,048,416 1,905,175 2,135,882 1,979,518 2,277,198 2,383,317 2,321,688	192,739 729,204 723,338 594,959 664,448 712,704 568,917 408,395 495,985 509,139 498,536 419,423 448,372 395,535 439,682 358,391 249,305 336,701	766,399 166,880 131,955 222,960 172,723 200,932 154,369 260,544 249,765 173,644 180,590 476,445 270,326 435,639 211,265 438,215 470,774 332,644	959,138 896,084 855,293 817,920 837,170 913,635 723,286 668,938 745,751 682,783 679,126 895,868 718,698 831,174 650,947 796,606 720,078 669,345	539,481 553,166 531,265 531,135 544,460 550,150 313,338 332,275 327,650 332,638 341,475 343,788 349,963 354,613 362,738 363,950 368,638 381,438	178 162 161 154 166 231 201 228 205 199 261 205 234 179 219 195 175	766,399 166,880 131,955 222,960 172,723 200,932 154,369 260,544 249,765 173,644 180,590 476,445 270,326 435,639 211,265 438,215 470,774 332,644	176,038 192,073 63,824 119,988 162,554 255,579 76,120 168,335 176,502 157,061 75,635 98,409 40,923 76,945 -5,559 -119,333 -44,736	4,943,934 4,938,375 4,819,042 4,774,306
2012 2013	697,722	1,406,035 1,444,396	178,844 178,844	382,397 388,133	190,972	2,856,001 2,887,732	2,068,60 2,151,35		2,590,256 2,645,386	265,745 242,346	521,650 494,036	787,395 736,382	381,563 75,250	20 <i>6</i> 979	521,650 494,036	-115,818 167,096	4,658,489 4,825,585

Note: 1994 Capital Improvement Includes \$644,399 Payment from Reserve Fund for Terminal Building Addition Note: 1997 Capital Improvement Includes \$ 85,727 Payment from Reserve Fund for Terminal Building Addition Note: 2001 Capital Improvement Includes \$100,000 Payment from Reserve Fund for Terminal Building Addition Revised: 3/03/93

### APPENDIX - CHAPTER 6

The square footage used to determine the Airline Financial Responsibility is shown on the following page.

The appendix also contains excerpts from AC 150/5360-13 concerning AIP Participation in the costs of Terminal Development and excerpts from the PFC Handbook concerning "Gates and Related Areas for Movement of Passengers and Luggage".

b:\CHAP6.BZN November 6, 1992

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### GALLATIN FIELD AIRPORT TERMINAL (Square Feet - Existing and Proposed)

		FY 1992	FY 1994	FY 1998	FY 2001
Ι.	Revenue Areas	Sq. Feet	Sq. Feet	Sq. Feet	Sq. Feet
Α.	Airline Exclusive Use	2,523	3,974	3,974	3,974
	ist Floor Ticket/Offices	3,094	5,501	5,501	5,501
	ist Floor Outbound Baggage 2nd Floor Offices	312	0	0	. 0
	Airline Common Use (Excludes First F		)		
	Secured Hold Room	4,494	4,806	4,806	14,811
	Airline Dock	426	815	815	815
	Bag Claim Lobby	1,128	1,128	4,724	4,724
	Bag Claim Drive	1,159	1,159	8,679	8,679
	Sub-Total Airline Exclusive				20 504
	and Common Use	13,136	17,383	28,499	38,504
В.	Concession and Other		10.4	071	871
	Gift Shop	404	404	871 195	195
	Game Room/Concessions	164	0	2,759	2,759
	Car Rental/Grnd Transport	872	872	4,934	4,934
	Bar/Restaurant	1,722	4,934	2,205	2,205
	Administration	614	2,205	2,205	
	Sub-Total Concession and Other	3,776	8,415	10,964	10,964
	TOTAL - Revenue Area	16,912	25,798	39,463	49,468
11.	Public Areas				
	1st Floor Lobby/General Circulation	7,137	12,523	12,523	12,895
	2nd Floor Lobby/General Circulation		4,547	4,547	9,353
	1st Floor Public Toilets	589	959	1,166	1,166
	2nd Floor Public Toilets	289	650	650	2,939
	Public Mtg Room/Unassigned	Ũ	2,425	2,425	2,425
	Sub-Total Public Areas	11,859	21,104	21,311	28,778
	TOTAL REVENUE AND PUBLIC AREAS	28,771	46,902	60,774	78,246
Ш.	Other Areas				
	ist & 2nd Flr Bldg Services/Mech	494	669	669	1,967
	Basement Mechanical/Other	9,725	9,725	9,725	9,725
	First Floor Center Pier	0	0	0	8,194
	Sub-Total Other Areas	10,219	10,394	10,394	19,886
	TOTAL BUILDING AREA	38,990	57,296	71,168	98,132
IV.	Computation of Airline's Finacial F	Responsibility			
	Airline Exclusive & Common Use	13,136	17,383	28,499	38,504
2	25% of Public Area	2,965	5,276	5,328	7,195
	Total Airline Responsibility sq ft	16,101	22,659	33,827	45,699
	Divided by Total Revenue & Public Area sq ft	28,771	46,902	60,774	78,246
	Percent Airline Responsibility	55.96%	48.31%	55.66%	58.40%

### CHAPTER 10. FEDERAL PARTICIPATION IN THE COSTS OF TERMINAL DEVELOPMENT

161. GENERAL. This chapter contains information pertaining to Federal participation in the costs of airport terminal development under the terms of the Airport and Airway Improvement Act of 1982 (P.L. 97-248), as amended by the Airport Airway Safety and Capacity Expansion Act of 1987 (P.L. 100-223).

162. BACKGROUND. The 1982 Act (P.L. 97-248), successor to the Airport and Airway Development Act of 1970, continued financial support for necessary improvements to the Nation's airport and airway system. The Act's Airport Improvement Program (AIP) provides Federal funds through airport grants to finance improvements to eligible public-use airports in the United States. Section 513 of the this Act authorizes funds for airport terminal development and establishes requirements and limitations for funding these facilities.

### 163. PROJECT ELIGIBILITY.

a. Project costs for terminal development (including multi-modal terminals) in nonrevenue producing public use areas at commercial service airports are eligible for reimbursement. The costs must, however, directly relate to the movement of passengers and baggage within the boundaries of the airport. Eligibility extends to the cost of vehicles used for the movement of passengers between terminal facilities or between terminals and aircraft. Commercial service airports are defined as public airports enplaning annually 2,500 or more passengers and serving scheduled passenger service aircraft.

b. In addition to those projects not meeting eligibility criteria specified previously, the following projects are specifically prohibited by the legislation for reimbursement with Federal funds:

(1) The cost of construction of that part of an airport development project intended for use as a public parking facility for passenger automobiles; and

(2) The cost of construction, alteration, or repair of a hangar or of any part of an airport building not intended to house facilities or activities directly related to the safety of persons at the airport.

164. NONREVENUE PRODUCING PUBLIC-USE AREAS. For purposes of planning, estimating, and programming of terminal development eligible for Federal financial assistance, the following guidance should be used in defining nonrevenue producing public areas:

a. Nonrevenue producing public-use areas are areas which are directly related to the movement of passengers and baggage in air commerce within the boundaries of the airport. Baggage claim areas/equipment, boarding area/corridor, dedicated passenger vehicles for inter terminal/aircraft movement, central waiting rooms, rest rooms, holding areas, and foyers/entryways are examples. Excluded are those areas which are primarily revenue producing, such as restaurants, concession stands, and airline ticketing areas. With regard to baggage areas, only public-use areas associated with baggage claim delivery and automated baggage handling equipment are eligible. Public-use areas and facilities which are leased and receive revenue to defray building amortization, maintenance, and operation costs nevertheless remain public and eligible. Also, limiting the use of areas for reasons of security or processing international passengers does not affect their eligibility.

b. Incidental use of public space for display or advertising, vending machines for public convenience, or coin-operated locks for restrooms does not render areas ineligible. However, costs associated with building adaptation to accommodate these items are not eligible. Further, areas provided to produce income by serving the public with cleaning and laundry areas, game rooms, etc., are not eligible.

c. Eligible vehicles may be specially designed and used for moving passengers between public-use areas within or between terminal facilities or aircraft. Although monies are recovered to defray the costs of amortization, maintenance, and operations, such vehicles remain eligible.

165. FEDERAL SHARE. The Federal share for eligible project costs is limited to 75 percent.

166. PROGRAMMING LIMITATIONS. The following programming limitations are imposed on terminal development by the legislation:

### AC 150/5360-13

a. All or any portion of the sums apportioned to individual airports under the passenger enplanement formula for any fiscal year may be obligated for terminal development.

b. Not more than \$200,000 of discretionary funds may be programmed during any fiscal year for terminal development at a commercial service airport which is not a primary airport. A primary airport is defined as a commercial service airport enplaning 10,000 or more passengers annually.

### 167. SPECIAL REQUIREMENTS.

a. All safety and security equipment required by rule or regulation is required to be acquired prior to approval of an AIP project for terminal development.

b. Provision of access to the terminal building for passengers enplaning or deplaning from aircraft other than air carrier is required (see paragraph 131).

c. New and existing terminal buildings and facilities are required to be made accessible to the physically handicapped (see Chapter 7).

168. PRORATION OF TERMINAL BUILDING DEVELOPMENT COSTS. In the computation of the Federal share for participation, a determination of eligible/ineligible areas is made by FAA personnel. Engineering judgment, made on the basis of a reasonable and common-sense review of the areas and facilities is relied upon. The procedures used in making this determination should be discussed with the FAA, since there are several acceptable methods for prorating terminal development costs.

169. BOND RETIREMENT. Funds apportioned under the entitlement formulas may be used for retiring the principal of bonds or other indebtedness for eligible terminal development providing:

a. The airport met the definition of an air carrier airport under the previous Airport and Airway Improvement Act;

b. The terminal development was carried out on or after July 1, 1970, and before July 12, 1976;

c. The airport sponsor certifies that the airport has all the safety and security equipment required (see paragraph 131);

d. The Secretary of Transportation determines that no project for airport development outside the terminal area will be deferred if such sums are used for bond retirement; and

e. It is agreed that no funds available for airport development will be obligated for any additional terminal development at such airport for a period of 3 years beginning on the date any such sums are used for bond retirement.

170. APPLICATION OF FEDERAL GUIDANCE. Each terminal is a unique facility designed to meet the individual requirements and desires of the particular community in which it is located. The final design will reflect various demands, constraints, and compromises, as well as physical and financial limitations. Consequently, it is both impractical and undesirable to impose rigid Federal standards for determining space and facility requirements for terminal facilities as a condition for receiving Federal funds. It is neither the intent or desire of the Federal Government to utilize a "cookbook" approach in the design of airport terminals or to impose a particular architectural style. Accordingly, except for the requirements established by legislation or regulation (see paragraph 167), the material contained in this advisory circular is presented as general guidance to assist airport sponsors and their consultants in the planning and design of airport terminals. It is not intended for use in establishing minimum or maximum limits for determining Federal participation. The final review and approval of Federal funds for terminal development will consider whether the design is reasonable, functional, and not overly extravagant or wasteful.

171. - 180. RESERVED.

### **PFCHandbook**

Chapter 3

approve it for PFC funding. Specific justification, according to FAA guidance, has in the past included factors such as unusually low ambient noise levels against which a 65 Ldn contour represents a substantial increase; inclusion of particular terrain features; and noise mitigation for facilities outside the 65 Ldn that have operating hours disproportionally within the daily noise "peaks" (such as schools).

### C. Gates and Related Areas for Movement of Passengers and Luggage

The final category of projects that can be funded with PFCs is construction of passengeruse areas. Projects eligible under this category are those that facilitate the movement of passengers and baggage in air commerce at the airport. The preamble to the final rule states that the provision did not change in any material way from the NPRM, which had listed the

following projects as explicitly eligible: loading gates, baggage handling and make-up areas, ticketing areas, security devices, holding areas, waiting rooms, and associated corridors. Despite efforts by some small airports commenting on the NPRM to convince FAA that concession areas and

FAA will publish a list of projects approved and disapproved each month. Study these lists to get a sense of the projects that are acceptable.

rental car facilities are necessary components of the overall air transportation system, the regulations explicitly prohibit PFC funding of areas that will be used for concessions. PFC funds cannot be used for improvements related to concession facilities such as rental car facilities, restaurants, and shops.<sup>5</sup>

### D. Additional Considerations

A few additional points should be highlighted regarding project eligibility. First, the PFC regulations explicitly state that bond financing costs can be funded with PFC revenues. Bond financing costs include costs associated with issuance, underwriting discount, original issue discount, capitalized interest, debt service reserve funds, initial credit enhancement costs, and initial trustee and paying agent fees.

<sup>5</sup> See Appendix 9, PFC Regulations at § 158.15(b)(6).

3-4

surveying, or appraisal for a significant portion of the property to be acquired.

1

محافظها أدافا بالقارب والمروا فيعدون والمحمول المترا المترا المراجع والمحموس الرائيين

Issuing carrier means any air carrier or foreign air carrier that issues an air travel ticket or whose imprinted ticket stock is used in issuing such ticket by an agent.

One-way trip means any trip that is not a round trip.

Passenger enplaned means a domestic, territorial or international revenue passenger enplaned in the States in scheduled or nonscheduled service on aircraft in intrastate, interstate, or foreign commerce.

PFC means a passenger facility charge covered by this part imposed by a public agency on passengers enplaned at a commercial service airport it controls.

Project means airport planning, airport land acquisition or development of a single project, a multi-phased development program, (including but not limited to development described in an airport capital plan) or a new airport for which PFC financing is sought or approved under this part.

Public agency means a State or any agency of one or more States; a municipality or other political subdivision of a State; an authority created by Federal, State or local law; a tax-supported organization; or an Indian tribe or pueblo that controls a commercial service airport.

Round trip means a trip on a complete air travel itinerary which terminates at the origin point.

State means a State of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, American Samoa, the Commonwealth of the Northern Mariana Islands, the Trust Territory of the Pacific Islands, and Guam.

Unliquidated PFC revenue means revenue received by a public agency from collecting carriers but not yet used on approved projects.

### § 158.5 Authority to Impose PFC's.

Subject to the provisions of this part, the Administrator may grant authority to a public agency that controls a commercial service airport to impose a PFC of \$1.00, \$2.00, or \$3.00 on passengers enplaned at such an airport. No public agency may impose a PFC under this part unless authorized by the Administrator. No State or political subdivision or agency thereof that is not a public agency may impose a PFC covered by this part.

### § 158.7 Exclusivity of authority.

(a) No State or political subdivision or agency thereof may impair the imposition of a PFC, collection of such

PFC, or use of PFC revenue by a public agency in accordance with this part.

(b) No contract or agreement between an air carrier or foreign air carrier and a public agency may impair the authority of such public agency to impose a PFC or use the PFC revenue in accordance with this part.

### § 158.9 Limitations.

(a) No public agency may impose a PFC on any passenger on any flight to an eligible point on an air carrier that receives essential air service compensation on that route under section 419 of the Federal Aviation Act (49 U.S.C. app. 1389). The Administrator makes available a list of carriers and eligible routes determined by the Department of Transportation for which PFC's may not be imposed under this section.

(b) No public agency may require a foreign airline that does not serve a point or points in the U.S. to collect a PFC from a passenger.

### § 158.11 Public agency request not to require collection of PFC's by a class of air carriers or foreign air carriers.

Subject to the requirements of this part, a public agency may request under § 158.25 or § 158.37 that collection of PFC's by any class of air carriers or foreign air carriers not be required if the number of passengers enplaned by the carriers in the class constitutes no more than one percent of the total number of passengers enplaned annually at the airport at which the PFC is imposed.

### § 158.13 Use of PFC revenue.

PFC revenue, including any interest earned after such revenue has been remitted to a public agency, may be used only to finance the allowable costs of approved projects at any airport the public agency controls.

(a) *Total cost*. PFC revenue may be used to pay all or part of the allowable cost of an approved project.

(b) Bond-associated debt service and financing costs. (1) PFC revenue may be used to pay debt service and financing costs incurred on that portion of a bond issued to carry out approved projects.

(2) If bond documents require that PFC revenue be commingled in the general revenue stream of the airport controlled by the public agency and pledged generally for the benefit of holders of obligations issued thereunder, PFC revenue is deemed to have been used to pay the costs covered in § 158.13 (b)(1) if—

(i) An amount equal to that portion of the proceeds of the bond issued to carry out approved projects is used to pay allowable costs of such projects; and (ii) To the extent that the amount of PFC revenue collected in any year exceeds the amount of debt service and financing costs on such bonds during that year, an amount equal to the excess is applied as required by § 158.39.

(c) Combination of PFC revenue and Federal grant funds. A public agency may use a combination of PFC revenue and airport grant funds to accomplish an approved project. Such projects shall be subject to the recordkeeping and auditing requirements set forth in subpart D of this part, in addition to the reporting, recordkeeping and auditing requirements imposed pursuant to the Airport and Airway Improvement Act of 1982 (AAIA).

(d) Non-Federal share. PFC revenue may be used to meet the non-Federal share of the cost of projects funded under the Federal airport grant program.

(e) Approval of project following approval to impose a PFC. The public agency shall not use PFC revenue or interest earned thereon except on an approved project.

### § 158.15 Project eligibility.

(a) To be eligible, a project must-

(1) Preserve or enhance safety, security, or capacity of the national air transportation system;

(2) Reduce noise or mitigate noise impacts resulting from an airport; or

(3) Furnish opportunities for enhanced competition between or among air carriers.

(b) Eligible projects are-

(1) Airport development eligible under the AAIA:

(2) Airport planning eligible under the AAIA;

(3) Terminal development as described in 49 U.S.C. App. 2212(b);

(4) Airport noise compatibility planning as described in 49 U.S.C. App. 2103(b);

(5) Noise compatibility measures eligible for Federal assistance under 49 U.S.C. App. 2l04(c), without regard to whether the measures have been approved pursuant to 14 CFR part 150; or

(6) Construction of gates and related areas at which passengers are enplaned or deplaned and other areas directly related to the movement of passengers and baggage in air commerce within the boundaries of the airport. These areas do not include restaurants, car rental facilities, automobile parking facilities, or other concessions.

### GALLATIN FILED AIRPORT MASTER PLAN UPDATE/TERMINAL FEASIBILITY STUDY CHAPTER 7 - ENVIRONMENTAL OVERVIEW

### I. ENVIRONMENTAL OVERVIEW

The Environmental Overview section of this study addresses the social, economic, and environmental effects of the development recommendations made in conjunction with the Gallatin Field Airport Master Plan Update/Terminal Feasibility Study. This study addresses the developments required at Gallatin Field to safely and efficiently meet aviation demands over the twenty year planning period. The recommended developments are presented in Chapter 4 - Facility Requirements, and Chapter 5 - Terminal Area Facility Requirements. Chapter 4 discusses physical requirements such as runway length and strength, taxiways, aprons, land, equipment, buildings, and support facilities necessary to meet the aviation needs of the community throughout the planning peri-Chapter 5 discusses the physical requirements of the termiod. nal building necessary to accommodate current and future needs of air carrier passengers, airlines, and terminal tenants.

Specific airport development recommendations at Gallatin Field Airport which require environmental analysis are described in the following sections.

### II PURPOSE AND NEED

The purpose of this environmental overview is to present the recommended developments for Gallatin Field Airport and systematically describe the potential environmental impacts of those developments.

The need for improvements at the airport was identified and justified in previous chapters of this study. The fact that forecasts indicate increasing enplanments and operations at the airport over the next twenty years confirms the need to maintain and improve airport facilities. Recommended developments presented in Chapter 4, Table 4-13, are repeated in Table 7-1 for ease of reference.

7-1

### TABLE 7-1 AIRPORT CAPITAL IMPROVEMENT PROGRAM (1993-2012) ASSUMES 1992 CONSTRUCTION COSTS PLUS 4% INFLATION

PHASE I 1993-1997		COST
<ol> <li>Runway 3-21 Environmental Assessment</li> <li>Phase I Terminal Expansion</li> <li>Runway 3-21 Land Acquisition</li> <li>Phase II Terminal Expansion</li> </ol>	* *	\$ 30,000.00 \$5,022,000.00 \$ 400,000.00 \$3,129,000.00
SUBTOTAL PHASE I		\$8,581,000.00
PHASE II 1998-2002		COST
<ol> <li>Replace Snow Plows #5 and #6</li> <li>Runway 3-21 Construction</li> <li>Front End Loader/Ramp Plow</li> <li>Phase III Terminal Expansion</li> <li>Terminal Apron Expansion (Asphalt)</li> <li>Fire Station Expansion</li> <li>Front End Loader</li> </ol>	*	\$ 300,000.00 \$ 525,000.00 \$ 210,000.00 \$ 3,464,000.00 \$ 370,000.00 \$ 593,000.00 \$ 235,000.00
SUBTOTAL PHASE II		\$5,697,000.00
PHASE III 2003-2012		COST
<ol> <li>Terminal Apron Expansion</li> <li>Expand Maintenance Building</li> <li>Access Road and Storm Drainage Improvements</li> <li>Overlay Taxiway System</li> <li>Overlay Runway 12-30</li> <li>Develop Runway 3-21 to BII Standards</li> <li>Extend Runway 12-30 to 10,500</li> <li>Extend Parallel Taxiway</li> <li>SUBTOTAL PHASE III</li> </ol>		\$3,225,000.00 \$750,000.00 \$2,325,000.00 \$2,185,000.00 \$1,350,000.00 \$950,000.00 \$2,745,000.00 \$2,370,000.00 \$15,900,000.00
		\$30,178,000.00
TOTAL ESTIMATED COSTS OF PROJECT		

\* Note:

Phase I Terminal expansion includes \$100,000 for PFC application and bonding costs.

Runway 3-21 land acquisition requires AIP Discretionary Funds. Phase III Terminal expansion includes \$35,000 for bonding costs.

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The recent completion of a taxiway guidance sign program, revision of existing signs, and installation of new signs means Gallatin Field is in total compliance with Advisory Circular 5340-18C. In 1992, construction of acceleration/deceleration lanes and improved Road Signing on Old U.S. 10 enhanced the safety of individuals driving to and from Gallatin Field. Safety areas between T/W A & E were also improved by the filling of the ditch that lies between them. Part 107, Security, was improved by the installation of a new security gate near the terminal and by the upgrading of several existing gates.

By completing the above improvements, Gallatin Field is in full compliance with all FAR Part 139 Airport Certification requirements and all mandatory requirements relating to Security and Safety. This permits Gallatin Field to proceed with needed improvements in the Terminal Area and to start planning improvements to bring the crosswind Runway 3-21 up to current FAA standards.

The Terminal Feasibility portion of this study recommends expanding the existing terminal building in three construction phases to maximize the utilization of Airport Improvement Program (A.I.P.) funds. The expansion of the terminal building is required to resolve the existing building deficiencies discussed below and to provide facilities for the forecast increased passenger enplanements.

The FAA's implementation of security screening of all passengers has caused significant congestion in the second floor lobby of the terminal building at Gallatin Field during peak The expansion of the security screening and queuing periods. area in the terminal is required to provide adequate space for meeters and greeters, as well as the passengers boarding their flights. Another area of congestion during peak periods is in the The proposed improvements include existing ticketing lobby. moving the ticket counters and expanding the building on both ends to provide more space. The existing restaurant, lounge and kitchen are too small to accommodate the existing demand. The need for additional space for rental car concessions and for a recirculating claim conveyor or claim device are also addressed in the Terminal Feasibility Section of the Master Plan.

Runway 3-21 is a crosswind runway serving small aircraft at Gallatin Field. The length of this runway is only 3,412 feet and it serves only 75% of the General Aviation Fleet. The existing threshold of Runway 3 needs to be relocated to the north to provide adequate runway sight distance. In addition, Runway 3-21 requires an extension to accommodate 95% of the General Aviation Fleet. The northerly expansion of this runway requires purchasing additional land and relocation of three residents, as well as the relocation of a county road. Relocation of the residents and the county road will be required even if the runway is not extended for 95% of the General Aviation Fleet due to need to relocate the
Runway 3 Threshold and maintain the current 3,400 ft. runway length.

Additional recommended development items include the acquisition of, or the replacement of snow removal equipment, and Aircraft Rescue and Firefighting (ARFF) equipment, the development of a Storm Water Drainage program for the terminal and apron areas, a program for maintenance to the asphalt surfaces and modifications to enhance the existing Flight Service Station facility.

Late in the study period, the extension of Runway 12-30 from 9,000 ft. to 10,500 ft. is anticipated. Currently, airlines operate with a take off weight penalty during summer months for some route segments. Extension of the runway will permit aircraft to be utilized to their full capacity, and also permit carriers to fly longer segments.

All of the above development items are necessary to efficiently and safely meet aviation demands and the needs of airport users throughout the planning period.

# **III. AFFECTED ENVIRONMENT**

GALLATIN FIELD AIRPORT is located West of Bozeman, Montana, East of Belgrade, Montana, at latitude 45° 46' 47" North and Longitude 111° 09' 22" West. The airport is bordered by the City of Belgrade to the West, Baseline Road to the North, Airport Road to the East, and Old Highway 10 to the South. Present and future population and general economic status of the area served by the airport were evaluated in Chapter 2.

A list of potential impacts for each of the recommended developments is provided on the following matrix (Table 7-2). The airport is surrounded mostly by farmland or other compatible land uses, with the exception of a small area to the North. The recommended developments with the exception of the Runway 3-21 extension are confined to existing airport property. therefore, no significant impact is anticipated by any of the proposed projects.

The FAA will require a complete Environment Assessment (EA) prior to approving the construction of an extension of Runway 3-21 and Runway 12-30. The EA will discuss alternatives, including the "do nothing alternative", in the case of Runway 3-21, as well as, other alignment alternatives.

The Master Plan Update included the development of new wind roses with one and one half years available wind data. The data available was not over a long enough period to substantiate a change in the current wind roses. As part of the EA for Runway 3-21, additional wind data should be summarized. This wind data is necessary for reviewing other alignment alternatives.

The "do nothing alternative" is unacceptable due to Runway 3-21 not meeting new FAA runway line of sight criteria. Other runway alignments do not provide comparable wind coverage based on the current wind rose, and adversely affect future airport land uses and adjacent environment.

The most viable alternative alignment for Runway 3-21 is a 16-34 North South runway alignment. This alignment can be constructed on existing airport property. Depending on final location of this alternative, Avigation Easements may be required from the National Guard and other adjacent land owners. The FAA's FSO facilities may need to be relocated if a Runway 16-34 alignment is selected during the EA process, rather than extending Runway 3-21.

A Runway 16-34 alignment, however, does not meet Gallatin Field needs. A paved Runway 16-34 was abandoned in the 50's in favor of the construction and maintenance of a <u>turf</u> Runway 3-21. In the 1971 Master Plan, when the new terminal site required abandonment of the old turf Runway 3-21, a new turf runway on the same alignment was constructed to meet general aviation needs.

The Runway 3-21 expansion requires purchase of 90 acres of additional land, relocation of three families (two trailer houses and one house) and relocation of 6,700 ft. of county road.

ENVIRONMENTAL CONCERNS	POTENTIAL IMPACT OF RECOMMENDED DEVELOPMENTS
	-
Noise	
Compatible Land Use	Μ
Social Impact	M
Air Quality	$\mathbf{L}$
WATER Quality	L
Dept. of Trans. Sec. 4F Lands	NA
Historical, Architectural, Archaeologi	cal, and
Cultural Resources	Ĺ
Biotic Communities	L
Endangered and Threatened Species of	
Flora and Fauna	NA
	L
Wetlands	L
Floodplains	- NA
Coastal Zone Management Program	NA
Coastal Barriers	NA
Wild Scenic Rivers	L
Farmlands	
Energy Supply and Natural Resources	L
Light Emissions	L
Solid Waste Impact	L
Construction Impact	L

# TABLE 7-2 POTENTIAL ENVIRONMENTAL IMPACT

Potential I	Impact	S = SIGNIFICANT IMPACT
	-	M – MODERATE IMPACT
		L = LOW IMPACT

NA = NOT APPLICABLE

#### IV. ENVIRONMENTAL CONSEQUENCES

#### IV(a) NOISE

Aircraft sound emissions are often the most noticeable environmental effect an airport will produce. If the sound is sufficiently loud or frequent in occurrence it may interfere with daily activities and be considered objectionable. The impact of aircraft noise depends on the uses of the land in the vicinity of the airport, the number of aircraft operations, and characteristics of the aircraft using the airport.

The Gallatin Airport Authority has completed airport-land use compatibility studies and implemented these studies in order to achieve and maintain the compatibility of Gallatin Field with its environs. Inherent in implementation of the plan is the assurance that the airport can maintain or expand its size and level of operations to satisfy existing and future aviation demands and that persons who live, work, or own property near the airport may enjoy a maximum amount of freedom from noise or other adverse impacts of the airport.

The uses of the land surrounding an airport exhibit different compatibilities with the Airport. Land used for schools, residences, churches, health care facilities, libraries, and theaters are generally non-compatible land uses due to persons living or working in the facilities being sensitive to noise. Factories, warehouses, storage yards, and open farmland are generally compatible as persons using the facilities are not sensitive to airport noise. Some land uses such as offices, shopping centers, recreation areas, or hotels, have intermediate levels of compatibility due to construction mitegating the noise exposure of uses.

The first step in determining noise related impacts on the environment surrounding Gallatin Field Airport requires analysis of noise exposure patterns. Noise contours, which indicate areas that may be impacted by aircraft noise during the planning period, were developed in an Airport Noise - Land use Study completed for Gallatin Field in 1979.

The 1979 Noise Study was reviewed and the projections contained in this study are still applicable. As discussed in the Noise Interpretation Section, forecast operations for the 1979 study period are comparable with the operations for the study period in this Master Plan update. For this reason, new noise contours were not required to be developed as a part of the scope of work of this update.

# Noise Contour Development

The noise contours for this study were developed through the FAA's process called the Version 1 Model of the Integrated Noise

The noise that the 1979 Gallatin Field study con-Model (INM). cerned itself with were identified as Zones C and D. These two zones, or districts, are the areas where significant exposure and severe exposure to noise have resulted in the Housing and Urban Development (HUD) classification of Zone C being "normally unacceptable" for residences because the decibel range is between 65 The classification of "clearly unacceptable" is placed and 75. on Zone D, which is 75 decibels and higher. The classification of the two districts pertain to residences being located in those areas. Many other acceptable land uses can be conducted in District C, but District D should contain nothing but aviation related facilities due to the severity of noise levels.

The noise contours were developed based on the forecasted traffic for the period of 1979 to  $19\overline{97}$ . The aircraft traffic is quantified by the runway approach and departure usage and flight The size of airplane, its weight and its stage length are path. also programmed and built into the computer model. The projected numbers of aircraft are actually computer "flown" or simulated for the twenty year period and the resultant noise contours are plotted by computer on the map of the airport vicinity. The noise contour lines are annual averages and not based on actual readings. The actual readings would vary from day to day dependent upon the variables for that day. For example, there could be occasions when decibel readings as high as 100 could be recorded for a few seconds at a given location near the airport and on the following day when the bad weather precludes flights there would be no exposure to aircraft noise.

Noise contours are used in land use planning as guidance tools and a considerable amount of professional judgment, logic, and interpretation is used in plotting the contours and recommending resultant land uses. It must be remembered that the contours do not represent distinct boundaries between perceived noise levels. Residents on one side of the contour line will not be able to take a few steps to the "other side" of the line and experience a new noise level. Nevertheless, the line is drawn in the most practical and technically accurate location taking into consideration existing land uses and geographic features, such as roads, streams and man-made barriers.

The primary objective of the 1979 plan was to provide a tool to prevent noncompatible land use encroachments within the airport influence area. The plan is used as a preventative, as well as a corrective planning tool. Based on the Plan, the Gallatin Airport Authority completed several extensive land acquisition and property owner relocation projects. Through these projects, the Airport Authority either purchased the land within the LDN 75 Noise Contour or purchased the development rights through easement. The majority of land within the LDN 65, normally unacceptable, for any type of development, was also acquired by the same means listed above. These projects are complete at the time of the preparation of the 1993 Master Plan Update.

#### NOISE INTERPRETATION

Noise of all types influences human behavior and activities in many different ways. In particular, the impact of aircraft noise may affect people both physically and psychologically. Detailed quantification of these impacts is extremely difficult due to different individual reactions to noise. The Environmental Protection Agency (EPA) has sponsored and conducted a number of studies with the goal of determining the impact of aircraft noise on the human environment.

With regard to structural damage to buildings, airborne sound normally encountered does not usually carry sufficient energy to cause damage to most structures. The major exceptions to this are sonic booms produced by supersonic aircraft, low frequency sound produced by rocket engines, and some construction equipment.

Studies done in the mid-1960's have shown that in communities impacted by aircraft noise, interruption of rest, relaxation, and sleep were the underlying causes of most registered complaints. No two individuals perceive noise in exactly the same fashion. Such factors as morale, anxiety, and introversion play a role in determining one's reaction to noise. This, the major detrimental impact of community noise exposure is primarily psychological rather than physical.

Noise contours were developed in the 1979 Airport Noise - Land use Study based on 7,348 commercial jet and turbine operations in 1977 and 29,580 at the end of the planning period in 1997. The 1992 Master Plan Terminal Feasibility Study forecast operations for similar aircarrier, commuter, airtaxi and charter type aircraft in 1990 at 13,888 operations and 26,687 operations at the end of the planning period in 2010. Forecasts completed for Gallatin Field in the 1970's were optimistic and have not been achieved. Because of the similarities of the projected operations, the present noise contours for Gallatin Field should remain intact.

The FAA process for developing contours today is consistent with that used in 1979, Version 1, Integrated Noise Model (INM). Technological advancements made on the jet engine today will continue to produce a much quieter engine in the future.

In general, it is not until noise levels of 65 LDN are experienced that land uses become sensitive to noise. Forecasted contours for the year 2010 would most likely decrease from those estimated in 1979 in spite of increased operations because of technological advances in airplane engines. In conclusion, the increased operations at Gallatin Field will produce no significant impact over noise sensitive areas.

#### IV(b). COMPATIBLE LAND USE

The land uses around Gallatin Field Airport are generally compatible with airport functions and have been properly zoned to reflect this. Easements or outright purchase of the land for Runway Protection Zones have been obtained beyond airport property. As part of each project application for Airport Improvement Projects undertaken at the airport, the Gallatin Airport Authority has made assurances of land use compatibility as required by Section 19(a)(4) of the Airport and Airway Development Act.

#### IV(c). SOCIOECONOMIC IMPACTS

The additional land required for airport improvements is presently used for both agriculture and private residences. While the farmland contains no structures, there are three residences that will be impacted when Runway 3-21 is extended.

The actual values of the land and residences will be determined during the land acquisition phase. Appraisals will be performed in accordance with advisory Circular 150/5100-11, Land Acquisition and Relocation Assistance under the AIRPORT Development Aid Program.

#### IV(d). AIR QUALITY

Federal Aviation Administration Order 5050.4 "Airport Environmental Handbook" states that no air quality analysis is needed if the airport is "a commercial service airport and has less than 1.3 million passengers and less than 180,000 general aviation operations forecast annually" (FAA Order 5050.4A, Chapter 5, page 33). Enplanement and general aviation operations forecast for the twenty year planning period at Gallatin Field Airport do not meet these requirements.

FAA Order 5050.4 further states that unless the "Federal action involves airport location, runway development or other physical airside and/or landside improvements which increase airport capacity,...normally no air quality analysis is required for the environmental assessment; normally it may be assumed that there is no potential for significant air quality impacts." The improvements recommended by this study do not change the airport site. Although operations are forecast to increase, air pollutants shouldn't increase significantly from current levels, which do not indicate significant environmental impact.

# IV(e). WATER QUALITY

The airport property is crossed by the Spain-Ferris ditch. This is a seasonal irrigation supply ditch used for the transfer of water to property north of the airport. The airport presents no significant impact on the ditch. The airport is located on relatively flat land which is generally not subject to erosion due to run-off. The recommended developments will not significantly change the topography of the site, and no increase sediment will be transmitted to stream channels. No significant water quality impacts are foreseen.

#### IV(f). DEPARTMENT OF TRANSPORTATION SECTION 4 (f) LANDS

There are no Section 4 (f) lands involved with any of the recommended developments as defined in FAA Order 5050.5. All recommended developments are on airport property with the exception of the extension of Runway 3-21.

# IV(g). HISTORICAL, ARCHAEOLOGICAL, AND CULTURAL RESOURCES

A cultural resource survey was conducted in June, 1992. The survey was limited to lands indicated for use in future expansion projects, and no significant cultural resources were located. Most of the recommended developments throughout the planning period are limited to areas previously disturbed. The survey is contained in an appendix to Chapter 7.

#### IV(h). BIOTIC COMMUNITIES

The recommended developments will not impact any publicly owned wildlife or waterfowl refuge of local, state or national significance. The improvements will not affect any water resources, and will be limited to existing airport property or property acquired for the Runway 3-21 extension. Some small rodents, larger mammals, birds, and reptiles may be displaced during construction activities. These animals will return to the area when construction is completed or relocated to other areas, depending on the availability to suitable habitat.

# IV(i). ENDANGERED AND THREATENED SPECIES

There are no known endangered or threatened species of flora or fauna on the existing or proposed airport property.

#### IV(j). WETLANDS

The existing airport property and adjacent lands contain no wetlands that would be affected by the recommended developments. No significant impacts are anticipated.

#### IV(k). FLOODPLAINS

There are no floodplains existing on Gallatin Field Property. No significant impacts are foreseen for any of the recommended developments.

### IV(1). COASTAL ZONE MANAGEMENT PROGRAM

Not Applicable

# IV(m). COASTAL BARRIERS

Not Applicable

#### IV(n) WILD AND SCENIC RIVERS

Not Applicable

# IV(0). PRIME AND UNIQUE FARMLAND

The recommended developments are limited to existing airport property and low density residential acreage. No conversion of existing farmland is proposed throughout the study period.

# IV(p). ENERGY SUPPLY AND NATURAL RESOURCES

No unusual energy demand or use of natural resources is anticipated due to construction of the recommended developments.

There should be no unusual or significant impacts during the planning period.

#### IV(q) LIGHT EMISSIONS

All recommended developments except Runway 3-21 extension are limited to airport property and most of the developments will take place in area previously developed. No significant impact is expected.

#### IV(r). SOLID WASTE

Proposed developments at the airport will not have any direct relationship to solid waste collection, control, or disposal other than that associated with the construction itself. The existing landfill is over five miles for the nearest runway. An existing sewage lagoon exists north of the airport. There is no known expansion at this facility that would increase the activity of water fowl in the vicinity of the airport. No significant impacts are foreseen for any of the recommended developments.

#### IV(s). CONSTRUCTION IMPACTS

It is anticipated that construction of the recommended developments will be phased over relatively short term periods, and some short term effects could be present. During the various construction periods, safeguards as outlined in Federal Aviation Advisory 150/3370-7 (Airport Construction Control to Prevent Air and Water Pollution), will be utilized to minimize adverse effects on the environment.

The construction will also be competed in accordance with the current State and County Air and Water pollution control standards. No significant impacts are foreseen for any of the recommended developments.

#### LIST OF PREPARERS

Scott T. Bell, P.E., Montana #8123 P.E. B.S. Civil Engineering/1984 M.S. Civil ENgineering/1990

Chief Airport Engineer and Project Manager. Responsible for the Gallatin Field Airport Master Plan Update/Terminal Feasibility Study. Mr. Bell is responsible for airport planning, design and construction management at both general aviation and commercial airports. Mr. Bell has been project manager for airport Master Plans, site investigations, and feasibility studies. His experience includes plan preparation, specifications, quantity and cost estimates, Federal and State grant applications, and contract administration for air carriers, commercial services, and general aviation development projects.

F.E. (Woody) Fogg Engineering Technician

Mr. Fogg has been involved with commercial air transportation and airport operation for 23.5 years. His experience includes, but is not limited to the following: Managing commercial service airports, contract administration, quantity and cost estimates, State and Federal grant applications, lease negotiations, and project inspection.

AGENCIES

List of Agencies in receipt of the Draft Environmental Overview:

Gallatin Field Airport Authority

Federal Aviation Administration, Helena

# Cultural Resource Management Report

GALLATIN AIRPORT AUTHORITY - GALLATIN FIELD AIRPORT

AIP 3-30-0010-12

GALLATIN COUNTY, MONTANA

Date: 16 April 1992

Gallatin Airport Authority Gallatin Field Belgrade, Montana 59714

Inspector: Garvey C. Wood David E. Highness

# Gar C. Wood and Associates

LOMA, MONTANA 59460 Phone 406 739-4224



Archaeological Consultants

# CULTURAL RESOURCES INVENTORY AVIATION TRANSPORTATION

#### ABSTRACT

On 23 March through 26 March 1992 a cultural resources inventory was completed on the 548 acres of a proposed general aviation airport expansion project. No historic cultural resources were found and no additional investigations are recommended.

PROJECT DESCRIPTION

Project: Gallatin Airport Authority - Gallatin Field Airport AIP 3-30-0010-12

Location:

AREA A: S 1/2 NW 1/4, SW 1/4, & W 1/2 SE 1/4 of Section 36 of T1N & R4E; and N 1/2 N 1/2 NE 1/4 of Section 1 of T1S and R4E;

AREA B: E 1/2, & E 1/2 NW 1/4 of Section 6, and SW 1/4, & S 1/2 S 1/2 NW 1/4 of Section 5 of T1S & R5E;

AREA C: NW 1/4 of Section 7;

AREA D: E 1/2 E 1/2 of Section 1 of T1S & R4E, SW 1/4 NW 1/4, & SW 1/ of Section 6 of T1S & R5E, and N 1/2 NW 1/4 of Section 7 of T1S & R5E in Gallatin County, Montana; Montana Principal Meridian.

Ownership: surface - Gallatin Airport Authority/private; minerals - same.

Date of Report: 16 April 1992.

Date of proposed operations: As soon as approved.

Potential expansion and development is proposed on Gallatin Field to serve Bozeman, Belgrade, and the other communities of the Gallatin River valley in northern Gallatin County. The airport is continually expanding due to increased demands for service. There was considerable evidence of previous artificial surface disturbance across more than 95% of the proposed area. There were several cultivated fields on the property at one time which have been placed in tame and native grasses.

#### ENVIRONMENTAL REVIEW.

The general topography is rolling foothills from the edges of timber in the mountains to the plains. The local topography is the wide Gallatin River valley and its tributary rivers and creeks. Soils are sandy and gravelly loams to silt and clay. The shallow topsoil is dark grayish-brown. The Gallatin River valley is about 25 miles wide and at Belgrade is 4474' above mean sea level. The confluence of the Gallatin, Madison, and Jefferson Rivers to form the Missouri River is about 20 miles to the west northwest. The mountains north of Belgrade rise nearly 5,000' above the valley floor. There are scattered stands of trees located at random intervals across the valley floor. The local the grassy floor of the valley. Vegetation on topography is nearby native sod consists of native species typical of the Foothill Grassland vegetation region. The principal forage species include wheatgrasses, fescues, and needle-and-thread. Crested wheatgrass predominates over most of the inspection area. The range conditions were about 25% of normal. Soil surface visibility was about 75%.

#### FIELD WORK

A file search of the records at the Site Files at the University of Montana in Missoula by the State Historic Preservation Office in Helena revealed 5 sites have been previously recorded on the vicinity of the project (Schwab 1992).

Two of these sites have been recorded in error and their legal description should be changed to reflect their actual location. The R.T. Barnett and Company building (24GA715) is not in Section 7 of T1S & R5E. It may be in Section 7 of T2S & R5E, which is the center of the City of Bozeman. The South Willson Historic District (24GA717) is also not in Section 7 of T1S & R5E. It also may be in Section 7 of T2S & R5E. The discovery of the exact legal locations of these two sites is beyond the scope of this project.

Site 24GA391 is the Thomas Quaw house recorded by Jiusto in 1990 and located in T1S & R4E within the city limits of Belgrade (Jiusto 1990). It was located on the 7.5' Blegrade quad map and that location is reflected on Figure 2.

Site 24GA423 is a prehistoric shallow lithic scatter located by Bailey in 1978 in conjunction with an airport improvement project (Bailey 1978). It is located in the SW 1/4 SE 1/4 SE 1/4 NE 1/4 and NW 1/4 NE 1/4 NE 1/4 SE 1/4 of Section 7 of T1S & R5E. It was located on a sketch map and the site report also included a physical desription of the location. This is reflected on Figure 2. Site 24GA768 is the Belgrade City Hall and Jail recorded by Heath in 1981 in Section 1 of T1S & R4E (Heath 1981). No map was included in the report. It was located from a street description in the report and this is reflected on Figure 2.

David E. Highess did an intensive cultural resources survey and surface evaluation of the area shown on the enclosed maps beginning on 23 March and continuing through 26 March 1992. The 548 acres of the proposed airport improvement areas were surveyed with multiple pedestrian transects with an average spacing of 100 feet. All areas of the survey received equal attention. Special attention was then given to areas of higher site potential and visibility, such as sandy areas, dunes, coulees, erosional areas, animal holes, benches, and hilltops.

# CULTURAL RESOURCES INVENTORY

One potential historic site was discovered (see below) during the inventory. Clearance is recommended.

The Spain Ferris Fork Ditch crosses a portion of AREA D. The ditch is about 6' wide and 3' deep. There are two ditches with this name in the vicinity. The are four different water rights filed on these two ditches dating back to October 1886. The newest water right claim is June of 1890 (Compton 1992). This use date would obviously make the ditch an historical site. However, that portion of the ditch in the project area was placed in its current location less than 20 years ago (Dykstra 1992). The diversion was from the Gallatin river. The ditch that passes through the Gallatin Field is a fork of the main ditch. It was moved to its present location during a very recent airport improvement project (Dykstra 1992). The recordation of the original ditch about a mile east of this ditch is beyond the scope of this project. No subsurface testing was conducted. No evidence of any other features were discovered.

The portion of the ditch which crosses airport property has a low potential to yield further information on local history. It lacks time depth to even be considered a site at this time; dating much less than 45 years old. The original ditch should be recorded if it is ever impacted by construction.

#### RECOMMENDATIONS

The Spain Ferris Fork Ditch as it was located should not be considered a site and is not recommended as eligible for nomination to the National Register. No further work is recommended for this project.

The cultural resources found within the project area do not appear to be eligible for nomination to the National Register of Historic Places because of severe disturbance. No sacred or religious sites were discovered on the inspection area. The action will have no effect on any previously recorded site. Archaeological clearance is recommended as long as no deviation is made from the project areas as located in March 1992.

found during cultural materials are If subsurface construction the State Historic Preservation Office should be contacted immediately at (406) 444-7715.

These recommendations are subject to the approval of the the State Historic Preservation Office will be carried out after authorization by the Gallatin Airport Authority, Belgrade, Montana 59714.

wer Garvey(C Wood, Inspector

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cc: Scott Bell, MM, Bozeman (2) Dr. Tom Foor, UM, Missoula (1) David Schwab, SHPO, Helena (1)

#### REFERENCES CITED:

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- Jiusto, Chere
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Schwab, David

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Figure 1: Location of proposed Gallatin Field Airport Project in Gallatin County on Montana Highway Map, 1990. Scale: 1" = 22 miles.

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Figure 3: Photo of proposed improvement area near Gallatin Field in Gallatin County, Montana.

